

Notice of Meeting:

I hereby give notice that an ordinary meeting of the Infrastructure Services Committee will be held on:

Date: Tuesday 18 February 2025
Time: 10.00 am
Venue: Council Chamber, Dunedin Public Art Gallery, The Octagon

Sandy Graham
Chief Executive Officer

Infrastructure Services Committee

PUBLIC AGENDA

MEMBERSHIP

Chairperson	Cr Jim O'Malley	
Deputy Chairperson	Cr Brent Weatherall	
Members	Cr Bill Acklin	Cr Sophie Barker
	Cr David Benson-Pope	Cr Christine Garey
	Cr Kevin Gilbert	Cr Carmen Houlahan
	Cr Marie Laufiso	Cr Cherry Lucas
	Ms Donna Matahaere-Atariki	Cr Mandy Mayhem
	Ms Marlene McDonald	Mayor Jules Radich
	Cr Lee Vandervis	Cr Steve Walker
	Cr Andrew Whiley	

Senior Officer Scott MacLean, General Manager Climate and City Growth

Governance Support Officer Jennifer Lapham

Jennifer Lapham
Governance Support Officer

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Note: Reports and recommendations contained in this agenda are not to be considered as Council policy until adopted.

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	The meeting will close with a Karakia Whakamutunga.	

1 OPENING

The meeting will open the meeting with a Karakia Timatanga.

2 PUBLIC FORUM

2.1 Healthy Water in Otago

Jennifer Scott wishes to address the meeting regarding healthy water in Otago.

2.2 Locomotive Depot - Cumberland Street

Dave Kearns will be in attendance to discuss the locomotive depot – Cumberland Street.

3 APOLOGIES

At the close of the agenda no apologies had been received.

4 CONFIRMATION OF AGENDA

Note: Any additions must be approved by resolution with an explanation as to why they cannot be delayed until a future meeting.

DECLARATION OF INTEREST

EXECUTIVE SUMMARY

1. Members are reminded of the need to stand aside from decision-making when a conflict arises between their role as an elected or independent representative and any private or other external interest they might have.
2. Elected or independent members are reminded to update their register of interests as soon as practicable, including amending the register at this meeting if necessary.

RECOMMENDATIONS

That the Committee:

- a) **Notes/Amends** if necessary the Elected or Independent Members' Interest Register attached as Attachment A; and
- b) **Confirms/Amends** the proposed management plan for Elected or Independent Members' Interests.

Attachments

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Infrastructure Services Committee Interest Register 11 February 2025				
Councillors are members of all committees				
Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Mayor Jules Radich	Shareholder	Izon Science Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Shareholder	Taurikura Drive Investments Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Shareholder	Golden Block Developments Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Cambridge Terrace Properties Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder	Southern Properties (2007) Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Arrenway Drive Investments Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Golden Centre Holdings Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder	IBMS Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder	Raft Holdings Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder	Otago Business Coaching Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Effectivise Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Athol Street Investments Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder	Allandale Trustee Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Shareholder	Aberdeen St No2 Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Road Safety Action Plan	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	100% Shareholder/Director	Panorama Developments Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Hospital Local Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Council of Social Services (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Tertiary Precinct Planning Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Tertiary Sector Steering Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Member	Local Government New Zealand (Zone 6 Committee) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Connecting Dunedin (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Bill Acklin	Shareholder/Director	Dunedin Brokers Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	APRA - AMCOS	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Entertainer	Various functions	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Strath Taieri Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Casual Employee	Insulmax	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Craigieburn Reserve Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Toitū Otago Settlers Museum Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Sophie Barker	Director	Ayrmed Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Shareholder	Various publicly listed companies	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Property Owner	Residential Property Owner - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Beneficiary	Sans Peur Trust (Larnach Castle)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Mentor	Business Mentors NZ	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Volunteer	Blue Penguins Pukekura	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Vegetable Growers Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Dunedin Heritage Fund (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Gasworks Museum Trust (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Otaru Sister City Society (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Hereweka Harbour Cone Trust (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Deputy Chair	Dunedin Food and Drink Tourism Story Group	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Te Ao Tūroa Partnership (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Connecting Dunedin (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr David Benson-Pope	Owner	Residential Property Ownership in Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee and Beneficiary	Blind Investment Trusts	Duty to Trust may conflict with duties of Council Office	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Yellow-eyed Penguin Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	New Zealand Labour Party	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Heritage Fund (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Public Art Gallery Acquisitions Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Museum Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Christine Garey	Trustee	Garey Family Trust - Property Ownership - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Women of Ōtepoti	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member (alternate)	Grow Dunedin Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Museum Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Sophia Charter (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Study Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Ashburn Hall Charitable Trust Board	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	St Paul's Cathedral Foundation (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Kevin Gilbert	Member	Theomin Gallery Management Committee (Olveston) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Gipfel Limited - Bakery	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Schlubert Trust - Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Schlup Family Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	BNI	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Business South	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Shareholder	Air New Zealand	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Trustee	Kevin Gilbert and Esther Gilbert Partnership - Residential Rental Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Biddies Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Advisors	Ronald McDonald House Supper Club Committee	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Fair Trading Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Local Government New Zealand (Zone 6 Committee) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member (alternate)	Otago Regional Transport Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Toitū Otago Settlers Museum Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Keep Dunedin Beautiful (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Settlers Association (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Saddle Hill Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chair	Food Equity and Education Dunedin (FEED) Charitable Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	National Industry Advisors Group Food and Beverage (Workforce Development Council)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Connecting Dunedin (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Carmen Houlahan	Owner	Residential Property - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Rental Property - North Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Part Owner	Adobe Group Ltd, Wanaka	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Rotary Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Institute of Directors	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Property Investors Association	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Public Art Gallery Society (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Public Art Gallery Acquisitions Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Creative Dunedin Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	KBCLR Family Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Member	Otago Theatre Trust (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr Marie Laufiso	Property Owner	Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Moray Place Community Building Trust - Trust Owner of Property 111 Moray Place	Duty to Trust may conflict with duties of Council Office	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Otago Mental Health Support Trust	Potential grants applicant which would result in pecuniary interest. Duty to Trust may conflict with duties of Council Office	Do not participate in consideration of grants applications. If the meeting is in public excluded, to leave the room.
	Member	Women of Ōtepoti Recognition Initiative	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Family Member	Staff member a relative	Potential conflict depending on level of staff member involvement	Managed by staff at officer level if a perceived conflict of interest arises.
	Trustee	Corso Ōtepoti Dunedin Trust	Potential grants recipient	Withdraw from discussion and leave the table. If in public excluded leave the room. Seek advice prior to the meeting.
	Dunedin Branch Treasurer	P.A.C.I.F.I.C.A Inc	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Secretary	Dunedin Abrahamic Interfaith Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee and Secretary	Refugee Support Group	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Dunedin Former Refugee Steering Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Social Wellbeing Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	The Ōtepoti Community Builders Charitable Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	District Licensing Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Grants Subcommittee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Cherry Lucas	Trustee	Otago Farmers Market	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago A & P Society	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Henderson Lucas Family Trust - Residential Dunedin Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	NZ Institute of Chartered Accountants	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Deputy Chair	Otago Museum Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Chinese Garden Advisory Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Toitū Otago Settlers Museum Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Local Government New Zealand (Zone 6 Committee) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Member (alternate)	Grow Dunedin Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Taieri Airport Trust (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Mosgiel Taieri Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Te Poāri a Pukekura Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Mandy Mayhem	Chairperson	Waitati Hall Society Inc	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Blueskin News Committee	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Co-ordinator	Waitati Market	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Co-ordinator	Emergency response group, Blueskin area	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	FENZ Local Advisory Committee for Otago	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Waitati Music Festival Committee	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Blueskin Bay Amenities Society	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Blueskin A & P Society	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chairperson	Keep Dunedin Beautiful (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Zone Representative and Board Member	Keep New Zealand Beautiful	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Coastal Community Cycleway Network	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	West Harbour Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Disability Issues Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Former Refugee Steering Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Music Advisory Panel (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Property Owner	Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Social Wellbeing Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Jim O'Malley	Owner	Biocentrix Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential Property Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Owner	Ayrmed Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Northern AFC	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Ocho Newco Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Ice Sports Dunedin Incorporated (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Connecting Dunedin (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Hospital Local Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Regional Transport Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Okia Reserve Management Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Tertiary Precinct Planning Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Waikouaiti Coast Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Lee Vandervis	Director	Lee Vandervis, Antonie Alm-Lequeux and Cook Allan Gibson Trustee Company Ltd - Residential Property Ownership - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Bunchy Properties Ltd - Residential Property Ownership - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Vandervision Audio and Lighting - Hire, Sales and Service Business	May contract and provide service to DCC	Withdraw from discussion and leave the table. If the meeting is in public excluded leave the room. Seek advice prior to the meeting.
	Member	District Licensing Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Okia Reserve Management Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Steve Walker	Trustee	Dunedin Wildlife Hospital Trust	Potential grants recipient	Withdraw from discussion and leave the table. If the meeting is in public excluded leave the room. Seek advice prior to the meeting.
	Member	Orokonui Ecosanctuary	Potential grants recipient	Withdraw from discussion and leave the table. If the meeting is in public excluded leave the room. Seek advice prior to the meeting.
	Member	Society of Beer Advocates	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	New Zealand Labour Party	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Port Chalmers Historical Society	Potential grants recipient	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential Property - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Shareholder	Various publicly listed companies	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	NZ Sea Lion Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Edinburgh Sister City Society (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Music Advisory Panel (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Justice of the Peace		No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Predator Free Dunedin	No conflict	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Predator Free Dunedin (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Brent Weatherall	Member	Urban Access	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Business George Street, Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Brent Weatherall Jeweller Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Weatherall Trustee Company	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Residential Rental Properties	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Craigieburn Reserve Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Public Art Gallery Society (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Andrew Whiley	Owner/Operator	Whiley Golf Inc and New Zealand Golf Travel Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director/Shareholder 22 May 2017	Estate of Grace Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Japek (Family Trust) - Property Ownership - Dunedin	Duties to Trust may conflict with duties of Council Office.	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Golf Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin South Rotary Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Institute of Directors	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	National Party	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Board Chair	Volunteer South	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Member	New Zealand PGA (Professional Golf Association)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chair	Dunedin Community House Executive Committee	Potential grants recipient	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Property Investors Association	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Hereweka Harbour Cone Trust (Council Appointment)	No conflict Identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Peninsula Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Shanghai Association (Sister City Society) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Grow Dunedin Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	NZ Masters Games Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Puketai Residential Centre Liaison Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Board Member	Dunedin Christmas Charitable Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Marlene McDonald	Member	Kāti Huirapa Runaka ki Puketeraki	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Executive Committee, Tramways Union, Dunedin Branch	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Beneficiary	Maori Freehold Land	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Ōtākou Runaka	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential property, Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner Interests	Portobello SD, Ōtākou Maori Reserve	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Council of Trade Unions, Otago	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner Interests	Taiieri Mouth Reserve	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Te Rūnanga o Ngāi Tahu - Tribal Appointment	Hazardous Substances & New Organisms (HSNO) Committee	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Driver	GO Bus, Dunedin Depot	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Donna Matahaere-Atariki	Member	Ōtākou Runaka	Possible conflict of interest if funding applied for	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Chair	Ōtākou Health Ltd	Possible conflict of interest if funding applied for	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Hospice	Possible conflict of interest if funding applied for	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
	Deputy Chief Children's Commissioner	Mana Mokopuna Children and Young People's Commission Board	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Hospital Build Governance Group	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

CONFIRMATION OF MINUTES

INFRASTRUCTURE SERVICES COMMITTEE MEETING - 15 OCTOBER 2024

RECOMMENDATIONS

That the Committee:

- a) **Confirms** the public part of the minutes of the Infrastructure Services Committee meeting held on 15 October 2024 as a correct record.

Attachments

	Title	Page
A↓	Minutes of Infrastructure Services Committee meeting held on 15 October 2024	18

Infrastructure Services Committee

MINUTES

Minutes of an ordinary meeting of the Infrastructure Services Committee held in the Council Chamber, Dunedin Public Art Gallery, The Octagon on Tuesday 15 October 2024, commencing at 10.00 am

PRESENT

Chairperson	Cr Jim O'Malley	
Deputy Chairperson	Cr Brent Weatherall	
Members	Cr Sophie Barker	Cr David Benson-Pope
	Cr Christine Garey	Cr Kevin Gilbert
	Cr Carmen Houlahan	Cr Marie Laufiso
	Cr Cherry Lucas	Cr Mandy Mayhem
	Ms Marlene McDonald	Mayor Jules Radich
	Cr Lee Vandervis	Cr Steve Walker
	Cr Andrew Whiley	

IN ATTENDANCE

Scott MacLean (General Manager Climate and City Growth), David Ward (General Manager 3 Waters and Transition), Robert West (General Manager Corporate Services), Carolyn Allan (Chief Financial Officer), Josh von Pein (Programme Manager), Glen Hazelton (Project Director – Central City Plan), Jeanine Benson (Group Manager Transport), Simon Speirs (Team Leader Transport Regulation), Helen Chapman (Senior Transport Planner), John McAndrew (Acting Group Manager 3 Waters), Jarod Oliver (Planning Manager 3 Waters), Christian German (Capital Delivery Manager Property), David Arlidge (Manager Property) and Clare Sullivan (Manager Governance)

Governance Support Officer Rebecca Murray

1 KARAKIA TIMATANGA

Ms Marlene McDonald opened the meeting with a Karakia Timatanga.

2 PUBLIC FORUM

2.1 Water Fluoridation

Bruce Spittle addressed the meeting regarding water fluoridation and responded to questions.

2.2 Water Fluoridation

Russel McLean addressed the meeting regarding water fluoridation and responded to questions.

2.3 Erosion

Carmel Spencer spoke and distributed information on behalf of the Harington Point residents on erosion. Ms Spencer responded to questions.

3 APOLOGIES

An apology was received from Cr Bill Acklin and apologies for lateness from Mayor Jules Radich and Ms Donna Matahaere-Atariki.

Moved (Cr Jim O'Malley/Cr Brent Weatherall):

That the Committee:

Accepts the apology from Cr Bill Acklin and the apologies for lateness from Mayor Jules Radich and Ms Donna Matahaere-Atariki.

Motion carried (ISC/2024/053)

4 CONFIRMATION OF AGENDA

Moved (Cr Jim O'Malley/Cr Brent Weatherall):

That the Committee:

Confirms the agenda without addition or alteration.

Motion carried (ISC/2024/054)

5 DECLARATIONS OF INTEREST

Members were reminded of the need to stand aside from decision-making when a conflict arose between their role as an elected representative and any private or other external interest they might have.

Moved (Cr Jim O'Malley/Cr Brent Weatherall):

That the Committee:

- a) **Notes** the Elected or Independent Members' Interest Register; and
- b) **Confirms** the proposed management plan for Elected or Independent Members' Interests.

Motion carried (ISC/2024/055)

6 CONFIRMATION OF MINUTES

6.1 INFRASTRUCTURE SERVICES COMMITTEE MEETING - 17 SEPTEMBER 2024

Moved (Cr Jim O'Malley/Cr Brent Weatherall):

That the Committee:

Confirms the public part of the minutes of the Infrastructure Services Committee meeting held on 17 September 2024 as a correct record with a minor amendment.

Motion carried (ISC/2024/056)

PART A REPORTS

7 ACTIONS FROM RESOLUTIONS OF INFRASTRUCTURE SERVICES COMMITTEE MEETINGS

A report from Civic provided an update on the implementation of resolutions made at Infrastructure Services Committee meetings.

General Manager Climate and City Growth (Scott MacLean) and Group Manager Transport (Jeanine Benson) responded to questions.

Moved (Cr Jim O'Malley/Cr Cherry Lucas):

That the Committee:

Notes the Open Actions from resolutions of Infrastructure Services Committee meetings.

Motion carried (ISC/2024/057)

8 INFRASTRUCTURE SERVICES COMMITTEE FORWARD WORK PROGRAMME

A report from Civic provided an update on the Infrastructure Services Committee forward work programme.

General Manager Climate and City Growth (Scott MacLean), General Manager 3 Waters and Transition (David Ward), General Manager Corporate Services (Robert West), Group Manager Transport (Jeanine Benson) and Team Leader Transport Regulation Management (Simon Spiers) responded to questions.

Moved (Cr Jim O'Malley/Cr Steve Walker):

That the Committee:

Notes the Infrastructure Services Committee forward work programme.

Motion carried (ISC/2024/058)

9 RETAIL QUARTER UPGRADE - UPDATE REPORT

A report provided an update on the Retail Quarter Upgrade project and discussed how the project had tracked relative to its budget and timeframes.

The Project Director – Central City Plan (Glen Hazelton), Chief Financial Officer (Carolyn Allan), Programme Manager (Josh von Pein), General Manager Corporate Services (Robert West), General Manager Climate and City Growth (Scott MacLean) and Team Leader Transport Regulation Management (Simon Spiers) responded to questions.

Cr Carmen Houlahan left the meeting at 10.59 am and returned to the meeting at 11.02 am.
Cr Christine Garey left the meeting at 11.23 am and returned to the meeting at 11.26 am.

Moved (Cr Jim O'Malley/Cr Marie Laufiso):

That the Committee:

Adjourns the meeting for five minutes.

Motion carried

The meeting adjourned at 11.58 am and reconvened at 12.05 pm.

Cr David Benson-Pope left the meeting at 11.58 am.

Moved (Cr Jim O'Malley/Cr Mandy Mayhem):

That the Committee:

Adjourns the meeting for two minutes.

Motion carried

The meeting adjourned at 12.10 pm and reconvened at 12.12 pm.

Cr Lee Vandervis left the meeting at 12.17 pm.

Moved (Cr Jim O'Malley/Cr Cherry Lucas):

That the Committee:

Notes the Retail Quarter Upgrade – Update Report.

Motion carried (ISC/2024/059)

Moved (Cr Jim O'Malley/Cr Mandy Mayhem):

That the Committee:

Adjourns the meeting for 30 minutes.

Motion carried

The meeting adjourned at 12.30 pm and reconvened at 1.02 pm

Cr Steve Walker left the meeting at 12.30 pm.

