

## Notice of Meeting:

I hereby give notice that an ordinary meeting of the Hearings Committee will be held on:

**Date:** Friday 17 March 2023  
**Time:** 9.00 am  
**Venue:** Otaru Room, 2nd Floor, Civic Centre

Sandy Graham  
Chief Executive Officer

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## Hearings Committee Interim Speed Management Plan Hearing

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### MEMBERSHIP

<b>Chairperson</b>	Cr Jim O'Malley	
	Cr Cherry Lucas	Cr Andrew Whiley
	Cr Mandy Mayhem (substitute if required)	
<b>Senior Officer</b>	Jeanine Benson, Group Manager Transport	
<b>Governance Support Officer</b>	Rebecca Murray	

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Rebecca Murray  
Governance Support Officer

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**Note:** Reports and recommendations contained in this agenda are not to be considered as Council policy until adopted.



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## DECLARATION OF INTEREST

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### EXECUTIVE SUMMARY

1. Members are reminded of the need to stand aside from decision-making when a conflict arises between their role as an elected representative and any private or other external interest they might have.
2. Elected members are reminded to update their register of interests as soon as practicable, including amending the register at this meeting if necessary.

### RECOMMENDATIONS

That the Committee:

- a) **Notes/Amends** if necessary the Elected Members' Interest Register attached as Attachment A; and
- b) **Confirms/Amends** the proposed management plan for Elected Members' Interests.

### Attachments

	<b>Title</b>	<b>Page</b>
<a href="#">↓A</a>	Interim Speed Management Plan Hearing Panel Register of Interest	5

Interim Speed Management Plan Hering Panel Register of Interest - Current as at 13 March 2023				
Councillors are members of all committees				
Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr Jim O'Malley	Owner	Biocentrix Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Mosgiel Association Football Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Ocho Newco Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential Property Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Ayrmed Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Ice Sports Dunedin Incorporated (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Connecting Dunedin (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Hospital Local Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Regional Transport Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Okia Reserve Management Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Tertiary Precinct Planning Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Member	Waikouaiti Coast Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.	
Cr Cherry Lucas	Trustee	Otago Farmers Market	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago A & P Society	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Henderson Lucas Family Trust - Residential Dunedin Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	NZ Institute of Chartered Accountants	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Museum Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Chinese Garden Advisory Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Toitū Otago Settlers Museum Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member (alternate)	Grow Dunedin Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Mosgiel Taieri Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Te Poāri a Pukekura Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr Andrew Whiley	Owner/Operator	Whiley Golf Inc and New Zealand Golf Travel Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder 22 May 2017	Estate of Grace Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Japek (Family Trust) - Property Ownership - Dunedin	Duties to Trust may conflict with duties of Council Office.	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Golf Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin South Rotary Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Institute of Directors	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	National Party	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairman	Volunteer South	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	President	New Zealand PGA (Professional Golf Association)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chair	Dunedin Community House Executive Committee	Potential grants recipient	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Property Investors Association	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Chisholm Links Golf Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	<b>Member</b>	<b>Hereweka Harbour Cone Trust (Council Appointment)</b>	<b>No conflict identified</b>	<b>Seek advice prior to the meeting if actual or perceived conflict of interest arises.</b>
	Member	Otago Peninsula Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Shanghai Association (Sister City Society) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Member	Grow Dunedin Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.	
Member	NZ Masters Games Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.	
Member	Puketai Residential Centre Liaison Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.	
Cr Mandy Mayhem (substitute if needed)	Chairperson	Waitati Hall Society Inc	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Blueskin News Committee	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Co-ordinator	Waitati Market	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Co-ordinator	Emergency response group, Blueskin area	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	FENZ Local Advisory Committee for Otago	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Waitati Music Festival Committee	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr Mandy Mayhem Cont. (substitute if needed)	Member	Blueskin Bay Amenities Society	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Blueskin A & P Society	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Keep Dunedin Beautiful (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Deputy Chairperson	Keep New Zealand Beautiful	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Coastal Community Cycleway Network	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	West Harbour Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	<b>Member</b>	<b>Disability Issues Advisory Group (Council Appointment)</b>	<b>No conflict identified</b>	<b>Seek advice prior to the meeting if actual or perceived conflict of interest arises.</b>
	Member	Social Wellbeing Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

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## PART A REPORTS

### SPEAKING SCHEDULE

Department: Civic

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#### EXECUTIVE SUMMARY

- 1 Please find attached the speaking schedule as at 14 March 2023.