10 UPDATE ON THE OUTCOME OF THE NATIONAL LAND TRANSPORT FUNDING (NLTP)

A report presented the outcomes of the midterm review of the 2021-2031 Otago Southland Regional Land Transport Plan (RLTP) review and the 2024-27 National Land Transport Programme (NLTP).

Senior Transport Planner (Helen Chapman) and Group Manager Transport (Jeanine Benson) responded to questions.

Cr Carmen Houlahan entered the meeting at 1.06 pm.

Moved (Cr Jim O'Malley/Cr Brent Weatherall):

That the Committee:

Notes the update on the outcome of the National Land Transport Programme funding.

Motion carried (ISC/2024/060)

11 NAMING OF ONE PUBLIC ROAD AND ONE PRIVATE RIGHT OF WAY

A report sought approval of two road names for one public road and one private right of way in Wakari.

The Team Leader Transport Regulation Management (Simon Spiers) responded to questions.

Moved (Cr Jim O'Malley/Cr Christine Garey):

That the Committee:

- a) **Approves** the naming of the public road located at 67 Wakari Road as 'Tapley Close'.

- b) **Approves** the naming of the private way located at 67 Wakari Road as 'McFarlane Lane'

Motion carried (ISC/2024/061)

12 PROPOSED PARKING CHANGES - HEARINGS COMMITTEE SEPTEMBER 2024 RECOMMENDATIONS

A report presented recommendations from the Hearings Committee meeting held on 13 September 2024 on proposed changes and corrections to parking restrictions.

Cr Steve Walker entered the meeting at 2.17 pm.

Cr Cherry Lucas and Team Leader Transport Regulation Management (Simon Spiers) responded to questions.

Moved (Cr Jim O'Malley/Cr Cherry Lucas):

That the Committee:

- a) **Adopts** the proposed changes to parking and traffic restrictions shown in the September 2024 update of the Dunedin City Council's traffic and parking restrictions database [Webmap - General Parking Changes - September 2024](#)
- b) **Notes** that Committee has considered feedback from consultation on the proposed changes to parking restrictions.
- c) **Notes** that all parking restrictions previously approved by Council remain unchanged.

Motion carried (ISC/2024/062)

13 3 WATERS ACTIVITY REPORT FOR THE PERIOD ENDING 30 SEPTEMBER 2024

A report provided an update on 3 Waters activities for the period ending 30 September 2024.

Planning Manager 3 Waters (Jared Oliver), Acting Group Manager 3 Waters (John MacAndrew) and General Manager 3 Waters and Transition (David Ward) responded to questions.

Cr Carmen Houlahan left the meeting at 2.32 pm and returned to the meeting at 2.34 pm.

Cr Sophie Barker left the meeting at 2.56 pm and returned to the meeting at 3.03 pm.

Moved (Cr Jim O'Malley/Cr Christine Garey):

That the Committee:

Notes the 3 Waters Activity Report for the Period Ending 30 September 2024.

Motion carried (ISC/2024/063)

14 PROPERTY SERVICES AND PARKING OPERATIONS ACTIVITY REPORT FOR THE PERIOD ENDING 30 SEPTEMBER 2024

A report provided an update on Property Services and Parking Operations activities for the period ending 30 September 2024.

The General Manager Corporate Services (Robert West), Manager Property (David Arlidge), and Capital Delivery Manager Property (Christian German) responded to questions.

Moved (Cr Jim O'Malley/Cr Kevin Gilbert):

That the Committee:

Notes the Property Services and Parking Operations Activity Report for the Period Ending 30 September 2024.

Motion carried (ISC/2024/064)

15 ITEMS FOR CONSIDERATION BY THE CHAIR

Items considered by the Chair:

Cr Sophie Barker:

Requests the 3 Waters Strategy review to be included in the Infrastructure Services Committee Forward Work Programme.

Requests staff prepare a report for George Street Outcomes Report Backs to be included in the Infrastructure Services Committee Forward Work Programme for early 2025 calendar.

Requests staff prepare a report for Surrey Street Diversion Project Update Report to be included in the Infrastructure Services Committee Forward Work Programme.

Cr Jim O'Malley:

Requests staff prepare an interim report for the Caversham Tunnel Project regarding the removal of external party assets from the tunnel to be included in the Infrastructure Services Committee Forward Work Programme.

Cr Cherry Lucas

Requests staff continue discussions on best practice reporting to the Committee on Major Projects updates.

RESOLUTION TO EXCLUDE THE PUBLIC

Moved (Cr Jim O'Malley/Cr Mandy Mayhem):

That the Committee:

Pursuant to the provisions of the Local Government Official Information and Meetings Act 1987, exclude the public from the following part of the proceedings of this meeting namely:

General subject of the matter to be considered	Reasons for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution	Reason for Confidentiality
C1 Infrastructure Services Committee meeting - 17 September 2024 - Public Excluded	S7(2)(a) The withholding of the information is necessary to protect the privacy of natural persons, including that of a deceased person.	.	
C2 Confidential Actions from Resolutions of Infrastructure Services Committee Meetings	S7(2)(a) The withholding of the information is necessary to protect the privacy of natural persons, including that of a deceased person.	S48(1)(a) The public conduct of the part of the meeting would be likely to result in the disclosure of information for which good reason	

C3 Confidential	S7(2)(h)	for withholding exists under section 7.
Infrastructure Services	The withholding of the	S48(1)(a)
Committee Forward	information is necessary	The public conduct of
Work Programme	to enable the local	the part of the
	authority to carry out,	meeting would be
	without prejudice or	likely to result in the
	disadvantage,	disclosure of
	commercial activities.	information for
		which good reason
		for withholding exists
		under section 7.

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987, and the particular interest or interests protected by Section 6 or Section 7 of that Act, or Section 6 or Section 7 or Section 9 of the Official Information Act 1982, as the case may require, which would be prejudiced by the holding of the whole or the relevant part of the proceedings of the meeting in public are as shown above after each item.

Motion carried (ISC/2024/065)

The meeting went into non-public at 3.40 pm and then concluded at 3.42 pm

.....
CHAIRPERSON

PART A REPORTS

INFRASTRUCTURE SERVICES COMMITTEE FORWARD WORK PROGRAMME

Department: Civic

EXECUTIVE SUMMARY

- 1 The purpose of this report is to provide a regular update of the Infrastructure Services Committee forward work programme to show areas of activity, progress and expected timeframes for decision making across a range of areas of work (Attachment A).
- 2 As this is an administrative report only, there are no options or Summary of Considerations.

RECOMMENDATIONS

That the Committee:

- a) **Notes** the Infrastructure Services Committee forward work programme as shown in Attachment A.

DISCUSSION

- 3 The forward work programme will be a regular agenda item which shows areas of activity, progress and expected timeframes for decision making across a range of areas of work.
- 4 As an update report, purple highlights show changes to timeframes. New items added to the schedule will be highlighted in yellow. Items that have been completed or updated are shown as bold.

Signatories

Author:	Rebecca Murray - Governance Support Officer
Authoriser:	Scott MacLean - General Manager, Climate and City Growth

Attachments

Title		Page
 A	Forward Work Programme	29

Key	
New item	
Changes to timeframes	
Completed; progress to date update	Bold

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Activity Reports	Provide updates on activities.	Notes the Activity Reports. Progress to date: Activity Reports from Transport and Waste and Environmental Solutions are included in this agenda.	Activity Reports	Activity Reports			Activity Reports								
Major Projects	Provide updates on Major Projects including 3 Waters (Bath Street), Transport and Property projects (including Moana Pool and Municipal Building).	Monitor progress on Major Projects. Progress to date: Bath Street Report was presented to Council 10 December 2024. George Street Outcomes Report will be presented to the March ISCOM meeting.		George Street Outcomes Report											
Central City Plan	Business case development for Future Stages.	Consider progress reports; make decisions as necessary. Progress to date: A Central City Plan Business Case Update Report was included on the 28 January Council agenda.													
Submissions to central government and other external parties.	Provide feedback on proposals from central government and other external parties.	Consider and decide on draft submission on central government and other external parties proposals. Progress to date: Submissions for Commerce Commission Levy for the Economic Regulation of Water Services and Water Services Authority - Taumata Arowai Levy for 2025-2028.	Two Submissions												

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Updates from Governance entities	Receive minutes and/or updates from governance entities that relate to the Committee's areas of responsibilities.	Note the minutes and / or updates from governance entities including Connecting Dunedin and the Otago Southland Regional Transport Committee. Progress to date: LAST UPDATE - An update report on governance entities will be provided as and when required.													
3 Waters															
3 Waters	The Government has initiated changes to the service delivery arrangements for 3 Waters.	Consider progress reports; make decisions as necessary. Progress to date:													
South Dunedin Flooding	Investigations update on South Dunedin Flooding.	Consider progress reports; make decisions as necessary. Progress to date: A delivery plan is currently being developed.													
Property Services															

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Public toilets	Implement the programme of work for new public toilet facilities.	<div>Consider progress reports; make decisions as necessary.</div> <div>Progress to date: A Public Toilet Programme - Update report was presented to Council 28 January 2025.</div>													

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Transport															
Shaping Future Dunedin Transport (SFDT)	Shaping Future Dunedin work programme. (Council - 31 May 21)	Consider progress reports; make decisions as necessary. Progress to date: The Mosgiel Park and Ride will now be considered as part of the 9 Year plan. An update report on the Parking Management workstream as part of the SFDT programme is included in this agenda, other SFDT projects will be considered as part of the 9 year plan.	Ongoing work												
Kettle Park Landfill Remediation Project	Investigations Update.	Consider progress reports; make decisions as necessary. Progress to date: An update report on Kettle Park Investigations will be presented in March 2025.		Kettle Park Investigations Update Report	Ongoing work										
Shared Pathway	Staff to work with the Saddle Hill Community Board to include a shared path between Waldronville and Ocean View, in the strategic pedestrian and cycleway network plan. (CNL/2023/114)	Consider progress reports; make decisions as necessary. Progress to date: Elements of the strategic walking and cycling network were presented as part of the Zero Carbon High and Medium packages at Council on the 28 January 2025 (9 year plan).													
Strategic Walking and Cycling Plan	Review the Strategic Walking and Cycling Plan	Consider progress reports; make decisions as necessary. Progress to date: Elements of the strategic walking and cycling network were presented as part of the Zero Carbon High and Medium packages at Council on the 28 January 2025 (9 year plan).													

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Transport (Cont)															
Mosgiel Heavy Vehicle Bypass	Staff to report on the Mosgiel Heavy Vehicle Bypass. (CNL/2023/118)	Consider progress reports; make decisions as necessary. Progress to date: No co-funding was made available for developing a business case for transport investment in Mosgiel as part of the Regional Land Transport Plan. Council approved putting the additional operating cost into the 2025/2026 Transport budget to complete a Mosgiel Transport study, which will identify areas for further investigation and investment in future Regional Land Transport Plans and Long terms plans.													
Naming of new roads and private ways	The Road Naming Policy provides the framework for timely and consistent naming of roads.	Considers and decides on road names when requested, and decides on new names to be added to the Policy. Progress to date: Two road naming reports are on the agenda An update report on the agenda for road naming list will be presented at the June 2025 ISCOM meeting.		Report			Report								
Caversham Tunnel Project	Progress towards removal of utilities in the Caversham tunnel.	Consider progress reports. Progress to date: An update for this is included in the Transport Activity Report.													

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Waste and Environmental Solutions															
Waste Futures	Report back on progress on : - Working with interested groups to inform the design of the resource diversion systems; and - Consideration of alternative options for higher density residential areas.	Consider progress reports; make decisions as necessary. Progress to date: The resource diversion system was designed after seeking input from interested groups, and further work is underway by the Community Waste Planning Advisor. Alternative options for waste and recycling collection in higher density residential areas (including Multi Use Developments) were implemented during the roll-out of new kerbside collection services in the second quarter of 2024. A confidential report was considered by Council as part of the 9 year plan process. At this time there are no developments in pay-as-you-throw (PAYT) technology to report.													
Waste Minimisation and Management Plan	Review of Dunedin Waste Minimisation and Management Plan.	Consider and decide on proposed changes to Waste Minimisation and Management Plan (WMMP). Progress to date: A report on the Public Consultation Dates for the Draft Waste Management and Minimisation Plan 2025 was included in the 28 January Council agenda.													
Bylaws Work Programme and Plans															

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Traffic and Parking Bylaw	Council maintains a Geographic Information System (GIS) map database of traffic and parking restrictions under the Traffic and Parking Bylaw. The database is regularly updated with changes recommended by Hearings Committee and approved by ISCOM.	<p>Consider and decide on proposed changes to traffic and parking restrictions recommended by the Hearings Committee.</p> <p>Progress to date: Proposed changes to traffic and parking restrictions will be presented as and when required.</p> <p>A review of the Traffic and Parking Bylaw is programmed for mid-2025.</p>													

Infrastructure Services Committee Forward Work Programme 2024 - 2025															
Area of Work	Reason for Work	Council role (decision and/or direction)													
			Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Bylaws Work Programme and Plans (cont)															
Speed Management Plan	Development of a Speed Management Plan.	Consider and decide on proposed changes to speed limits recommended by the Hearings Committee. Progress to date: Hearings took place in October 2023. The Hearings Committee has adjourned and will be reconvened when required. Central Government advised in March 2024 new Land Transport Rule was being developed and consulted on. Council submitted to this process. Once the Rule is finalised, which is expected to be towards the end of this year, next steps will be discussed with the Chair of the Hearings Committee. The rule was finalised 30 September 2024, staff will assess the resultant workplan and cost, and provide an update at a future Council or Committee meeting.													
Roading Bylaw 2020	Bylaw review.	Noting. Progress to date: A review of the Roading Bylaw 2020 is programmed for mid-2025.													
DCC Water Bylaw 2011	Bylaw review.	Noting. Progress to date: A review of the DCC Water Bylaw 2011 has commenced.													
3 Waters Strategy	Strategy Review.	Noting. Progress to date: A review of the 3 Waters Strategy. A plan will be developed following the Local Water Done Well decisions in February 2025. A time frame for this work is yet to be determined.													

WASTE AND ENVIRONMENTAL SOLUTIONS ACTIVITY REPORT FOR THE SIX MONTH PERIOD ENDING 31 DECEMBER 2024

Department: Waste and Environmental Solutions

EXECUTIVE SUMMARY

- 1 The purpose of this report is to provide an update on Waste and Environmental Solutions activities for the six-month period ending 31 December 2024.
- 2 This report also recommends the Committee appoint a Hearings Panel for the Draft Waste Management and Minimisation Plan (WMMP) Hearings Process.

RECOMMENDATIONS

That the Committee:

- a) **Notes** the Waste and Environmental Solutions activity report for the six-month period ending 31 December 2024.
- b) **Appoints** a Hearings Panel for the WMMP Hearings Process.

BACKGROUND

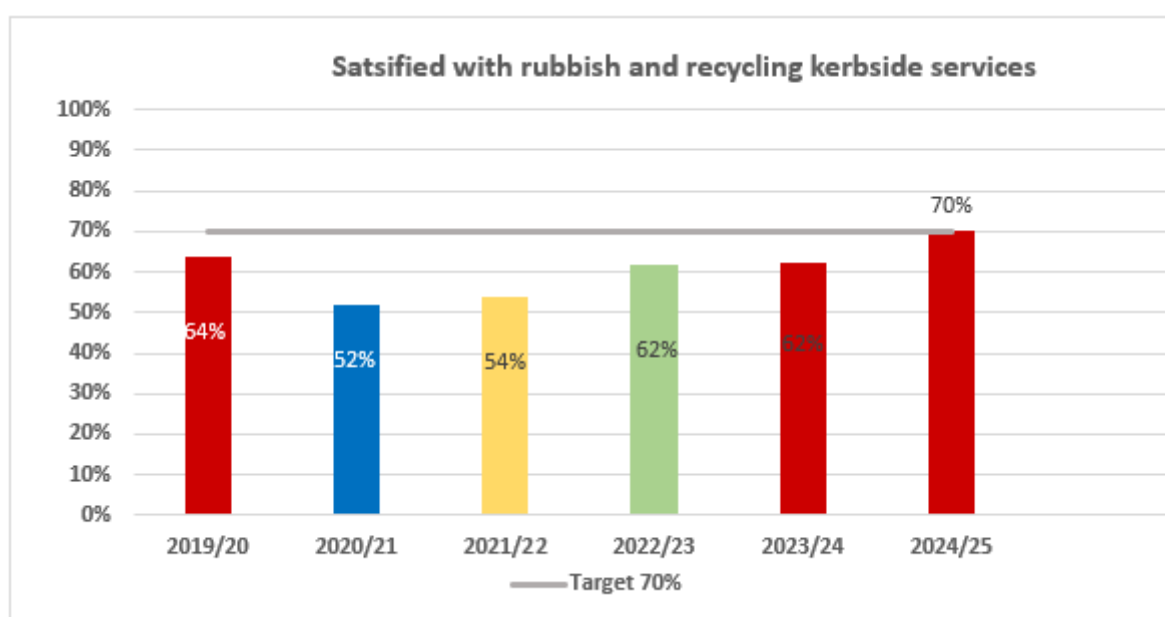
- 3 The Waste and Environmental Solutions activity provides for effective refuse and recyclables collection, resource recovery, and refuse disposal in a way that protects public health and minimises impact on the environment.
- 4 The Waste and Environmental Solutions activity includes:
 - Planning and policy functions in line with Part Four of the Waste Minimisation Act 2008: “Responsibilities of territorial authorities in relation to waste management and minimisation”
 - Administration of Waste Minimisation Grants: Small Project Grants, Community Project/Initiative Grant, and Waste Minimisation Innovation and Development (Commercial) Grant
 - Kerbside collection of waste and recycling for most urban and city residents and small businesses

- Disposal Facilities (landfill and transfer station) for waste and a Resource Recovery Park (recycling and reuse store) are provided at Council's Green Island site. The Waikouaiti site has both a transfer station for waste disposal and recycling facilities. Middelmarsh has a transfer station and a community hosted recycling drop-off centre. Waste collected at the community transfer stations is then transferred to Green Island Landfill for disposal. Recycling is sent to the Material Recovery Centre for sorting and transportation to recycling markets.
- Public place recycling infrastructure and servicing is provided on the streets in the CBD and Tertiary Precinct, and several satellite locations in the district.
- Monitoring the state of the Council's one proposed, one active, and five closed landfills in accordance with the conditions of consents.
- Monitoring the usage, capacity, and condition of public place waste and recycling infrastructure, CAA cardboard collection services, and kerbside collection services.
- Education programmes promoting "rethinking, reducing, reusing, and recycling" practices.
- Education, auditing, and enforcement activities aimed at increasing the quality or quantity of recovered materials.

DISCUSSION

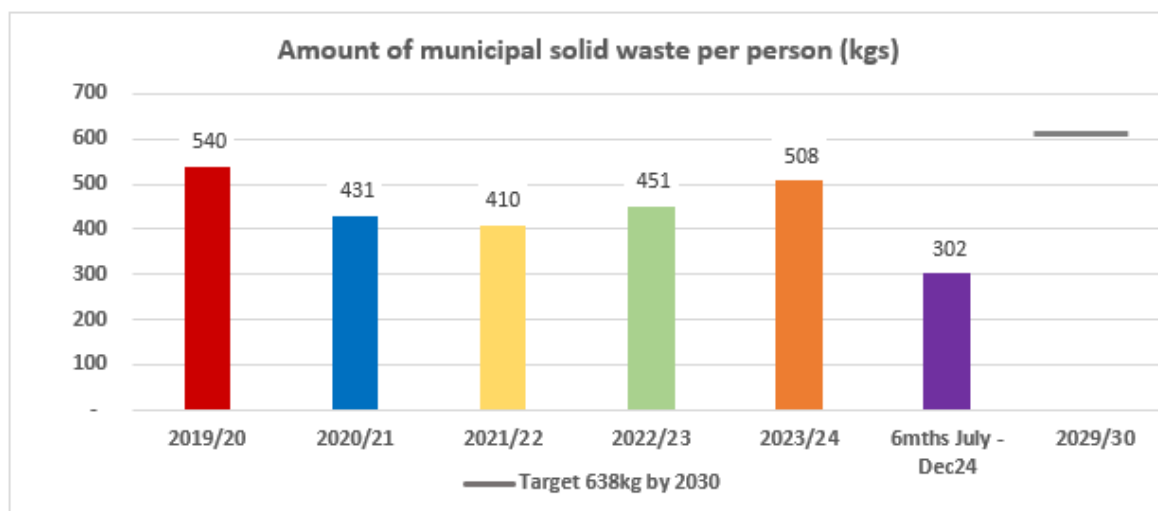
5 Level of Service – Refuse collection and kerbside recycling meet customer expectations.

- a) The Residents Opinion Survey data for the first six months of 24/25 indicates that the target for customer satisfaction is currently being met. Satisfaction with kerbside recycling is 79%; however, satisfaction with kerbside rubbish collection is 61%. This gives an average satisfaction level of 70%.

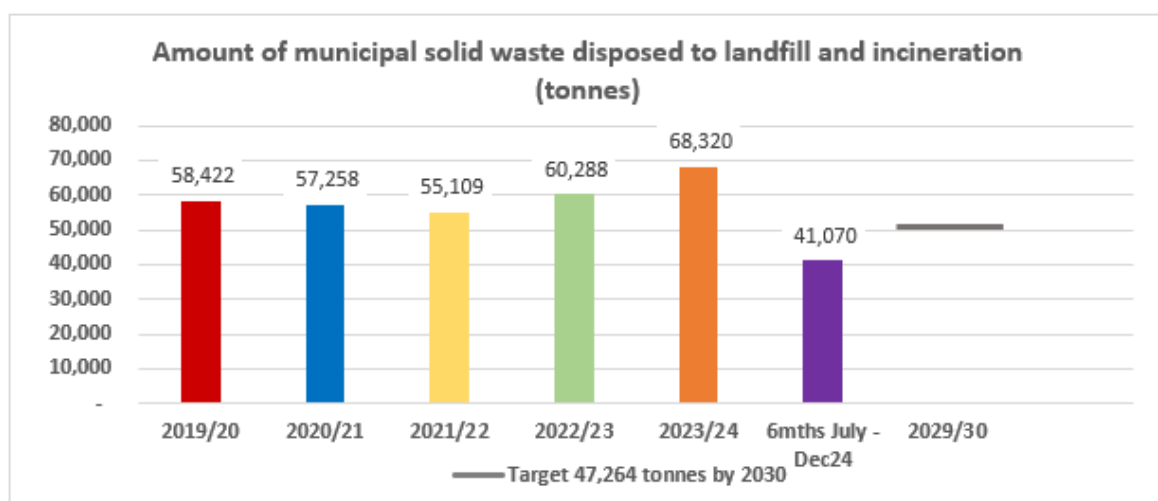


6 Level of Service – Waste minimisation targets are met.

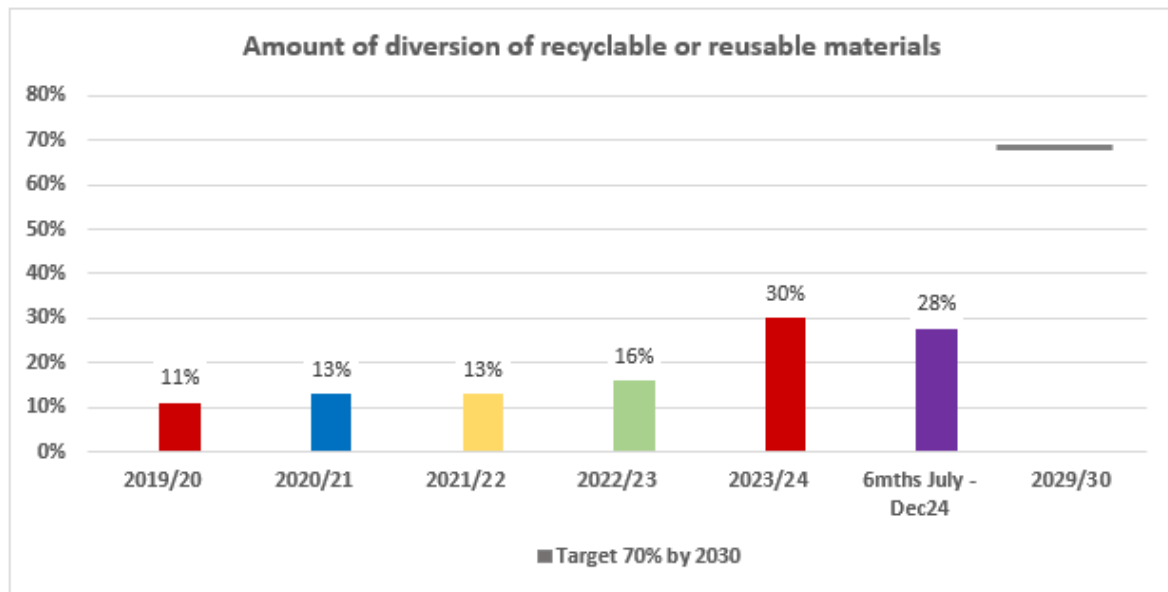
- a) The waste minimisation target for municipal solid waste (being a maximum of 638kg / per person, per annum by 2030) has been consistently achieved being below the maximum target of 638kg / per person, per annum since 2019. The data for the first six months of 24/25 indicates the target will be achieved this financial year.



- b) The data for the first six months of 24/25 indicates the target for municipal solid waste disposed to landfill and incineration will not be met. The future establishment of the Green Island Resource Recovery Park facilities is expected to significantly reduce the solid waste disposed to landfill.



- c) The waste minimisation target for diversion of recyclable or reusable materials is not being met. The future establishment of the Green Island Resource Recovery Park facilities is expected to significantly increase the diversion of recyclable or reusable materials.



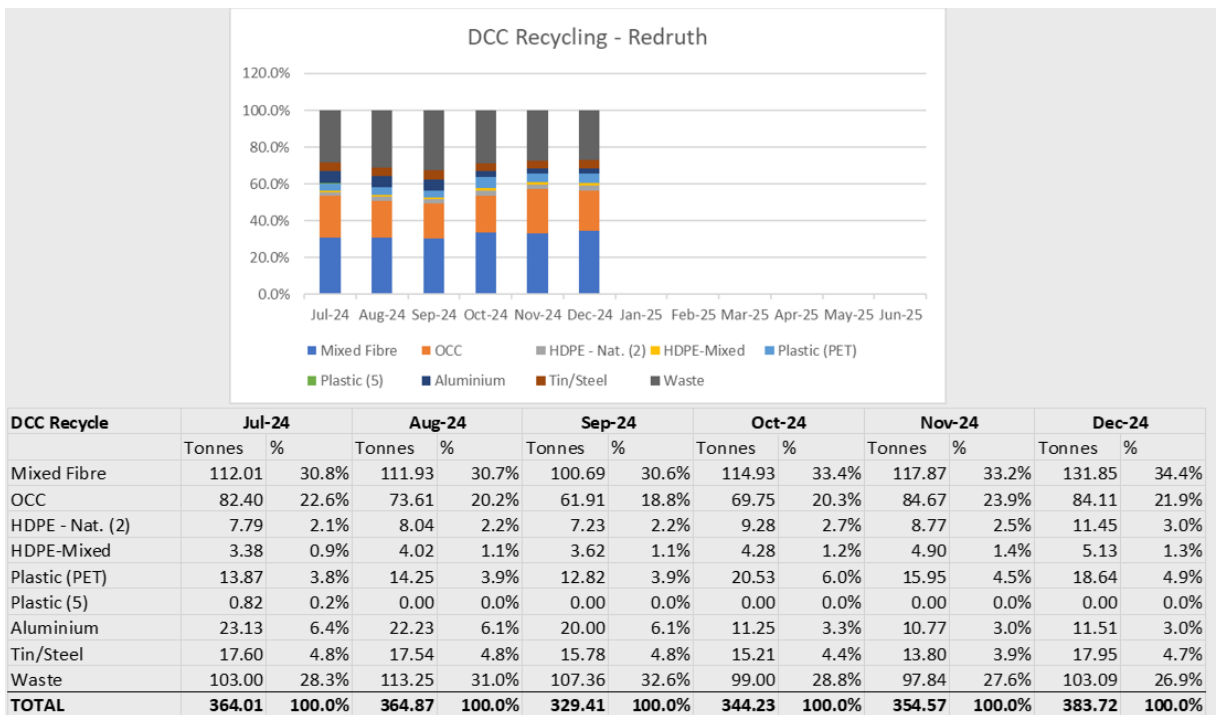
7 Other areas of work:

- a) **Review of the Waste Management and Minimisation Plan** - The first draft of the amended WMMP has been completed and approved for public consultation.
- b) Councillor workshops and meetings were held on the 1 August, 8 October, and 9 October 2024 that sought feedback on the draft Plan.
- c) The draft Plan was presented to Council on the 30th of October and was approved for public consultation. Consultation will be a Special Consultative Procedure, followed by a hearings process, with the final draft being presented for adoption in mid-2025.
- d) On the 29 of January 2025, Council approved the public consultation period to be carried out from 30 January – 28 of February 2025 (CNL/2025/020). A Hearing Panel is required with Hearings scheduled for the first week of April 2025. Subsequently, this report seeks appointment of a Hearings Panel.
- e) **Review of Litter Compliance Policy** – The Litter Compliance Policy (2021) has been reviewed. The new Policy was approved by ISCOM for public notification on 30 July 2024. It was publicly notified on 10 August 2024, and was subsequently presented to Council on 24 of September 2024 where the reviewed policy was adopted.
- f) **Waste Minimisation Grants** – The September 2024 Waste Minimisation Community Grants closed for applications on 27 September 2024. The grant received eight applications. The total requested amount was \$35,422.62. The outcomes of this funding round were decided in the November 2024 Grants Sub-Committee Meeting. Eight applicants received a share of \$30,000.00. No applications were declined (refer Attachment A).
- g) The September 2024 Waste Minimisation Commercial Grants closed for applications on 27 September 2024. The grant received seven applications. The total requested amount was \$110,877.37. The outcomes of this funding round were decided in the November

2024 Grants Sub-Committee Meeting. Six applicants received a share of \$70,000. The remaining one application was declined (refer Attachment A).

- h) The Waste Minimisation Small Project Grant applications received four applications. The total requested amount was \$1,940.00. These small grant applications were approved by the Grants Sub-Committee Chair and noted by the Grants Sub-Committee at the November 2024 meeting (refer Attachment A).
- i) Further to Waste Minimisation contestable grants, the waste levy also annually provides grants or funds approved under financial delegation to some proven programmes for non-contested Community Service Agreements. (refer Attachment A).
- j) **Waste Futures Project** – New kerbside services were introduced on 1 July 2024. This also included a comprehensive communications campaign and improvements to the customer services website and smart-phone application.
- k) Construction of the organic waste receival building at Green Island was completed on 17 June 2024. Food and garden waste collected under the new kerbside collection system, and any green waste dropped off by the public at Green Island, is consolidated and shredded within the enclosed organics building and then loaded onto trucks to be transported for composting off-site at the Enviro NZ plant in Timaru.
- l) The resource consents required for the construction and operation of the Green Island Resource Recovery Park (RRP) facilities were granted by the Otago Regional Council in December 2024, and the appeals period ended in mid-January 2025 without any appeals being lodged. Final consents have now been received.
- m) A new composting operation for food and garden waste will be established at Green Island as part of the wider RRP development during 2024/25 – 2026/27. Procurement of processing equipment for both the composting and recycling sorting facilities has advanced to final negotiations with preferred suppliers, and we expect the contracts to be awarded in February. It is expected that design, build, and shipping of equipment to Green Island will take approximately 12 – 15 months. Once the RRP is operational, both organic waste and mixed recycling collections will be processed at the Green Island facilities and the transport of material to Timaru will cease.
- n) **Kerbside collection and processing** – During the six-month period July – December 2024 the new kerbside collection system has collected and processed:
 - 5,762.9 tonnes of general solid waste
 - 2,294.3 tonnes of mixed recycling
 - 1,472.1 tonnes of glass
 - 7,618.3 tonnes of food and garden waste

DCC KERBSIDE	Jul-24	Aug-24	Sep-24	Oct-24	Nov-24	Dec-24
REFUSE						
REFUSE - SERVICE ENTITLED PREMISES	52,384	52,384	52,384	52,427	53,281	52,580
REFUSE - NUMBER OF DAYS SERVICED	13	12	10	12	10	12
REFUSE - BINS EMPTIED	82,308	89,537	85,964	96,543	89,031	88,820
REFUSE - PARTICIPATION RATES	48%	57%	66%	61%	67%	56%
REFUSE - WEIGHT (T)	822.9	928.6	902.0	1,102.8	971.0	1,035.6
REFUSE - AVERAGE WEIGHT (KG)	10.0	10.4	10.5	11.4	10.9	11.7
COMINGLE						
COMINGLE - SERVICE ENTITLED PREMISES	52,384	52,384	52,384	52,427	53,281	52,580
COMINGLE - NUMBER OF DAYS	13	12	10	12	10	12
COMINGLE - BINS EMPTIED	70,624	76,547	70,679	83,795	83,455	74,339
COMINGLE - PARTICIPATION RATES	41%	49%	54%	53%	63%	47%
COMINGLE - WEIGHT (T)	377.8	364.9	362.2	417.4	388.2	383.8
COMINGLE - AVERAGE WEIGHT (KG)	5.3	4.8	5.1	5.0	4.7	5.2
GLASS						
GLASS - SERVICE ENTITLED PREMISES	52,384	52,384	52,384	52,427	53,281	52,580
GLASS - NUMBER OF DAYS	13	12	10	12	10	12
GLASS - BINS EMPTIED	33,886	34,247	33,479	36,143	34,185	35,398
GLASS - PARTICIPATION RATES	20%	22%	26%	23%	26%	22%
GLASS - WEIGHT (T)	233.0	256.4	269.8	115.6	284.3	313.0
GLASS - AVERAGE WEIGHT (KG)	6.9	7.5	8.1	3.2	8.3	8.8
ORGANICS						
ORGANICS - SERVICE ENTITLED PREMISES	51,525	51,525	51,525	51,576	51,576	51,562
ORGANICS - NUMBER OF DAYS	23	22	21	24	21	22
ORGANICS - BINS EMPTIED	74,592	91,685	97,444	110,494	117,970	114,378
ORGANICS - PARTICIPATION RATES	25%	32%	36%	36%	44%	40%
ORGANICS - WEIGHT (T)	665.6	925.4	1,144.2	1,453.9	1,801.1	1,628.1
ORGANICS - AVERAGE WEIGHT (KG)	8.9	10.1	11.7	13.2	15.3	14.2

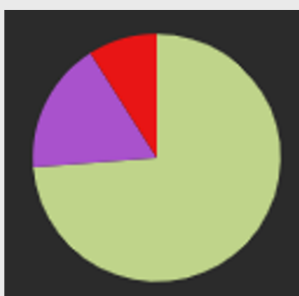


- o) Contamination rates for food and garden waste collections remain low; however, contamination rates in mixed recycling collections are high, mainly due to simple mistakes. For example, dirty recyclable material, e.g., plastic meat trays with meat residue

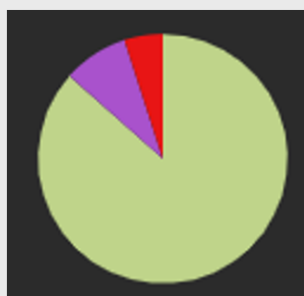
that should be rinsed off before recycling, soft plastic product bags/package that can be collected and dropped off to a participating soft plastics supermarket or retailers, and food waste which should be placed in the provided food waste bins. This contamination will continue to be the focus of ongoing education campaigns and kerbside bin inspections.