#### Signatories

Author:	Rebecca Murray - Governance Support Officer
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#### Attachments

	Title	Page
<a href="#">↓A</a>	Interim Speed Management Plan Hearing Speaking Schedule as at 14 March 2023	9



## Interim Speed Management Plan Hearing Speaking Schedule

<b>Time</b>	<b>Submitter</b>	<b>Submission number</b>
09:20	Karen Anderson - VIA Zoom	914037
09:30	Paul Pope - Otago Peninsula Community Board	915210
09:40	Duncan Eddy - West Harbour Community Board	914175
09:50	Colin Weatherall - Community Advocate of 5 decades - VIA Zoom	911235
10:20	Fraser Stephens	913998
10:30	Liz Angelo - City Rise	913989
10:40	Gareth Wood	911020
10:50	Caroline Ryder - Karitāne School Board of Trustees	913966
11:20	Alex Macmillan - University of Otago	913641
11:30	Mary O'Brien - CCS Disability Acton	914001
11:40	Pete Conway	911797
12:00	Brian Peat Resident - VIA Zoom	899581
12:10	Lyndon Weggery - Dunedin Ratepayers & Household's Association	910674
12:20	Allen Frazer	899595
12:30	Alasdair Morrison - Waikouaiti Coast Community Board	913987

## DRAFT INTERIM SPEED MANAGEMENT PLAN SUBMISSION SUMMARY REPORT

Department: Transport

### EXECUTIVE SUMMARY

- 1 This report presents a summary of feedback received from the public consultation on the draft Dunedin Interim Speed Management Plan (Interim SMP). Consultation on the Interim SMP was carried out from 14 November to 13 December 2022.
- 2 The draft Interim SMP was prepared for public consultation in accordance with section 82 of the Local Government Act 2002 and section 12.17 of the new Land Transport Rule: Setting of Speed Limits 2022 (the Rule).

### RECOMMENDATIONS

That the committee:

- a) **Notes** the draft Interim Speed Management Plan submission summary report.

### BACKGROUND

#### Setting of Speed Limits Rule 2022

- 3 The new Land Transport Rule: Setting of Speed Limits 2022 (the Rule) came into effect on 19 May 2022. The Rule changed the process for the setting of speed limits by Road Controlling Authorities (RCAs) such as the Dunedin City Council (DCC) and Waka Kotahi.
- 4 The Rule sets out the statutory process for a SMP, which requires a draft version to be published for public consultation with the final version to be submitted to the Director of Land Transport for certification.
- 5 The DCC is required to produce an Interim SMP to enable the speed limit changes around schools to be completed. A full Speed Management Plan will be drafted for public consultation in mid-2023.
- 6 The Rule removed the ability for speed limits to be made under a bylaw. Subsequently, this made Speed Limit Bylaws redundant and the DCC bylaw was formally revoked at the 8 November 2022 Council meeting. At the same Council meeting the draft Dunedin Interim SMP was approved. The resolution below summarises the revoking of the Role and the approval of the Interim SMP for consultation.

*Moved (Cr David Benson-Pope/Cr Bill Acklin):*

*That the Council:*

- a) **Revokes** the Dunedin City Council Speed Limit Bylaw 2004.
- b) **Approves** the draft Dunedin Interim Speed Management Plan, for consultation from 14 November to 9 December 2022.
- c) **Authorises** the Chief Executive to make any minor editorial changes to the draft Interim Speed Management Plan if required.

**Motion carried (CNL/2022/087)**

## DISCUSSION

- 7 There are 71 Schools within the Dunedin city boundary, 68 of those schools are covered by the draft Interim SMP. That is 95% of all schools in the Dunedin city boundary. The remainder of schools are on State Highways are covered by Waka Kotahi's Interim SMP.
- 8 Not all schools listed in the Interim SMP will be completed immediately, but the DCC will meet the requirements to have 40% of the schools completed by June 2024. This is a nationwide requirement from Waka Kotahi.
- 9 Where possible, the draft Interim SMP has incorporated outstanding speed management activities, namely the George Street slow speed zone and requests from the community before, after, and during the Speed Limit Bylaw Amendment 11 in 2021 (only where they are near to, or outside a school).
- 10 Prior to the consultation, affected schools were asked to provide feedback in August 2022. The responses received fed into the development of the Draft Interim SMP that was released for public consultation, this feedback is included in Attachment B.
- 11 The Draft Interim SMP is included as Attachment A to this report. It was published on the DCC website for consultation from 14 November – 13 December 2022.
- 12 A summary of the submissions received by school/zone is included in Attachment C. The feedback is summarised below:
  - a) 188 submissions were received in total.
  - b) 9% of those submissions were received from Schools (Board of Trustees/Principals).
  - c) Over 60% of the submitters supported the proposed changes to 30km/hr around schools.
  - d) 19% of submitters requested the proposed school zone be extended to include key walking and cycling routes and early childhood centres. 10% of submissions from schools requested the proposed school zone be reduced to ensure better compliance.
  - e) 18 submitters requested an opportunity to present.
- 13 The majority of submitters who responded to the questions about the zones support the proposals to reduce the speed limit in the areas in addition to the proposed school changes.