Bin Inspector - Kerbside Data (Co-mingle)

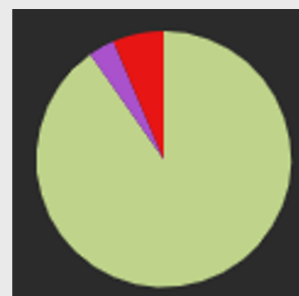
Bin Inspector visit data (December)



Inspection 1:
-Wow: 484 (73.8%)
-Oops: 113 (17.2%)
-Oh no: 59 (9.0%)
Total: 656



Inspection 2:
-Wow: 522 (86.6%)
-Oops: 51 (8.4%)
-Oh No 30 (5%)
Total: 603



Inspection 3:
-Wow: 406 (90.2%)
-Oops: 15 (3.3%)
-Oh no: 29 (6.5%)
Total: 450

Total inspections: 1709 Final warnings: 22 Bin removals: 8

Bin Inspector - Kerbside Data (FOGO)

Bin Inspector visit data (December)



Inspection 1:
-Pass: 696 (92.3%)
-Fail: 57 (7.7%)
Total: 743



Inspection 2:
-Pass: 716 (96.2%)
-Fail: 28 (3.8%)
Total: 744



Inspection 3:
-Pass: 333 (93.0%)
-Fail: 25 (7%)
Total: 747

Total inspections: 1,845 Final warnings: 14 Bin removals: 3

- p) **Smooth Hill Landfill** – Council consulted on funding for the development of Smooth Hill as part of the 2021 – 2031 10-Year Plan. Construction was initially scheduled to start in the 2024-25 year and be completed in 2027; however, the conditions of consent for Smooth Hill require at least three years of baseline environmental monitoring prior to commencement of construction. Because of this requirement, construction on the new

landfill is expected to start in the 2026-27 year, with projected completion in 2029-30. The baseline environmental monitoring is currently underway.

- q) **Green Island Landfill and Transfer Station Management** – The consents for Green Island Landfill were due to expire in October 2023; however, Smooth Hill Landfill will not be ready to accept waste until 2029-30 (contingent on completion of baseline monitoring, detailed design, management plans, and construction).
- r) Staff have evaluated several alternative options to ensure the City's waste disposal demands can be met. This has led to the selection of an option which continues the filling of the southwestern area of Green Island landfill within the existing 38ha footprint and perimeter bund (subject to resource consent). The selected option is expected to extend the projected life of the landfill to between 2029 – 2031. Applications for the necessary resource consents have been submitted, publicly notified, and a hearing is scheduled for 18 and 19 March 2025.

OPTIONS

- 8 As this is an update report there are no options.

NEXT STEPS

- 9 Staff will continue the baseline environmental monitoring as required by the Smooth Hill resource consents, alongside continued engagement with the local community via the Smooth Hill Community Liaison Group and the Independent Peer Review Panel.
- 10 Staff will continue the resource consent process for the Green Island landfill, alongside the detailed design and procurement process for development of the new Resource Recovery Park facilities.
- 11 Staff will engage in the public consultation process for the amended Waste Minimisation and Management Plan.
- 12 A hearings period will be arranged to be held in the first week of April 2025 for the review of the Waste Management and Minimisation Plan.

Signatories

Author:	Chris Henderson - Group Manager Waste and Environmental Solutions
Authoriser:	Scott MacLean - General Manager, Climate and City Growth

Attachments

Title	Page
WA WMMP Grants Summary January 2025	47

SUMMARY OF CONSIDERATIONS
Fit with purpose of Local Government

This decision promotes the environmental well-being of communities in the present and for the future.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Economic Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Environment Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
3 Waters Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Future Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Integrated Transport Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

The Waste and Environmental Solutions activity supports the outcomes of a number of strategies.

Māori Impact Statement

DCC will continue to partner with Mana whenua in key Waste Futures projects.

Sustainability

The Waste and Environmental Solutions activity contributes positively to the environmental interests of the community through refuse and recycling collection at the kerbside and public places, educating and promoting environmentally sustainable behaviour and managing landfill and transfer station facilities.

Zero carbon

The Waste and Environmental Solutions activities support a decrease in city emissions.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

The Waste and Environmental Solutions activity is included in the Long-Term Plan.

Financial considerations

The updates reported are within existing operating and capital budgets.

Significance

This report is considered low in terms of the Significance and Engagement Policy.

SUMMARY OF CONSIDERATIONS

Engagement – external

As this is an update report no external engagement has been undertaken.

Engagement - internal

As this is an update report no internal engagement has been undertaken.

Risks: Legal / Health and Safety etc.

As this is an update report there are no identified risks.

Conflict of Interest

There are no known conflicts of interest.

Community Boards

Any specific issues are discussed with the appropriate Community Board.

Waste Minimisation Community Grants (September round)

The eight applicants in receipt of grants were;

- Cargill Enterprises - \$4,560.50
- Dunedin Curtain Bank Trust - \$4,560.50
- iD Dunedin Fashion Inc - \$4,180.50
- Our Food Network - \$4,560.50
- Pacific Otago Trust - \$3,086.00
- South Dunedin Community Network Incorporated - \$4,560.50
- The Dunedin Community House - \$1,312.00
- Waitati Music Festival - \$3,179.50

Waste Minimisation Commercial Grants (September round)

The six applicants in receipt of grants were;

- Augustines of Central t/a Augustines of Portobello - \$7,500.00
- Cook Brothers Construction - \$7,500.00
- Dunedin Craft Distillers - \$17,500.00
- Mizen Automation - \$21,000.00
- Pedals Dunedin - \$5,000.00
- Spout Alternatives - \$11,500.00

Waste Minimisation Small Projects Grants awarded were;

- Fairfield School - \$500.00
- Queens High School - \$448.00
- Port Chalmers Golf Club - \$500.00
- Mosgiel Playcentre - \$492.00

Current Waste Minimisation Community Service Agreement Non-Contested Waste Diversion Grants are;

- **KiwiHarvest Dunedin** - Surplus Food Collection – 1 July 2024 to 30 June 2027 - \$88,525 per annum (paid monthly, 36 months).
- **Southern Youth Development** - Bike Refurbishment Programme – 1 July 2024 to 30 June 2026 - \$18,000 per annum (paid monthly, 24 months).
- **Just Atelier Trust t/a Stitch Kitchen** – Education and waste diversion - 1 July 2024 to 30 June 2026 - \$10,000 per annum (paid monthly, 24 months).

Table

Waste Minimisation Community Grant (September 2024) decided September 2024			
<i>Applicant/Recipient</i>	<i>Project</i>	<i>\$ Amount</i>	<i>WMMP Objective</i>
Cargill Enterprises	To subsidise construction materials for a shelter station.	\$4,560.50	The DCC will ensure zero waste action is

			promoted within communities.
Dunedin Curtain Bank Trust	To subsidise the paid machinist position.	\$4,560.50	The DCC will ensure zero waste action is promoted within communities.
iD Dunedin Fashion Inc	To subsidise waste minimisation at the iD Dunedin Fashion Show 2025.	\$4,180.50	The DCC will ensure zero waste action is promoted within communities.
Our Food Network	To subsidise the community harvest coordinator role.	\$4,560.50	The DCC will ensure zero waste action is promoted within communities.
Pacific Otago Trust	To fund community waste minimisation workshops and waste minimisation training for Moana Nui Festival.	\$3,086.00	The DCC will ensure zero waste action is promoted within communities.
South Dunedin Community Network Incorporated	To subsidise wages for waste minimisation.	\$4,560.50	The DCC will ensure zero waste action is promoted within communities.
The Dunedin Community House	To fund physical materials for the Dunedin Community House Sustainability Programme.	\$1,312.00	The DCC will ensure zero waste action is promoted within communities.
Waitati Music Festival	To fund physical and promotional materials, and wages for waste minimisation.	\$3,179.50	The DCC will ensure zero waste action is promoted within communities.
Waste Minimisation Commercial Grant (September 2024) decided September 2024			
<i>Applicant/Recipient</i>	<i>Project</i>	<i>\$ Amount</i>	<i>WMMP Objective</i>
Augustines of Central t/a Augustines of Portobello	Single Use Cup Free and Reuse System for Jars.	\$7,500.00	<p>The DCC will ensure zero waste action is promoted within communities.</p> <p>The DCC encourages and supports businesses to</p>

			minimise waste and promotes re-use, resource recovery and the circular economy.
Cook Brothers Construction	Sustainable Carpenter Programme.	\$7,500.00	<p>The DCC will ensure zero waste action is promoted within communities.</p> <p>The DCC encourages and supports businesses to minimise waste and promotes re-use, resource recovery and the circular economy.</p>
Dunedin Craft Distillers	Increase Mash Straining Facility.	\$17,500.00	<p>The DCC will ensure zero waste action is promoted within communities.</p> <p>The DCC encourages and supports businesses to minimise waste and promotes re-use, resource recovery and the circular economy.</p>
Mizen Automation	Repair of faulty industrial automation equipment.	\$21,000.00	<p>The DCC will ensure zero waste action is promoted within communities.</p> <p>The DCC encourages and supports businesses to minimise waste and promotes re-use, resource recovery and the circular economy.</p>
Pedals Dunedin	Pedals Dunedin Service Expansion to Reduce Packaging Waste.	\$5,000.00	The DCC will ensure zero waste action is promoted within communities.

			The DCC encourages and supports businesses to minimise waste and promotes re-use, resource recovery and the circular economy.
Spout Alternatives	Expanding into oat milk and an improved design using electric-pumps for their kegs.	\$11,500.00	<p>The DCC will ensure zero waste action is promoted within communities.</p> <p>The DCC encourages and supports businesses to minimise waste and promotes re-use, resource recovery and the circular economy.</p>
Waste Minimisation Small Projects Grant (award July to end December 2024)			
<i>Applicant/Recipient</i>	<i>Project</i>	<i>\$ Amount</i>	<i>WMMP Objective</i>
Fairfield School	To purchase items for recycling and composting.	\$500.00	The DCC will ensure zero waste action is promoted within communities.
Queens High School	To purchase materials for beeswax wraps.	\$448.00	The DCC will ensure zero waste action is promoted within communities.
Port Chalmers Golf Club	To purchase recycling waste stations.	\$500.00	The DCC will ensure zero waste action is promoted within communities.
Mosgiel Playcentre	To purchase reusable service ware.	\$492.00	The DCC will ensure zero waste action is promoted within communities.
Waste Minimisation Community Service Agreement Non-Contested Waste Diversion Grants			
<i>Applicant/Recipient</i>	<i>Project</i>	<i>\$ Amount /Agreement</i>	<i>WMMP Objective</i>

KiwiHarvest Dunedin	Surplus Food Collection.	1 July 2024 to 30 June 2027 \$88,525 per annum (paid monthly, 36 months).	The DCC will ensure zero waste action is promoted within communities.
Southern Youth Development	Bike Refurbishment Programme.	1 July 2024 to 30 June 2026 \$18,000 per annum (paid monthly, 24 months).	The DCC will ensure zero waste action is promoted within communities.
Just Atelier Trust t/a Stitch Kitchen	Education and textile waste diversion.	1 July 2024 to 30 June 2026 \$10,000 per annum (paid monthly, 24 months).	The DCC will ensure zero waste action is promoted within communities.

TRANSPORT ACTIVITY REPORT FOR THE PERIOD ENDING 31 DECEMBER 2024

Department: Transport

EXECUTIVE SUMMARY

- 1 The purpose of this report is to provide an update on Transport activities for the period ending 31 December 2024.

RECOMMENDATIONS

That the Committee:

- a) **Notes** the Transport activity report for the period ending 31 December 2024.

BACKGROUND

- 2 The Transport activity report covers planning, construction, maintenance, and upgrading of Dunedin's roads and footpaths.
- 3 The Transport activity includes:
 - Maintenance of Transport corridors (footpaths, roads, cycleways), streetlights and traffic signals.
 - Renewals of footpaths, roads, bridges, seawalls and traffic signals.
 - Road safety education.
 - Planning for major capital projects.
 - Regulation (not enforcement) of parking, and speed limits.
 - Asset Management of transport related assets.
 - Managing and obtaining co-funding from NZTA Waka Kotahi.

DISCUSSION

Customer service

- 4 The current target Level of Service measure for responding to service requests within 5 days is 90%. Response times are currently sitting at 93% for the July to December 2024 reporting period. This is an improvement on last year.

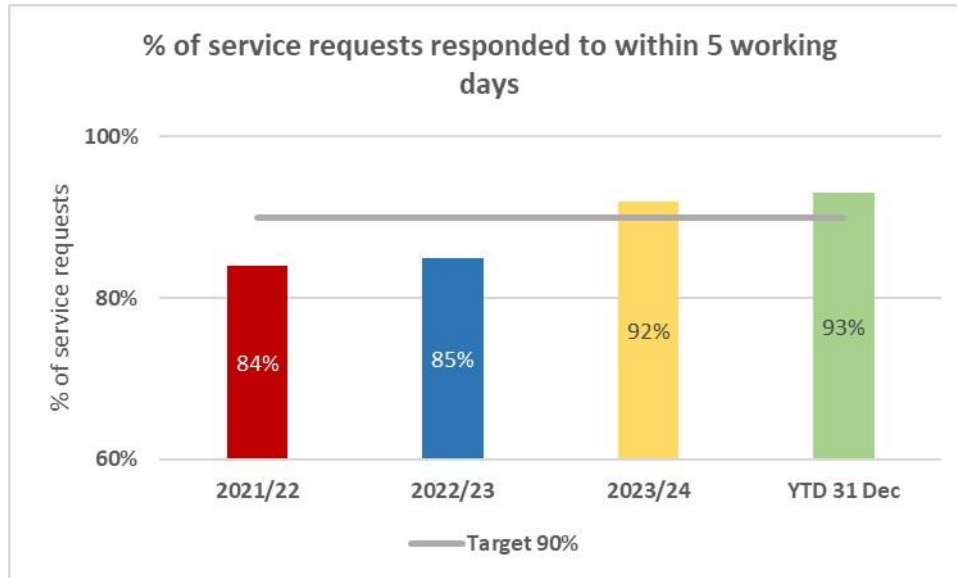


Figure 1: Percentage of service requests responded to within 5 working days

Update from last report period (next steps)

- 5 Staff have reviewed upcoming renewals programmes for opportunities to improve network accessibility and safety. Where possible, drop kerbs will be added to renewals programmes. It should be noted, however, that co-funding rules are very explicit in that renewal's capital must not be used for safety or mode choice enhancements.
- 6 Staff continue to work with the Tunnels Trust on Stage 1 of the Tunnels Trail. A procurement process for a construction contractor is underway. Discussions with KiwiRail continue but at this point, there is no safe access to the rail corridor and no agreement to access KiwiRail land.
- 7 Staff are in the process of assessing tenders for Licence Plate Recognition (LPR). Static wayfinding (for some carparks) is currently being rolled out.
- 8 Staff have continued maintaining the geobags (sand sausages), assessing weather patterns and undertaking inspections as required. There has been no significant storm activity that has created a need for remedial work on the geobags. Staff are now turning their attention to a winter maintenance regime for geobags (winter storms have a much more significant impact on the maintenance of the geobags).

Renewals programme

- 9 4,000m of kerb and channel renewals in Mornington, Dunedin Central, Mosgiel and North East Valley were completed in the July to December 2024 reporting period.
- 10 33,925m² of footpath resurfacing was completed in the July to December 2024 reporting period.
- 11 213,546m² of chipseal and 16,686m² of asphalt reseals were completed between October and December 2024.
- 12 No rehabs were completed this reporting period. The renewals and rehabilitation season has commenced.
- 13 At the period ending 31st December 2024, 40% of renewals had been completed for the year.

Shaping Future Dunedin Transport

- 14 NZTA Waka Kotahi will be presenting to Council the outcomes of their findings into SH1 business case on 25th February 2025.
- 15 Planning has been completed for Harbour Arterial, Albany Street (Central City Pedestrian and Cycling) and the Mosgiel Park and Ride.

Flood work update

- 16 The response to the October rain event 2024 is ongoing with over 550 sites requiring various levels of remediation.
- 17 In December 2024, an application for \$7.82M was made to NZTA Waka Kotahi for emergency works co-funding. The application is split into two parts, the first is for short term remediation (\$3.2M), and the second is for long term recovery (\$4.59M). The majority of the work will be co-funded at a Funding Assistance Rate (FAR) of 51%. Any work that exceeds 10% of our annual maintenance, operations and renewals budget has a FAR of 71%.
- 18 Short term remediation is largely complete with the majority of physical works completed by Fulton Hogan through the DCC's road maintenance contract. Assessment of large or complex sites as part of the long term recovery is still going through the optioneering and design phase.
- 19 Prioritising the restoration of sites has been made on the basis of restoring levels of service and supporting community events.

Berms

- 20 Staff have started looking at how other council's manage planting requests on berms. Of the six councils identified so far, five allow planting on berms but with very strict rules. Initial risks identified with allowing berm plantings are as follows:
 - Resource needs with managing applications, compliance requirements, dealing with complaints, arbitration between neighbours and change of householder(s).
 - Vegetation compromising services underneath berms (over time), such as laterals.

Staff will provide a paper to Council on this subject at the 30th April 2025 Council meeting.

Caversham Tunnel update

- 21 Staff are preparing a schedule to determine the tasks that need to be undertaken to enable the Caversham Tunnel to be ready ahead of the completion of the Tunnels Trail project. Discussions with the utility providers are continuing.

Cycle counts

- 22 There are seven sites which have had cycle count data since 2021. They are Anzac Avenue, Cumberland Street, Great King Street, North Road, The Cove, Victoria Road and the Water of Leith. The graphs below illustrate the combined trends across those seven sites over the past four years.

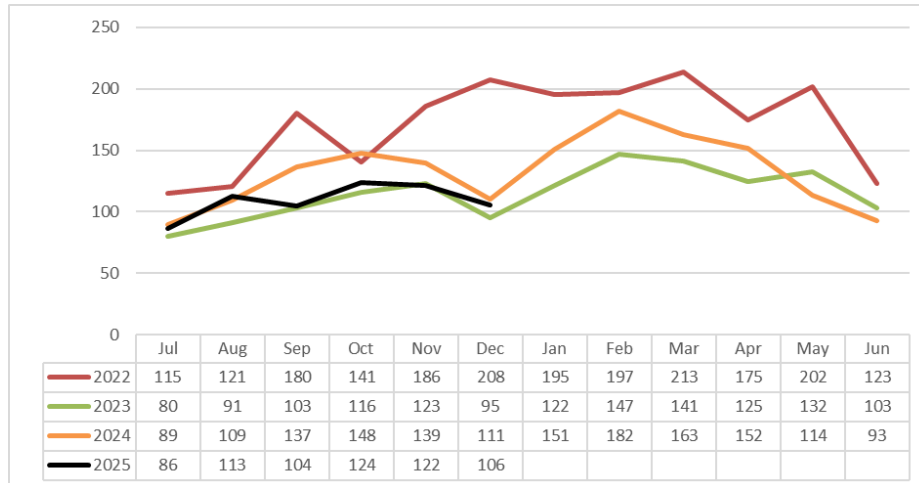


Figure 2: Cycle Counts 2021/22 – 2024/25 (Please note these are financial years)

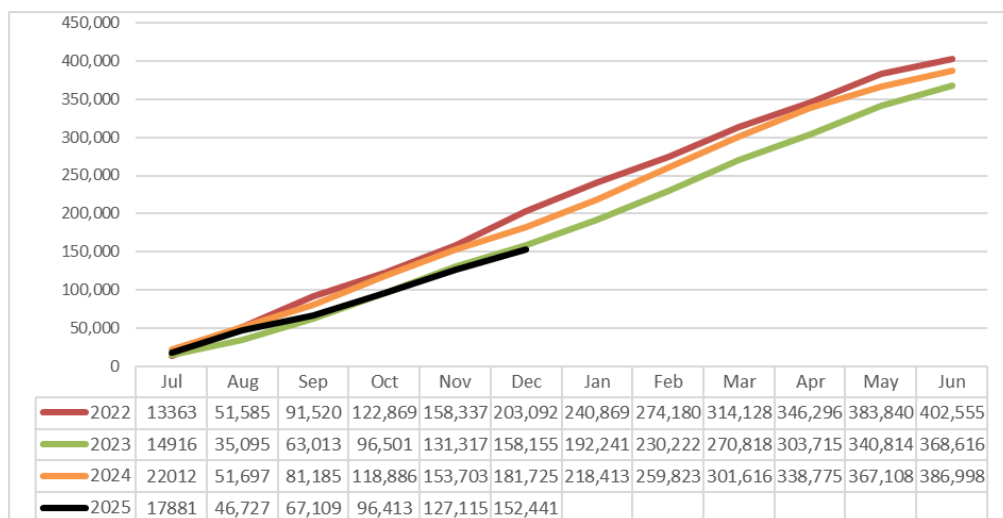


Figure 3: Cycle Counts 2021/22 - 2024/25 (Please note these are financial years)

OPTIONS

23 As this is an update report there are no options.

NEXT STEPS

- 24 Staff will continue working on the berms paper for Council consideration in April 2025.
- 25 Staff will continue rolling out the renewals work programme.
- 26 Staff will continue working through the planning and design elements of the boardwalk construction at Portobello.
- 27 Staff have developed a memo to determine next steps on the speed management process which will be discussed with the Chair on Infrastructure in the coming weeks.

Signatories

Author:	Ashleigh Jarvis - Business Performance Co-ordinator Simon Smith - Asset and Funding Manager
Authoriser:	Jeanine Benson - Group Manager Transport Scott MacLean - General Manager, Climate and City Growth

Attachments

There are no attachments for this report.

SUMMARY OF CONSIDERATIONS

Fit with purpose of Local Government

This report promotes the social, economic and environmental wellbeing of communities in the present and for the future.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Economic Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Environment Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
3 Waters Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Spatial Plan	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Integrated Transport Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

The Transport activity supports the outcomes of a number of strategies.

Māori Impact Statement

Mana whenua will continue to be involved in various Transport projects.

Sustainability

The Transport activity is included in the 9 Year Plan.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

This is considered low in terms of the Significance and Engagement Policy.

Financial considerations

The updates reported are within existing operating and capital budgets.

Significance

The report is considered low in terms of the Significance and Engagement Policy.

Engagement – external

As this is an update report no external engagement has been undertaken.

Engagement - internal

As this is an update report, no internal engagement has been undertaken.

Risks: Legal / Health and Safety etc.

There are no identified risks.

Conflict of Interest

There are no known conflicts of interest.

Community Boards

Any specific issues are discussed with the appropriate Community Board.

NAMING OF ONE PRIVATE WAY IN GREEN ISLAND

Department: Transport

EXECUTIVE SUMMARY

- 1 This report seeks the approval of one private right of way in Green Island.
- 2 The proposed new road names (for the private way) as proposed by the developer are:
 - **‘McKenzie Drive’** as the preferred name, and **‘Bluestone Ridge’** as the alternate name for the subdivision located at 150 Green Island Bush Road, Green Island.

‘McKenzie Drive’ does not comply with the Road Naming Policy however it is the developer’s preferred option, supported by the Saddle Hill Community Board, and could still be approved by the Committee. The alternate option, **‘Bluestone Ridge’** is compliant with the Road Naming Policy and is supported by staff, however it is not the developers preferred option.

RECOMMENDATIONS

That the Committee:

- a) **Approves** the naming of the private way located at 150 Green Island Bush Road as **‘McKenzie Drive’** or **‘Bluestone Ridge’**.

BACKGROUND

- 3 The DCC Road Naming Policy provides the framework for timely and consistent naming of roads that reflect the identity of the local community. For reference, the DCC Road Naming Policy and Procedure can be accessed on the DCC website at www.dunedin.govt.nz/road-naming
- 4 A ‘legal road’ is any road legally vested in the council for the purpose of a road.
- 5 A ‘private way’ is a privately owned driveway, lane, or access way which serves as access from private properties to a public road.
- 6 The subdivision located at 150 Green Island Bush Road Green Island is within the Saddle Hill Community Board area. The proposed names were presented to the Community Board at their meeting on 14 November 2024. The Board moved that they:
 - a) **Supports** the naming of the private way located at 150 Green Island Bush Road as **‘McKenzie Drive’**.

DISCUSSION

- 7 The table presented below provides the road name proposed for this subdivision. Additional details including a full assessment for the proposed road name and a map of the new private way are provided in Attachments A, B and C.
- 8 It should be noted that the Road Naming Policy places less weight on the appropriateness criteria with respect to private ways.

Summary of proposed road names

Development details	Location of road	Proposed road name	Alternative road name	Recommended road name
SUB-2023-128 150 Green Island Bush Road, Green Island	Private way off Green Island Bush Road	McKenzie Drive	Bluestone Ridge	<p>‘McKenzie Drive’ does not fully comply with the Road Naming Policy but is the developer’s preferred option and supported by the Saddle Hill Community Board</p> <p>‘Bluestone Ridge’ fully complies with the Road Naming Policy but is not the developers’ preferred option</p>

- 9 The developer has proposed **‘McKenzie Drive’** as the preferred option as a potential name for the private way accessed from Green Island Bush Road. As an alternative name, they have proposed **‘Bluestone Ridge’**. It is noted that neither of the proposed names are selected from the road naming register.
- 10 The preferred name **‘McKenzie Drive’** is not compliant with the DCC Road Naming policy as it references the landowner’s last name. This therefore breaches Section 4.5 which states: *‘Road names must not be anagrams, amalgamations or derivatives of people’s names...’*
- 11 Staff requested the developer propose a different naming option, but the developer advised that they wish to proceed with this name. Staff note, that although the preferred option does not fully comply with the policy, the name **‘McKenzie Drive’** is easily identifiable and otherwise appropriate for the area.
- 12 The alternate name **‘Bluestone Ridge’** is compliant with the DCC Road Naming policy and holds geographical significance as it references the olivine basalt stone known as Bluestone that is quarried in the surrounding area.

OPTIONS

Option One – Recommended Option - The Committee supports the alternate name proposed as ‘Bluestone Ridge’ for the new private way to be named at 150 Green Island Bush Road.

Advantages

- The roads will be named, and sections of landowners gain a street address allowing them to progress with building and access to services.
- The use of personal names (McKenzie) are avoided.

Disadvantages

- There are no disadvantages identified with this option.

Option Two – Alternative Option – The Committee supports the preferred option proposed as ‘McKenzie Drive’

Advantages

- The road will be named and landowners gain a street address allowing them to progress with building and access to services.

Disadvantages

- Approving this option does not deter future developers from using personal names.

Option Three – Status Quo – The Committee does not support either option proposed as ‘McKenzie Drive’ and ‘Bluestone Ridge’

Advantages

- There are no advantages identified with this option.

Disadvantages

- The roads will not have a name until new options are presented. This may inconvenience new or potential new property owners within the subdivision.

NEXT STEPS

- 13 If the new road names are approved, staff will process the required documentation, and advise the developer and Land Information New Zealand of the new road names.

Signatories

Author:	Daniel Fitzpatrick - Graduate Engineer/Planner
Authoriser:	Jeanine Benson - Group Manager Transport Scott MacLean - General Manager, Climate and City Growth

Attachments

	Title	Page
↓A	Attachment A - Road name assessment for 'McKenzie Drive'	65
↓B	Attachment B - Road name assessment for 'Bluestone Ridge'	66
↓C	Attachment C - 150 Green Island Bush Road development plans	67

SUMMARY OF CONSIDERATIONS
Fit with purpose of Local Government

This decision enables democratic local decision making and action by, and on behalf of communities. This decision promotes the social, economic, environmental and cultural well-being of communities in the present and for the future.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Economic Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Environment Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
3 Waters Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Future Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Integrated Transport Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

This is an administrative function.

Māori Impact Statement

Staff are working through the road naming register to incorporate names that are meaningful for mana whenua.

Sustainability

There are no implications for the 1 year plan.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

There are no implications for the 1 year plan.

Financial considerations

There are no financial implications.

Significance

The significance of this decision is considered low in terms of the Council's Significance and Engagement Policy.

Engagement – external

There are no implications regarding external engagement.

Engagement - internal

There has been engagement within the Transport Group and Business Information Services.

Risks: Legal / Health and Safety etc.

There are no known risks.

Conflict of Interest

There are no known conflict of interests.

SUMMARY OF CONSIDERATIONS

Community Boards

The site is situated within the Saddle Hill Community Board. Support from the Community Board was sought at their meeting of 14 November 2024. At the meeting, the Community Board moved: That the Board:

- a) **Supports** the naming of the private way located at 150 Green Island Bush Road as **‘McKenzie Drive’**.

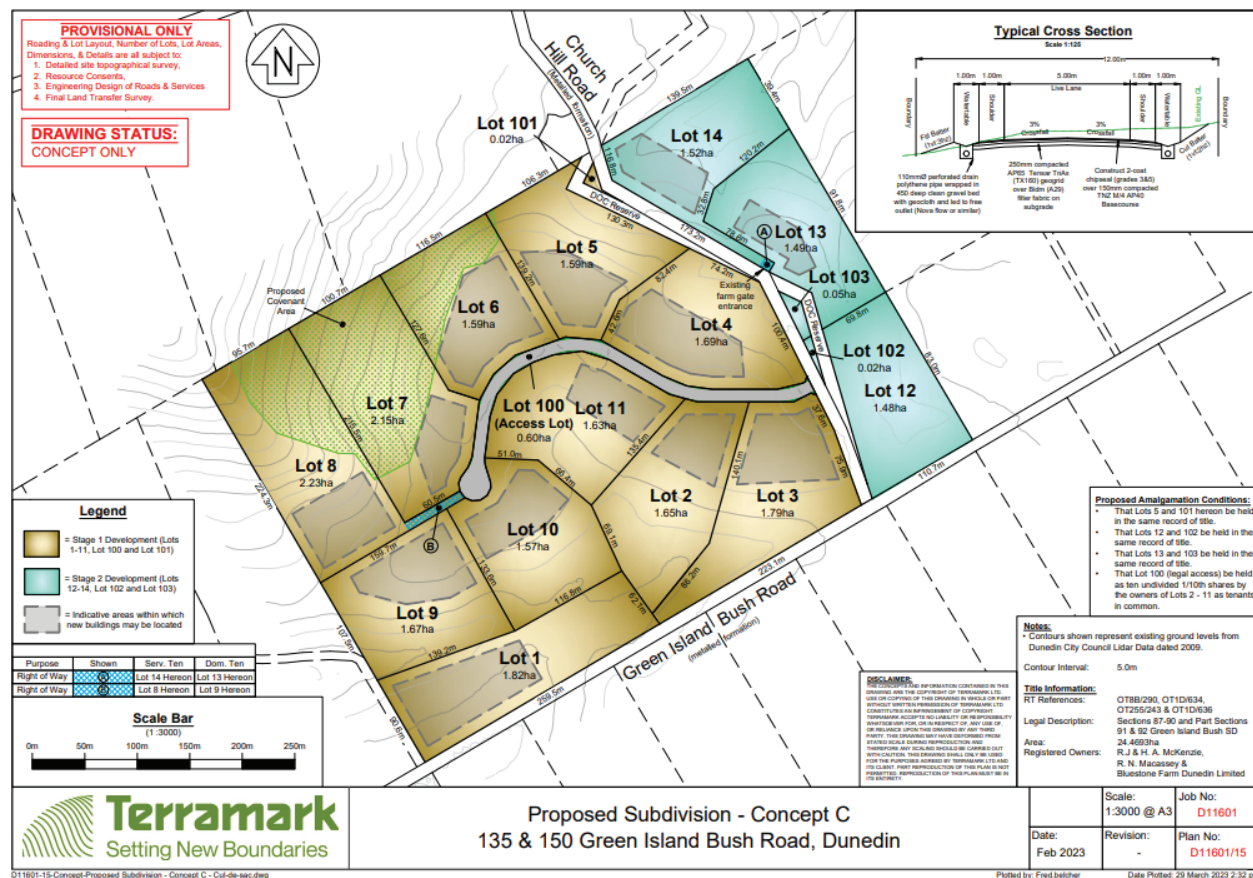
Dunedin City Council proposed road name assessment
Assessment for a Private way at 150 Green Island Bush Road, Green Island, Dunedin

Proposed road name	'McKenzie Drive' (Preferred option)	
Description	'McKenzie Drive' refers to the owners of the site, Jeffery and Heather McKenzie who are the carers of the land.	
Road Naming Policy criteria	Complies	Transport comment
New road names shall not be the same as, or similar to, existing road names within the city	Yes	'McKenzie' is not the same as, or similar to any other road names in Dunedin
Roads are to have only one name	Yes	'McKenzie' complies. The road has no other name
Roads names must be spelled correctly, interpreted correctly, and not be offensive. Names must reflect historical, geographical or cultural significance associated with the area, a common or established theme in the area or the name of a noteworthy person	Yes	'McKenzie' is spelt correctly, can be easily interpreted, and does not cause offense.
Roads should not be named after any commercial organisation or any living or recently deceased person	No	'McKenzie' in this instance refers to the owners of the site, who are currently alive. Staff are lenient of this proposed name given that it is a smaller development with a privately owned Right of Way.
Road names must not be anagrams, amalgamations or derivatives of people's names	No	'McKenzie' is a derivative of people's names
Names should be 15 characters or less including spaces but excluding suffix	Yes	'McKenzie' is 8 characters excluding the suffix
Short names should be proposed for short streets for mapping purposes	N/A	N/A
Road name suffix	Yes	Applicant proposes 'Drive' as the potential suffix The road name policy defines 'Drive' as an especially scenic road or street. A main connecting route in a subdivision or suburb. Staff generally agree that this is appropriate.
Community Board	Yes	The development is within the Saddle Hill Community Board area.
Consultation	Yes	Applicant has advised that the naming of this road will not affect residents nearby
Overall assessment	'McKenzie Drive' does not fully comply with the Road Naming Policy; however, it is the developers preferred option and supported by the Saddle Hill Community Board.	

Dunedin City Council proposed road name assessment
Assessment for a Private way at 150 Green Island Bush Road, Green Island, Dunedin

Proposed road name	'Bluestone Ridge (Alternate option)	
Description	'Bluestone' is named after the type of basalt stone found in the surrounding area.	
Road Naming Policy criteria	Complies	Transport comment
New road names shall not be the same as, or similar to, existing road names within the city	Yes	'Bluestone' is not the same as, or similar to any other road names in Dunedin
Roads are to have only one name	Yes	'Bluestone' complies. The road has no other name
Roads names must be spelled correctly, interpreted correctly, and not be offensive. Names must reflect historical, geographical or cultural significance associated with the area, a common or established theme in the area or the name of a noteworthy person	Yes	'Bluestone' is spelt correctly and can be interpreted easily.
Roads should not be named after any commercial organisation or any living or recently deceased person	Yes	'Bluestone' in this instance refers to the unique basalt stone that is quarried in the surrounding area.
Road names must not be anagrams, amalgamations or derivatives of people's names	Yes	'Bluestone' is not an anagram or amalgamation or derivative of people's names
Names should be 15 characters or less including spaces but excluding suffix	Yes	'Bluestone' is 8 characters excluding the suffix
Short names should be proposed for short streets for mapping purposes	N/A	N/A
Road name suffix	Yes	Applicant proposes 'Ridge' as the potential suffix A roadway along the top of a hill. Staff agree that this definition fits the context of the site
Community Board	Yes	The development is within the Saddle Hill Community Board area.
Consultation	Yes	Applicant has advised that the naming of this road will not affect residents nearby
Overall assessment	'Bluestone Ridge' does comply with the Road Naming Policy; however it is the developers alternate option.	

Attachment C: Approved Plans for SUB-2022-128 and LUC-2022-380 (scanned images, not to scale)



Lot 100: 'McKenzie Drive'
OR
'Bluestone Ridge' (alternate)

NAMING OF ONE PRIVATE WAY IN LONG BEACH

Department: Transport

EXECUTIVE SUMMARY

- 1 This report seeks the for the naming of one private right of way in Long Beach.
- 2 The new road names (for the private way) as proposed by the developer are:
 - **‘Settlers Lane’** as the preferred name, and **‘Knowles Lane’** as the alternate name for the subdivision located at 25 Driver Street, Long Beach.

‘Settlers Lane’ does not comply with the Road Naming Policy however is the developer’s preferred option. The alternate option, **‘Knowles Lane’** does comply with the Road Naming Policy but is not the developers preferred option.