- 14 Waka Kotahi also prepared and consulted on an Interim State Highway SMP between November and December 2022.

### OPTIONS

- 15 There are no options presented in this report.

### NEXT STEPS

- 16 Staff will prepare a recommendation report for Council to consider on 28 March 2023 following the hearing.

### Signatories

Author:	Stacey Hitchcock - Transport Planner Nick Sargent - Transport Strategy Manager
Authoriser:	Jeanine Benson - Group Manager Transport Simon Drew - General Manager Infrastructure and Development

### Attachments

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<a href="#">↴B</a>	School Feedback August 2022	94
<a href="#">↴C</a>	Consulation Summary	104

**SUMMARY OF CONSIDERATIONS**

***Fit with purpose of Local Government***

This decision promotes the social, economic and environmental well-being of communities in the present and for the future.

***Fit with strategic framework***

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Economic Development Strategy	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Environment Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
3 Waters Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Spatial Plan	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Integrated Transport Strategy	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>
Other strategic projects/policies/plans	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Ensuring Dunedin is a safe city is prioritised in the Social Wellbeing Strategy, Spatial Plan and Long-Term Plan as well as the Integrated Transport Strategy. Safer speeds is one of four pillars under the Safe System approach (Under Road to Zero) to reduce the number of fatal and serious injury crashes occurring on Dunedin’s road network.

***Māori Impact Statement***

Māori are over-represented in road trauma statistics. Since 2013 the number of people dying or being seriously injured on Aotearoa New Zealand roads has been rising, and death and serious injury (DSI) rates for Māori increased faster than for non-Māori between 2014 and 2017. Overall, road traffic mortality rates are estimated at between 60% and 200% higher for Māori compared to non-Māori. Consideration for reducing speed limits to protect and improve safety for those more vulnerable to road trauma will improve road safety outcomes for all of society, particularly for Māori (He pūrongo whakahaumarū huarahi mō ngā iwi Māori – Māori road safety outcomes report 2021).

***Sustainability***

Improving safety for students walking and cycling to and from school will have a positive impact for sustainability as it will encourage more people to walk and cycle instead of being driven, therefore reducing carbon emissions.

***LTP/Annual Plan / Financial Strategy /Infrastructure Strategy***

There is no impact on the 10-year plan or Annual Plan.

***Financial considerations***

Costs associated with speed limit changes are funded through the Low Cost / Low Risk safety improvement programme.

***Significance***

The proposed speed limit changes are considered to be of low significance in terms of the Council’s Significance and Engagement Policy. Consultation was undertaken in accordance with section 82 of the The Local Government Act 2002.

**SUMMARY OF CONSIDERATIONS**

***Engagement – external***

Affected parties include the key stakeholders who were specifically asked for feedback were the affected Schools and Waka Kotahi (NZTA). In addition, University of Otago, Community Boards, CCS Disability Action, Ministry of Education, Te Whatu Ora Southern, Disabled Persons Assembly, Dunedin Ratepayers and Householders Association, City Rise and Transition Valley 473 have given feedback.

***Engagement - internal***

Staff and Managers from Transport, Council Communications and Marketing and Legal Services, have been involved in the drafting of the Interim SMP.

***Risks: Legal / Health and Safety etc.***

The proposed speed limit changes are intended to reduce risk by reducing speed to fit the road environment.

***Conflict of Interest***

There are no known conflicts of interest.

***Community Boards***

All of the Community Boards were invited to participate in the consultation process where speed limit changes were proposed within their areas. Feedback was received from Otago Peninsula, Waikouaiti Coast and West Harbour Community Boards.































































































































































































