RECOMMENDATIONS

That the Committee:

- a) **Supports** the naming of the private way located at 25 Driver Street as **‘Settlers Lane’** or **‘Knowles Lane’**.

BACKGROUND

- 3 The DCC Road Naming Policy provides the framework for timely and consistent naming of roads that reflect the identity of the local community. For reference, the DCC Road Naming Policy and Procedure can be accessed on the DCC website at www.dunedin.govt.nz/road-naming
- 4 A ‘legal road’ is any road legally vested in the council for the purpose of a road.
- 5 A ‘private way’ is a privately owned driveway, lane, or access way which serves as access from private properties to a public road.
- 6 The subdivision is located at 25 Driver Street is within the West Harbour Community Board area. The proposed names were presented to the Community Board at their meeting on the 5 February 2025. The Board moved that they:
 - a) **Support** the naming of the private way located at 25 Driver Street as **Knowles Lane**

DISCUSSION

- 7 The table presented below provides the road name proposed for this subdivision. Additional details including a full assessment for the proposed road name and a map of the new private way are provided in Attachments A, B and C.
- 8 It should be noted that the Road Naming Policy places less weight on the appropriateness criteria with respect to private ways.
- 9 Summary of proposed road names

Development details	Location of road	Proposed road name	Alternative road name	Recommended road name
SUB-2023-111 25 Driver Street, Long Beach	Private way off Driver Street	Settlers Lane	Knowles Lane	<p>‘Settlers Lane’ does not comply with the Road Naming Policy however it is the developer’s preferred option.</p> <p>‘Knowles Lane’ fully complies with the Road Naming Policy but is not the developers’ preferred option</p>

- 10 The developer has proposed **‘Settlers Lane’** as the preferred option as a potential name for the private way accessed from Driver Street. As an alternative name, they have proposed **‘Knowles Lane’**. It is noted that neither of the proposed names are selected from the road naming register.
- 11 The developer has proposed **‘Settlers Lane’** “as many of the first European settlers in the area still have strong family connections in the area, The name ‘Settlers’ here celebrates the notion that once families move there, many stay within the community.”
- 12 The preferred name **‘Settlers Lane’** is not compliant with the Road Naming Policy as it breaches Rule 4.3 of the Road Naming Policy regarding to “offensive names”. The development is located the area known as Wharewerawera (Long Beach). It has been recorded in 1880 by Rāwiri Te Maire, a leading advocate for the Kāi Tahu land claims as “Ko Wharewerawera he pā tuna inaka hoki me wai tāhere kōkō hoki he taka kōrari hoki” - translating to “Wharewerawera is also a place for tuna fish, and also for sardines, and also for korari fish”. Therefore, this area has a recorded history of Kāi Tahu occupation and the use of a name referring to settlers can be interpreted as disregarding takata whenua who were there prior to the arrival of Pākehā settlers.
- 13 Selection of a Road Name, under the Policy, notes the appropriateness of the name must be considered. The preferred name, **‘Settlers Lane’**, while fitting some of the criteria (i.e., a historical event), it overrides points c. and d. by disregarding the previous and original settlement of takata whenua. The alternative name, **‘Knowles Lane’**, allows for recognition of longstanding whānau of the area, without diminishing the mana of takata whenua. This approach has been supported by the Dunedin City Council Māori Partnerships team.

- 14 **‘Knowles Lane’** complies with the Road Naming Policy but is not the developers preferred option. The developer has proposed this name in reference to Elizabeth (Molly) Knowles (nee: Welsh), who was the first resident to construct a crib along Beach Street pre-1925.

OPTIONS

Option One – Recommended Option – The Committee supports the alternate name proposed as ‘Knowles Lane’ as the name for the new private way

Impact assessment

- 15 There are no impacts identified with this option.

Debt

- No debt funding is required for this option.

Rates

- There are no impacts on rates.

Zero carbon

- There will be no changes to either the city-wide or DCC’s emissions profile.

Advantages

- The roads will be named, and sections of landowners gain a street address allowing them to progress with building and access to services.
- The use of potentially offensive terminology is avoided.

Disadvantages

- There are no disadvantages identified with this option.

Option Two – Alternative Option – The Committee supports the preferred name proposed as ‘Settlers Lane’ as the name for the new private way

Impact assessment

- 16 There are no impacts identified with this option.

Debt

- No debt funding is required for this option.

Rates

- There are no impacts on rates.

Zero carbon

- There will be no changes to either the city-wide or DCC’s emissions profile.

Advantages

- The road will be named, and landowners gain a street address allowing them to progress with building and access to services.

Disadvantages

- Approving the use of this name could be considered offensive.

Option Three – Status Quo – The Committee does not support either of the options proposed as ‘Settlers Lane’ or ‘Knowles Lane’ for the new private way

Impact assessment

17 There are no impacts identified with this option.

Debt

- No debt funding is required for this option.

Rates

- There are no impacts on rates.

Zero carbon

- There will be no changes to either the city-wide or DCC’s emissions profile.

Advantages

- There are no advantages identified with this option.

Disadvantages

- The roads will not have a name until new options are presented. This may inconvenience new or potential new property owners within the subdivision.

NEXT STEPS

18 If the new road names are approved, staff will process the required documentation, and advise the developer and Land Information New Zealand of the new road names.

Signatories

Author:	Daniel Fitzpatrick - Graduate Engineer/Planner Abbey Chamberlain - Senior Transport Planner
Authoriser:	Jeanine Benson - Group Manager Transport Scott MacLean - General Manager, Climate and City Growth

Attachments

	Title	Page
A	Attachment A - Proposed road name assessment 'Settlers Lane'	75
B	Attachment B - Proposed road name assessment 'Knowles Lane'	76
C	Attachment C - SUB-2023-111 - site plan	77

SUMMARY OF CONSIDERATIONS
Fit with purpose of Local Government

This decision enables democratic local decision making and action by, and on behalf of communities.
This decision promotes the social well-being of communities in the present and for the future.
This decision promotes the economic well-being of communities in the present and for the future.
This decision promotes the environmental well-being of communities in the present and for the future.
This decision promotes the cultural well-being of communities in the present and for the future.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Economic Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Environment Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
3 Waters Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Future Development Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Integrated Transport Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

This is an administrative function.

Māori Impact Statement

There are no known identified impacts for Māori.

Sustainability

There are no implications for sustainability.

Zero carbon

There are no changes to Dunedin's emissions profile.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

There are no implications for the 1-year plan.

Financial considerations

There are no financial implications.

Significance

The significance of this decision is considered low in terms of the Council's Significance and Engagement Policy.

Engagement – external

There has been engagement with the developers.

Engagement - internal

There has been engagement within the Transport Group, Māori partnerships and Business Information Services.

SUMMARY OF CONSIDERATIONS

Risks: Legal / Health and Safety etc.

There are no known risks.

Conflict of Interest

There are no known conflicts of interest.

Community Boards

The site is situated within the West Harbour Community Board. Support from the Community Board was sought at their meeting of 5 February 2025. At the meeting, the Community Board moved: That the Board:

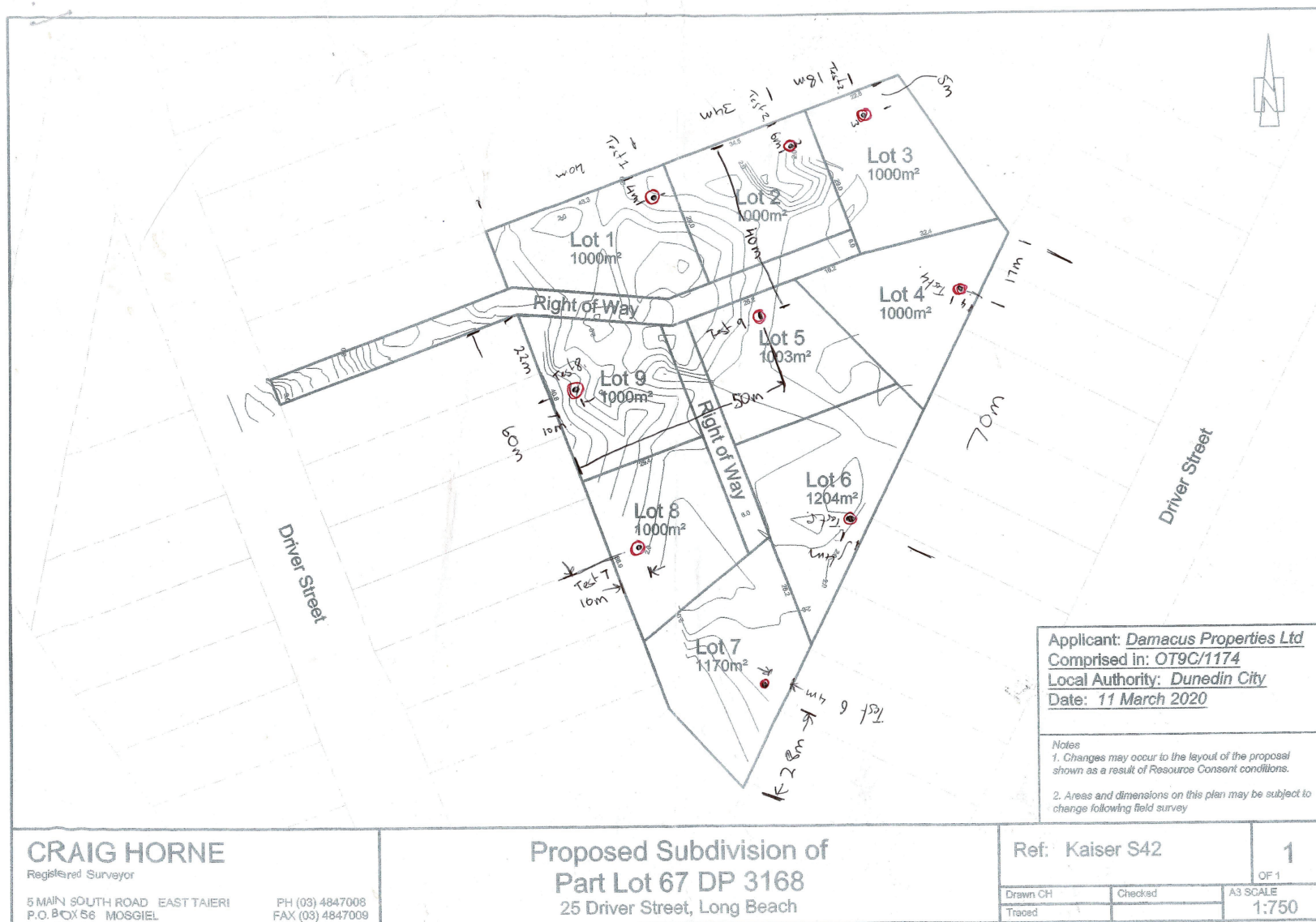
- a) **Supports** the naming of the private way located at 25 Driver Street as **Knowles Lane’**.

Dunedin City Council proposed road name assessment
Assessment for a Private Way at 25 Driver Street, Long Beach

Proposed road name	'Settlers Lane' (Preferred option)	
Description	The developer has proposed this name "as many of the first European settlers in the area still have strong family connections in the area, The name 'Settlers' here celebrates the notion that once families move there, many stay within the community."	
Road Naming Policy criteria	Complies	Transport comment
New road names shall not be the same as, or similar to, existing road names within the city	Yes	'Settlers' is not the same as, or similar to any other road names in Dunedin
Roads are to have only one name	Yes	'Settlers' complies. The road has no other name
Roads names must be spelled correctly, interpreted correctly, and not be offensive. Names must reflect historical, geographical or cultural significance associated with the area, a common or established theme in the area or the name of a noteworthy person	No	Selection of a Road Name, under the Policy, notes the appropriateness of the name must be considered. The preferred name, 'Settlers Lane', while fitting some of the criteria (i.e., a historical event), it overrides points c. and d. by disregarding the previous and original settlement of takata whenua.
Roads should not be named after any commercial organisation or any living or recently deceased person	Yes	'Settlers' are not named after any commercial organisation or any living or recently deceased person.
Road names must not be anagrams, amalgamations or derivatives of people's names	Yes	'Settlers' are not an anagram or amalgamation or derivative of people's names
Names should be 15 characters or less including spaces but excluding suffix	Yes	'Settlers' are 8 characters excluding the suffix
Short names should be proposed for short streets for mapping purposes	N/A	N/A
Road name suffix	Yes	Applicant proposes 'Lane' as the potential suffix The Road Naming Policy defines 'Lane' as a narrow way. Path, country road or street. A narrow passage between hedges or buildings. Also used for service lanes. Staff considers 'Lane' to be an appropriate suffix for the road.
Community Board	Yes	The development within the West Harbour Community Board area. The board has not supported this option.
Consultation	Yes	Applicant has advised that the naming of this road will not affect residents nearby
Overall assessment	'Settlers Lane' does not comply with the Road Naming Policy, however it is the developers preferred option.	

Dunedin City Council proposed road name assessment
Assessment for a Private Way at 25 Driver Street, Long Beach

Proposed road name	'Knowles Lane' (Alternate option)	
Description	'The developer has proposed this name "as the first European immigrant to construct a 'crib' in the area in 1922."	
Road Naming Policy criteria	Complies	Transport comment
New road names shall not be the same as, or similar to, existing road names within the city	Yes	'Knowles' is not the same as, or similar to any other road names in Dunedin
Roads are to have only one name	Yes	'Knowles' complies. The road has no other name
Roads names must be spelled correctly, interpreted correctly, and not be offensive. Names must reflect historical, geographical or cultural significance associated with the area, a common or established theme in the area or the name of a noteworthy person	Yes	"Knowles" refers to one of the earliest European residents in the area to construct a 'crib' dwelling.
Roads should not be named after any commercial organisation or any living or recently deceased person	Yes	'Knowles' is not named after any commercial organisation or any living or recently deceased person as Elisabeth Knowles is long deceased.
Road names must not be anagrams, amalgamations or derivatives of people's names	Yes	'Knowles' are not an anagram or amalgamation or derivative of people's names
Names should be 15 characters or less including spaces but excluding suffix	Yes	'Knowles' are 7 characters excluding the suffix
Short names should be proposed for short streets for mapping purposes	N/A	N/A
Road name suffix	Yes	Applicant proposes 'Lane' as the potential suffix The Road Naming Policy defines 'Lane' as a narrow way. Path, country road or street. A narrow passage between hedges or buildings. Also used for service lanes. Staff considers 'Lane' to be an appropriate suffix for the road.
Community Board	Yes	The development within the West Harbour Community Board area and the Board has expressed their support.
Consultation	Yes	Applicant has advised that the naming of this road will not affect residents nearby
Overall assessment	'Knowles Lane' complies with the Road Naming Policy	



- a) **Adopts** the proposed changes to parking and traffic restrictions shown in the February 2025 update of the Dunedin City Council's traffic and parking restrictions database: [February Parking Changes 2025](#)
- b) **Notes** that the Hearings Committee has considered feedback from consultation on the proposed changes relating to changes and restrictions
- c) **Notes** that all parking restrictions previously approved by the Council remain unchanged.

BACKGROUND

Traffic and parking controls

- 6 Traffic and parking controls contribute to the objectives of the Dunedin Integrated Transport Strategy 2013, by helping to achieve a safe, efficient, and accessible transport network.
- 7 Council maintains a Geographic Information System (GIS) map database of traffic and parking restrictions (the database) that reflects all on-street parking restrictions that are implemented with markings and/or signs.
- 8 Parking controls are made under the Traffic and Parking Bylaw. The Committee has the delegation to consider changes to parking controls and to make recommendations to Council that can approve traffic restrictions and parking controls.

Context for proposed changes

- 9 Council often receives requests from individuals and businesses to change parking restrictions. When considering these requests, officers assess a range of factors including safety concerns, commuters' needs, commercial users' needs, road width and topography, traffic flow, neighbouring on-street parking spaces, visibility concerns and crash statistics. If a proposed change is supported by officers, consultation is undertaken with affected residents, businesses, and property owners to demonstrate support for the requested change.
- 10 The proposed changes in parking and traffic restrictions are presented in two sections:
 - a) general changes – this section includes parking changes that arise from requests from the public and businesses to change parking restrictions and other general changes, safety and infrastructure changes
 - b) corrections to parking restrictions.

DISCUSSION

- 11 The proposed general parking changes are shown in [February Parking Changes 2025](#) and are detailed in Attachment A – Minor General Parking Changes. The GIS layer includes a bookmark feature which links the numbered cases presented in the tables of Attachment A, to their specific location.
- 12 Summaries of consultation undertaken with affected parties, including owners, residents and businesses are presented in Attachment B.

General Minor Changes

Russell Street - Parking layout changes – TPC 48/2

- 13 The potential to add angled parking to Russell Street to offset the nearby loss in parking was first assessed when the roundabout was installed in 2021. Later that year a resident of Russell Street asked if the street could be converted to angled parking. In December 2023, approximately 23 car parks were removed from a nearby section of Queens Drive between City Road and Braid Road.
- 14 It is possible to adjust the parking layout along the southern side of Russell Street to angled parking rather than the existing parallel parking layout, providing an additional 28 car parks. The proposal has been designed by a Transport Safety Engineer, and reviewed by the Principal Transport Safety Engineer who has approved the project.
- 15 A Transport Safety Engineer has confirmed that the proposal does not create significant additional risk to the road environment. While increased vehicle numbers in an area can heighten the potential for conflict, Russell Street is not a through-route, and most drivers are familiar with the area, contributing to lower-than-posted speed limits.
- 16 The currently existing wide lanes and low traffic volumes can result in speeds higher than desirable. The introduction of angle parking is expected to narrow traffic lanes, which is a proven method for reducing vehicle speeds and subsequently lowering crash risk and severity. Literature indicates that roads with lower speeds do not typically experience an increase in injury-related crashes when on-street parking is present.
- 17 The parking in this area is expected to be low-turnover, as it is neither a high-traffic area nor a major transport corridor, minimising potential negative impacts from increased on-street parking and associated manoeuvres. To further mitigate potential safety concerns, additional line markings, including centre lines and adjustments near intersections, will be implemented to enhance road readability.
- 18 Similar changes implemented in the City Rise suburb, including 90-degree parking on Duncan Street and Elm Row, have not resulted in a decline in safety.
- 19 Russell Street is classified as a Local Road as per the 2GP Road Classification Hierarchy, with an average daily use of 576 trips as per MobileRoads estimates at June 2024. It is noted that the lower section of the street (between Canongate and Māori Road/Arthur Street, both of which are classified as Collector Roads) has an average daily use of 379 trips, while the central section (Māori Road/Arthur Street to Braid Road) has an average daily use of 551 trips. The upper section (Braid Road to York Place) has an average daily use of 800 trips.
- 20 Consultation on this change was undertaken in October 2024. Letters were sent to affected residents, property managers and property owners. The proposal was also published on the Dunedin City Council website and signs were installed in the area.
- 21 A summary of submissions received is included as Attachment B.

Union Street – Restriction changes – TPC 48/3

- 22 After several requests from a nearby business owner, officers propose to install P120 (two-hour, unpaid) restrictions to four parking spaces along the northern side of Union Street. The

restriction of these spaces would align with the surrounding parking restrictions, as well as improving turnover and parking availability for visitors.

- 23 Consultation on this change was undertaken in late October 2024 through to early November 2024. Letters were sent to affected residents, property managers and property owners. The proposal was also published on the Dunedin City Council website and a sign was installed in the area.
- 24 A summary of submissions received are included as Attachment B.

Kaikorai Valley Road – Restriction changes - TPC 48/7

- 25 Due to requests from nearby business owners, officers propose to install P60 (one-hour, unpaid) restrictions to five parking spaces along the western side of Kaikorai Valley Road. The restriction of these spaces would align with the surrounding restrictions along Kaikorai Valley Road, as well as improving turnover and parking availability for visitors.
- 26 Consultation on this change was undertaken in November 2024. Letters were sent to affected residents, property managers and property owners. The proposal was also published on the Dunedin City Council website and a sign was installed in the area.
- 27 A summary of submissions received are included as Attachment B.

Rankeilor Street – Parking layout changes - TPC 48/8

- 28 As a result of ongoing developments along King Edward Street and Rankeilor Street, officers propose to create five new parking spaces along the western side of Rankeilor Street, consisting of one P5, three P30's, an 'Authorised Vehicles Only'. The addition of five new parking spaces will support the operation of businesses as well as provide short-term parking for those visiting the South Dunedin Library and Community Complex. The provision of an 'authorised vehicles only' has been requested by many of the businesses in the area to assist with the quick loading and unloading of goods.
- 29 It is noted that between the time of the Hearings Committee and ISCOM, the layout had to be adjusted to accommodate kerb cut-outs requested by project engineers. This does not change the total number of car parks but a P5 is changed to a P30 to maintain a consistent parking layout.
- 30 As part of this development, one P60 will be removed due to the addition of a drop kerb for the new South Dunedin Library and Community Complex to enable loading and unloading of deliveries.
- 31 Consultation on this change was undertaken in November 2024. Letters were sent to affected property managers and property owners. The proposal was also published on the Dunedin City Council website and a sign was installed in the area.
- 32 A summary of submissions received are included as Attachment B.

10 Queens Gardens – parking layout changes - TPC 48/9

- 33 A new ACC building has been built on the corner of High Street and Dowling Street. The car parking fronting the building is to be restricted to support visitors to the building and nearby businesses.

- 34 The line marking has been provisionally installed, with capacity for 34 car parks. Three of these will be restricted as mobility parking, and an additional three will be P5 to support pick up and drop off. The remaining 28 spaces will be paid P120 car parks.
- 35 The hourly fee for these parks will be set at the same rate of the “Outer Zone” parking areas (presently \$1.50 per hour) from Monday to Saturday between the hours of 9am to 6pm. This will align with fees charged in the surrounding area. Information regarding the parking zones can be found [here](#) or on the Dunedin City Council parking services website.
- 36 Consultation on this change was undertaken in January 2025. The affected property owner was contacted and expressed support for the layout.
- 37 Officers will monitor the usage of the parking area and will provide The Committee with feedback regarding any changes recommended 12 months on from the formalisation of the car park.
- 38 A summary of submissions received are included as Attachment B.

Parking Counts

- 39 in total, it is proposed that there will be a net gain of 39 restricted and 27 unrestricted parking spaces across the city, resulting in a total of 66 additional car parks. Detail is provided in Table A - Parking Counts.
- 40 Changes to restriction type only (no loss in parking) are also shown in the table below.

TABLE A - PARKING COUNTS			
ALL PARKING CHANGES			
	Restricted car parks	Unrestricted car parks	Restriction change only
MINOR PARKING CHANGES			
General Changes	1	-1	11
Russell Street	0	28	0
Union Street	0	0	4
Kaikorai Valley Road	0	0	5
Rankeilor Street	4	0	0
Queens Gardens Car Park	34	0	0
TOTAL	39	27	20

Corrections to the bylaw database

- 41 Corrections of parking restrictions are detailed in Table B below. They do not change current parking restrictions but include corrections to the database that have been made to accurately reflect the actual parking restrictions.

TABLE B - CORRECTIONS TO THE TRAFFIC AND PARKING BYLAW		
CORRECTIONS TPC-49		
Number	Location	Detail
1	60 High Street, Mosgiel	Update bylaw layer to remove redundant bus stop
2	Enterprise Place, Mosgiel	Update bylaw layer to reflect no stopping lines throughout the street
3	13 Haddon Place	Update bylaw layer to reflect relocated Residents Only parking space
4	Wickliffe Street, Mosgiel	Update bylaw layer to reflect relocated mobility park
5	Arthur Street West	Update bylaw layer to remove redundant bus stop
6	650 George Street	13m no stopping lines as per resource consent requirements

OPTIONS

- 42 Two options are proposed for general parking changes. The recommended option (Option One) is to proceed with some or all of the proposed changes to the GIS database, and Option Two is maintaining the status quo.

Option One – Recommended Option

- 43 That the Committee approves the proposed changes to the traffic and parking controls database

Impact assessment

- 44 Overall, this option is likely to marginally increase city emissions, with no anticipated impact on DCC emissions.

Debt

- No debt funding is required for this option.

Rates

- There are no impacts on rates.

Zero carbon

- 45 Parking management has a material impact on travel choices, and through that, city transport emissions. Key considerations are as follows:
- Russell St: The proposed changes are likely to marginally increase city emissions. Provision of additional free parking encourages more people to commute by private vehicle and may incentivise residents to increase their rates of car ownership.
 - 10 Queens Gardens: The proposed changes are unlikely to materially impact city emissions. The changes convert a former long-stay parking facility that incentivised commuting by private vehicle into short-term, paid visitor parking that meets an existing demand for parking in the area.
 - Other proposed changes are unlikely to materially impact city emissions.

Advantages

- Improves safety, efficiency, and access on the transport network by:
 - enabling property access by prohibiting obstructive parking, making existing parking controls clearer, and providing for access to new driveways
 - providing an improved and enforceable framework of parking restrictions
 - providing appropriate length of parking stay according to the surrounding land uses
- Contributes to achieving an integrated, affordable responsive, effective and safe transport network

Disadvantages

- Costs of installation

Option Two – Status Quo

46 Do nothing.

Impact assessment

47 There are no impacts identified with this option.

Debt

- No debt funding is required for this option.

Rates

- There are no impacts on rates.

Zero carbon

- There will be no changes to either the city-wide or DCC's emissions profile.

Advantages

- Council resources can be allocated to other transport projects

Disadvantages

- Does not improve efficiency and access to the transport network
- Does not improve safety or reduce conflict points
- Does not contribute to the Integrated Transport Strategy goals

NEXT STEPS

- 48 If The Committee recommends the changes to traffic and parking controls, a report of the proposed changes will be brought before Council for approval.
- 49 If Council approves the restrictions, they will be implemented through appropriate signs and road markings and restrictions will be enforced under the Traffic and Parking Bylaw.

Signatories

Author:	Daniel Fitzpatrick - Graduate Engineer/Planner
Authoriser:	Jeanine Benson - Group Manager Transport Scott MacLean - General Manager, Climate and City Growth

Attachments

	Title	Page
↓A	Attachment A - General parking changes	89
↓B	Attachment B - Minor General Parking Changes - Feedback Summary	92
↓C	Attachment C - Minutes of the Hearings Committee 03/02/2025	95

SUMMARY OF CONSIDERATIONS
Fit with purpose of Local Government

This decision enables democratic local decision making and action by, and on behalf of communities.
This decision promotes the social well-being of communities in the present and for the future.
This decision promotes the economic well-being of communities in the present and for the future.
This decision promotes the environmental well-being of communities in the present and for the future.
This decision promotes the cultural well-being of communities in the present and for the future.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Economic Development Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Environment Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
3 Waters Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Future Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Integrated Transport Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

Improvements to traffic and parking restrictions supports a safe, efficient and accessible transport network, and supports the social and economic wellbeing of Dunedin communities.

Māori Impact Statement

Mana whenua have expressed support for a safe and efficient transport network.

Sustainability

Parking control changes improve efficiency and access to the transport network, which contribute to sustainability goals.

Zero carbon

The proposed changes encompassed by Option 1 are likely to marginally increase city emissions. DCC emissions would not be affected.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

There are no implications

Financial considerations

Costs for implementing the proposed changes are covered by existing budgets.

Significance

The report is considered of low significance in terms of the Council's Significance and Engagement Policy.

Engagement – external

There has been engagement with affected parties, including residents, landowners and business owners adjacent to changes.

SUMMARY OF CONSIDERATIONS

Engagement - internal

There has been engagement with Transport and Zero Carbon staff.

Risks: Legal / Health and Safety etc.

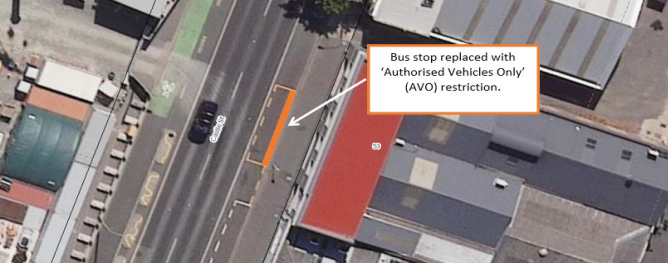

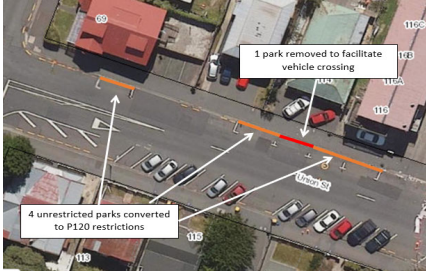

Many of the proposed changes aim to improve safety of vulnerable users of the transport network.


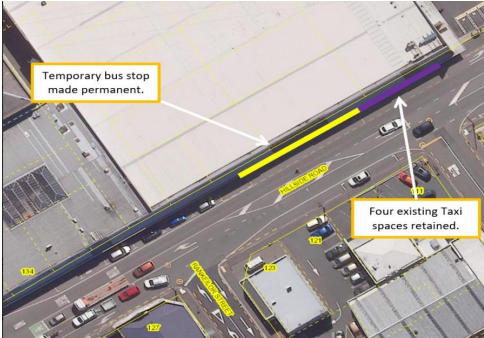

Conflict of Interest


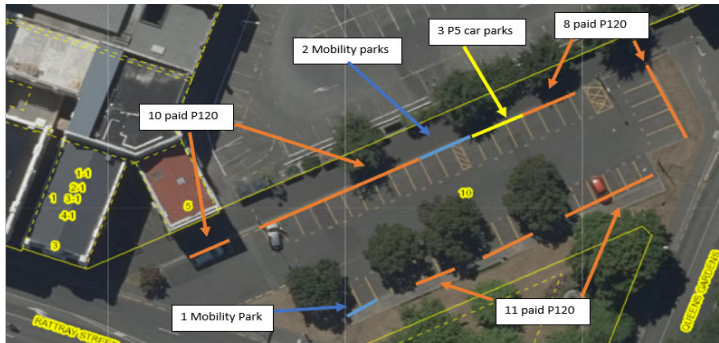
There are no known conflicts of interest.

Community Boards

There are no implications for Community Boards as part of this report.

ATTACHMENT A - GENERAL PARKING CHANGES						
GENERAL PARKING CHANGES-HEARINGS COMMITTEE (03-02-2025)						
N	Location General	Location Specific	General Description	Change Proposed	Diagram	Consultation/Reference
MINOR CHANGES TPC-48						
1	Castle Street	53 Castle Street	Installation of 'Authorised Vehicle Only' parking space after requests from businesses and approval from Otago Regional Council	Replacing bus stop outside 53 Castle Street with an 'Authorised Vehicles Only' space		11/10/2024 - 01/11/2024
2	Russell Street	Russell Street western side	Construction of 28 additional parking spaces to enable better utilisation of the area.	Parking along Russell Street changed to parallel parking, increasing parking capacity from 37 to 65		01/10/2024 - 29/10/2024
3	Union Street	Union Street East	Restriction of four car parking spaces to P120 to support turnover	Four car parks in a high priority area are restricted to P120 to align with surrounding restrictions and improve turnover. Note: During consultation, 1 car park was removed to facilitate a new vehicle crossing for 114 Union Street		14/10/2024 - 05/11/2024
4	Atkinson Street	12 Atkinson Street	Removal of one car parking space outside 12 Atkinson Street	One car park is removed due to proximity to a fire hydrant and repeated complaints from property owners		11/10/2024 - 01/11/2024

ATTACHMENT A - GENERAL PARKING CHANGES						
GENERAL PARKING CHANGES-HEARINGS COMMITTEE (03-02-2025)						
N	Location General	Location Specific	General Description	Change Proposed	Diagram	Consultation/Reference
MINOR CHANGES TPC-48						
5	Bay View Road	547 Andersons Bay Road	Restriction of 12m of unrestricted car parks to P30 following business requests	Restriction of approximately 2 on-street unrestricted car parks to P30 to facilitate business overflow parking along Bay View Road		11/10/2024 - 01/11/2024
6	Hillside Road	86 Hillside Road	Install permanent bus stop	Make the temporary bus stop permanent outside PAK'N SAVE Dunedin after trials of the stop		15/11/2024 - 06/12/2024
7	Kaikorai Valley Road	560 Kaikorai Valley Road	Restriction of approximately 28m of unrestricted car parks to P60 following business requests	Restriction of approximately 5 on-street car parking spaces following requests from Businesses to align with restrictions in the surrounding area.		15/11/2024 - 06/12/2024

ATTACHMENT A - GENERAL PARKING CHANGES						
GENERAL PARKING CHANGES-HEARINGS COMMITTEE (03-02-2025)						
N	Location General	Location Specific	General Description	Change Proposed	Diagram	Consultation/Reference
MINOR CHANGES TPC-48						
8	Rankeilor Street	31 Rankeilor Street	Creation and restriction of 5 on-street car parks following network infrastructure changes	5 new on-street car parks are installed. 1 'Authorised Vehicles Only' park, 1 P5, 4 P30's. One P60 car park is removed		27/11/2024 - 20/12/2024
9	Queens Gardens Car Park	10 Queens Gardens	Restructuring of the car parking area post site-development.	Approx 34 car parks are proposed, with 3 mobility spaces, 3 P5's, and 28 paid P120 spaces with a fee set by Council		16/01/2025 - 30/01/2025

Attachment B - Minor General Parking Changes – Feedback Summary							
Castle Street							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
Replacing bus stop outside 53 Castle Street with an 'Authorised Vehicles Only' space	11/10/2024 - 01/11/2024	Local business	1			No feedback received, however the initial request was made by this organisation	No change
Total Feedback			1	0	0		
* Support (S); Neutral (N); Oppose (O)							
Russell Street							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
Change parking layout from parallel to angled, increasing parking provisions from 37 spaces to 65	01/10/2024 - 29/10/2024	Resident	1			Agrees that more on-street parking is required and can help reduce speed	No change
		Resident	1			Notes the very limited on-street parking and that there is ample space to accommodate parking	
		Resident	1			Notes that the additional parking will be useful for nearby school teachers, the incoming café, and reduce parking pressure	
		Resident	1			Would support angle parking on both sides of the road	
		Resident	1			Approves of the idea and that this would be a significantly positive change	
		Resident	1			Approves of the changes	
		Resident	1			Supports the proposal as it helps those without off-street parking	
		Resident	1			No comment	
		Resident	1			Supports the changes	
		Local business	1			The respondent is opening a café on Russell Street and would welcome the parking	
		Resident	1			Supports the changes but wishes them to be extended longer	
		Resident			1	Has visibility and sightline concerns	
		Resident			1	The submitter questions the proposed parking changes on Russell Street, citing insufficient information and a lack of clear justification for the plans. He highlights safety concerns, the absence of demonstrated need for additional parking, and recommends rejecting the proposal or reopening it for further submissions with a more thorough assessment.	
			11	0	2		
Total Feedback			11	0	2		
Union Street							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
Restriction of four car parking spaces to P120 to support turnover	14/10/2024 - 05/11/2024	Local business	1			Supports the changes and wishes for further restrictions	No change
		Resident			1	Respondant does not want parking outside their dwelling restricted	
Total Feedback			1	0	1		
* Support (S); Neutral (N); Oppose (O)							

Attachment B - Minor General Parking Changes – Feedback Summary							
Atkinson Street							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
One car park is removed due to proximity to a fire hydrant and repeated complaints from property owners	11/10/2024 - 01/11/2024	Resident	1			Agrees vehicles should not park here to prevent obstruction	No change
		Resident	1			Agrees with the proposal	
Total Feedback			2	0	0		
* Support (S); Neutral (N); Oppose (O)							
Bay View Road							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
Restriction of 30m of unrestricted car parks to P30 to facilitate business overflow parking	11/10/2024 - 01/11/2024	Nearby employee			1	The submitter is concerned about the availability of nearby unrestricted parking that can support those with mobility issues. The submitter also notes that the business has available off-street car parking already that is sufficient. The submitter notes that perhaps one or two spaces being restricted will be more than sufficient.	The initially proposed 30m of restricted parking has been shortened to 12m
		Resident			1	States that parking in the area is already difficult	
		Resident			1	States that the surrounding areas already have sufficient on-site car parking	
		Resident			1	The submitter is strongly opposed to the restrictions	
		Resident			1	The respondent states that the surrounding area are for business staff and funerals. The nearby shops have sufficient on-site parking	
		Local business	1			No feedback received, however the initial request was made by this organisation	
Total Feedback			1	0	5		
* Support (S); Neutral (N); Oppose (O)							
Hillside Road							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
Make the temporary bus stop permanent	15/11/2024 - 06/12/2024	Bus stop user	1			Strongly appreciates the bus stop and hopes it is retained	No change
		Anonymous			1	No comment	
Total Feedback			1	0	1		
* Support (S); Neutral (N); Oppose (O)							
Kaikorai Valley Road							
Specific change	Consultation Period	Organisation	Parking Changes*			Comments	Design after feedback
			S	N	O		
Restriction of 5 parking spaces to P60	15/11/2024 - 06/12/2024	Local business	1			Supports the change	No change
Total Feedback			0	0	0		
* Support (S); Neutral (N); Oppose (O)							

Attachment B - Minor General Parking Changes – Feedback Summary						
Rankeilor Street						
Specific change	Consultation Period	Organisation	Parking Changes*			Comments
			S	N	O	
Install 5 additional parks consisting of 2 P5s, 2 P30s, and an 'AVO' parking space. 1 P60 will be removed	27/11/2024 - 20/12/2024					No feedback received
Total Feedback			0	0	0	
* Support (S); Neutral (N); Oppose (O)						
Queens Gardens Car Park						
Specific change	Consultation Period	Organisation	Parking Changes*			Comments
			S	N	O	
Queens Gardens Car Park will be reconfigured into 34 car parks. 3 mobility spaces, 3 P5's and 27 remaining paid P120 parking spaces.	16/01/2025 - 30/01/2025	Accident Compensation Corporation (ACC)	1			Supports the DCC's recommendation of 3 car parks and agrees with the proposed layout
Total Feedback			1	0	0	
* Support (S); Neutral (N); Oppose (O)						

Hearings Committee

MINUTES

Minutes of an ordinary meeting of the Hearings Committee held in the Council Chambers, Dunedin Public Art Gallery, The Octagon, Dunedin, on Monday 03 February 2025, commencing at 9.30 am - Proposed Parking Changes

PRESENT

Chairperson	Cr Jim O'Malley	
	Cr Cherry Lucas	Cr Mandy Mayhem

IN ATTENDANCE

Scott MacLean (General Manager, Climate and City Growth), Jeanine Benson (Group Manager Transport), Simon Spiers (Team Leader Regulation Management Transport) and Daniel Fitzpatrick (Graduate Engineer/Planner)

Governance Support Officer Wendy Collard

1 DECLARATIONS OF INTEREST

Members were reminded of the need to stand aside from decision-making when a conflict arose between their role as an elected representative and any private or other external interest they might have.

1 DECLARATION OF INTEREST

Moved (Cr Jim O'Malley/Cr Mandy Mayhem):

That the Committee:

- Notes** the Elected Members' Interest Register attached as Attachment A; and
- Confirms** the proposed management plan for Elected Members' Interests.

Motion carried (HEAR/2025/001)

2 SPEAKING SCHEDULE

A report from Civic provided a schedule of submitters who wished to present to the Committee.

The following submitters presented to the Committee:

Aaron Hawkins

Mr Hawkins spoke to his submission on the proposed parking changes for Russell Street. He provided a background to the neighbourhood and advised that he felt that the safety merits had not been taken into consideration.

Mr Hawkins provided a copy of “The road safety and multi-modal impacts of on-street parking – October 2024” which was circulated to the Committee members.

Tansly Hayden

M Hayden spoke to her submission in support of the proposed parking changes for Russell Street and provided a background to her proposed café in the old Russell Street shop. Ms Hayden requested consideration for the installation of speed bumps to slow traffic down .

Ms Hayden responded to questions.

Peter Strong

Mr Strong spoke to his submission in support of the proposed parking changes for Russell Street and commented that as a resident of Arthur Street with no off-street parking he felt this would be a positive change. He also commented that he supported Ms Hayden’s request for the installation of speed bumps.

Mr Strong responded to questions.

Lynley Verkerk

Ms Verkerk spoke to her submission in support of the proposed parking changes in Union Street and requested that consideration be given to changing the parking along Forth Street to P120 restriction and P10 restriction outside 68 Forth Street as a drop off area for the Otago Polytechnic Te Pukenga.

Ms Verkerk also requested an increase in parking enforcement in the area in particular at the beginning of the Tertiary year as she had noticed last year that a number of people were parking all day in the restricted parking spaces.

Ms Verkerk responded to questions.

3 PROPOSED PARKING CHANGES

A report from Transport presented information on proposed changes and corrections to parking restrictions. It noted that the proposed changes included the potential to create approximately 28 new on-street parks along Russell Street; and changes four unrestricted parking spaces along Union Street to P120.

The Group Manager Transport (Jeanine Benson); Team Leader Regulation Management Transport (Simon Spiers) and Graduate Engineer/Planner (Daniel Fitzpatrick) spoke to the report and responded to questions.

Following discussion, staff were requested to give consideration to the inclusion in the next round of consultation parking changes for Forth Street, Dunedin.

Moved (Cr Jim O'Malley/Cr Mandy Mayhem):

That the Committee:

- a) **Recommends** Council approve the proposed changes to parking and traffic restrictions shown in the September 2024 update of the Dunedin City Council's traffic and parking restrictions database found here: [February Parking Changes 2025](#)
- b) **Notes** that the Hearings Committee has considered feedback from consultation on the proposed changes relating to changes and restrictions
- c) **Notes** that all parking restrictions previously approved by the Council remain unchanged

Motion carried (HEAR/2025/002)

The meeting ended at 10.30 am.

CHAIRPERSON

SUBMISSION: COMMERCE COMMISSION LEVY FOR THE ECONOMIC REGULATION OF WATER SERVICES

Department: 3 Waters

EXECUTIVE SUMMARY

- 1 This report seeks the Committee's retrospective approval of a Dunedin City Council (DCC) submission to the Ministry of Business, Innovation and Employment (MBIE) on the proposed Commerce Commission levy for the economic regulation of water services.
- 2 The DCC submission is attached to this report as Attachment A. The MBIE consultation document is attached as Attachment B.
- 3 Consultation opened in late-2024 and closed on 24 January 2025. There was insufficient time to obtain approval for a draft DCC submission from the Council or the Infrastructure Services Committee in advance of the 24 January 2025 deadline.
- 4 Councillors were provided with opportunities to participate in the development of the DCC submission in January 2025 via a workshop and email feedback. Councillor Jim O'Malley approved the DCC submission for lodging with MBIE on 24 January 2025 under his delegated authority as Chair of the Infrastructure Services Committee. Retrospective approval of the DCC submission by the Committee is now sought.

RECOMMENDATIONS

That the Committee:

- a) **Approves**, retrospectively, the DCC submission to the Ministry of Business, Innovation and Employment the Department of Internal Affairs on the proposed Commerce Commission levy for the economic regulation of water services.

BACKGROUND

- 5 The Local Government (Water Services) Bill is currently before Parliament and open for submissions. The Government expects the Bill to become law in mid-2025.
- 6 If enacted in its current form, the Local Government (Water Services) Bill would establish the Commerce Commission as the economic regulator for water services in New Zealand. The Bill would also provide for the Commerce Commission to introduce a levy to fund its economic regulation and consumer protection activities related to water services.
- 7 In late-2024/early-2025, MBIE consulted on a proposed levy to fund the Commerce Commission's proposed activities in respect of water services from July 2025. MBIE sought feedback on the structure, design, apportionment and implementation of the levy.

- 8 In summary, the key features of the proposal were:
- a) Levies on water services suppliers would fully fund the Commerce Commission's new functions from 1 July 2025.
 - b) The levies would be based on a per-person charge using 2023 census data. Across the population of New Zealand, the annual cost would be \$1.30 per person in the first two years (2025/26 and 2026/27).
 - c) The indicative estimate of the annual levy payable by the DCC would be \$167,798 in the first two years (2025/26 and 2026/27).
 - d) The levies would be payable from 1 July 2025.
 - e) MBIE would monitor, evaluate and review the levy. The first review would be in 2027/28.

DISCUSSION

- 9 The DCC submission noted that the DCC would need to determine how to fund its share of the levy if introduced. It is likely the DCC would pass on the costs to consumers via rates and/or water charges. The DCC would need to consider rating options, including whether to use a general rate approach or a targeted rate approach. A targeted rate approach, for example, could enable the DCC to collect the levy only from those ratepayers that are connected to DCC three waters services (and are thereby assumed to derive the benefits of the Commerce Commission's regulatory activities).
- 10 The DCC submission recommended that:
- a) MBIE considers submissions on the Local Government (Water Services) Bill alongside submissions on the proposed Commerce Commission levy to inform next steps;
 - b) MBIE provides a second opportunity for feedback on the levy proposal once any adjustments have been made as a result of this consultation and consultation on the Local Government (Water Services) Bill; and
 - c) MBIE delays introduction of the levy until 1 July 2026, to appropriately enable further work on developing and implementing the proposed levy to be informed by the outcomes of consultation.

OPTIONS

- 11 Not applicable.

NEXT STEPS

- 12 No further action is required if the Committee retrospectively approves the DCC submission.
- 13 If the Committee does not retrospectively approve the DCC submission, staff will advise MBIE to disregard the DCC submission.

Signatories

Author:	Scott Campbell - Regulation and Policy Team Leader
Authoriser:	John McAndrew - Acting Group Manager, 3 Waters

Attachments

	Title	Page
↓A	DCC submission to MBIE, 24 Jan 2025	103
↓B	MBIE consultation document	105

SUMMARY OF CONSIDERATIONS
Fit with purpose of Local Government

This decision enables democratic local decision making and action by, and on behalf of communities.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Economic Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Environment Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
3 Waters Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Future Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Integrated Transport Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

The DCC submission was prepared in line with the goals and objectives of Dunedin's strategic framework.

Māori Impact Statement

There are no known specific impacts for Māori related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services.

Sustainability

There are no known specific implications for sustainability related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services.

Zero carbon

There are no known specific implications for zero carbon related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

There are no known specific implications for these plans and strategies related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services.

Financial considerations

There are no known specific financial implications related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services. Financial impacts for the DCC if the proposed levy is implemented are briefly addressed in the DCC submission and the body of this report.

Significance

This decision is considered low in terms of the Council's Significance and Engagement Policy.

Engagement – external

There has been no external engagement.

SUMMARY OF CONSIDERATIONS

Engagement - internal

Staff from the 3 Waters Group were involved in the development of the DCC submission. The DCC Corporate Policy, Finance and Legal teams were informed about development of the DCC submission.

Risks: Legal / Health and Safety etc.

There are no identified risks directly related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services.

Conflict of Interest

There are no known conflicts of interest.

Community Boards

There are no known specific implications for Community Boards related to the DCC submission on the proposed Commerce Commission levy for the economic regulation of water services.



24 January 2025



Competition Policy Team
Building, Resources and Markets
Ministry of Business, Innovation and Employment
competition.policy@mbie.govt.nz

Kia ora,

**SUBMISSION ON THE PROPOSED COMMERCE COMMISSION LEVY FOR THE ECONOMIC
REGULATION OF WATER SERVICES**

1. The Dunedin City Council (DCC) thanks the Ministry of Business, Innovation and Employment (MBIE) for the opportunity to make a submission on the proposed Commerce Commission levy for the economic regulation of water services.
2. The DCC notes that the Commerce Commission's regulatory functions in relation to water services are set out in detail in the Local Government (Water Services) Bill (the Bill), which is currently before Parliament's Finance and Expenditure Committee. The DCC may also comment on the proposed economic regulation regime in a submission on that Bill.
3. The DCC recommends that MBIE considers submissions on the Bill and the Finance and Expenditure Committee's subsequent report alongside submissions on the proposed levy. This would mean that the levy proposal could be revised to reflect any changes to the Commerce Commission's proposed regulatory functions and/or the scope of the economic regulation regime. The DCC will forward to MBIE any relevant portions of its submission on the Bill after the closing date for submissions on the Bill.
4. In the meantime, the DCC would note the following points about the proposed economic regulation regime:
 - a. The DCC provides drinking water, wastewater and stormwater services for Dunedin. Water services infrastructure is owned by the DCC and water infrastructure and services are managed 'in-house'.
 - b. The DCC is currently preparing a Water Services Delivery Plan (WSDP) in accordance with the requirements of the Local Government (Water Services Preliminary Arrangements) Act 2024. The DCC, as part of the WSDP, must determine – in consultation with the community – the future delivery model for water services in Dunedin.
 - c. The DCC has not yet made a formal decision on the future water services delivery model for Dunedin. The DCC is considering options that include continuing to deliver water services 'in-house'. A formal decision on the future delivery model will not be made until mid-2025, following public consultation.

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 DunedinCityCouncil  @DnCityCouncil

- d. The DCC considers the scope and scale of the Commerce Commission's economic regulation activities should be tailored to the water service provider's delivery model. The DCC is concerned that the level of Commerce Commission oversight currently proposed may be higher than is necessary in cases where councils adopt a delivery model that retains a high degree of council control (e.g. 'in-house' delivery). The DCC notes that the existing 'in-house' delivery model for water services already has a number of checks and balances in place that contribute to achieving the objectives of the proposed economic regulation system. These include long-term planning and audit requirements, with democratic elections as a backstop if the council's performance does not meet the expectations of consumers.
 - e. The DCC would encourage the Government and Parliament to carefully consider the appropriate level of regulation to be applied to councils that contemplate continuing to deliver water services 'in-house', as well as the various other possible delivery models.
5. In addition to the above, the DCC wishes to note that every new cost imposed on councils by central government has an impact on council budgets and, ultimately, on rates. Should the economic regulation regime and associated Commerce Commission levy go ahead as currently proposed, the DCC would need to assess the different options for incorporating the costs of the levy into operating budgets and rates, and to determine the most efficient system of administration.
6. The cost of the levy itself would have a relatively low impact on rates (estimated at 0.07-0.19% for 2025/26, depending on whether applied via a general rate or via targeted rates for water services). However, the DCC expects it would incur additional operating costs to implement systems and procedures to monitor and report on compliance with economic regulation requirements. The DCC has not yet assessed the size of this impact. In times of financial pressures for both councils and members of the community alike, any additional cost increase is burdensome.
7. The DCC recommends that MBIE provides a second opportunity to give feedback on the levy proposal once any adjustments have been made as a result of this consultation and the Finance and Expenditure Committee's consultation on the Local Government (Water Services) Bill. The DCC also recommends that, due to the further work to be done, any introduction of a levy be delayed until 1 July 2026.
8. The DCC thanks MBIE once again for the opportunity to make a submission on the proposed Commerce Commission levy for the economic regulation of water services. The DCC would welcome an opportunity to speak to this submission.

Kā mihi,



Councillor Jim O'Malley
CHAIR, INFRASTRUCTURE SERVICES COMMITTEE

Commerce Commission levy for the economic regulation of water services

Discussion Document

NOVEMBER 2024





**MINISTRY OF BUSINESS,
INNOVATION & EMPLOYMENT**
HĪKINA WHAKATUTUKI

Ministry of Business, Innovation and Employment (MBIE) Hikina Whakatutuki – Lifting to make successful

MBIE develops and delivers policy, services, advice and regulation to support economic growth and the prosperity and wellbeing of New Zealanders.

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NOVEMBER 2024

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How to have your say

Submissions process

The Ministry of Business, Innovation and Employment (MBIE) seeks written submissions on the issues raised in this document **by 5pm on Friday, 24 January 2025**.

Your submission may respond to any or all of these issues. Where possible, please include evidence to support your views, for example references to independent research, facts and figures, or relevant examples.

Please use the submission template provided at: <https://www.mbie.govt.nz/have-your-say>. This will help us to collate submissions and ensure that your views are fully considered. Please also include your name and (if applicable) the name of your organisation in your submission.

Please include your contact details in the cover letter or e-mail accompanying your submission.

You can make your submission by:

- Sending your submission as a Microsoft Word document to competition.policy@mbie.govt.nz.
- Mailing your submission to:

Competition Policy team
Building, Resources and Markets
Ministry of Business, Innovation & Employment
PO Box 1473

Wellington 6140
New Zealand

Please direct any questions that you have in relation to the submissions process to competition.policy@mbie.govt.nz.

Use of information

The information provided in submissions will be used to inform MBIE's policy development process, and will inform advice to Ministers on setting a levy for the Commerce Commission for its upcoming role as the economic regulator for water services. We may contact submitters directly if we require clarification of any matters in submissions.

Release of information

MBIE intends to upload PDF copies of submissions received to MBIE's website at www.mbie.govt.nz. MBIE will consider you to have consented to uploading by making a submission, unless you clearly specify otherwise in your submission.

If your submission contains any information that is confidential or you otherwise wish us not to publish, please:

- indicate this on the front of the submission, with any confidential information clearly marked within the text
- provide a separate version excluding the relevant information for publication on our website.

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Minister's foreword

Over the past year, the Government has taken several steps to implement Local Water Done Well, the Coalition Government's plan for financially sustainable locally delivered water infrastructure and services. These reforms recognise the importance of retaining local decision making and flexibility for communities, while providing incentives and regulatory oversight to improve levels of investment and performance.



The Local Government Water Services Bill (**the Bill**) will be introduced to the House of Representatives in late 2024, which will include a new economic regulation and consumer protection regime for local government water services suppliers, to be implemented by the Commerce Commission (**the Commission**) under Part 4 of the Commerce Act 1986 (**Commerce Act**).

I am committed to equipping the Commission with a range of tools to promote sufficient revenue recovery, and efficient investment and maintenance so that water services meet regulatory requirements and are delivered at a quality that communities expect. The Commission's role will be critical to safeguarding consumer interests.

To provide peace of mind to Kiwis that we are getting value for money from our water services, we are proposing to implement a new levy to fund the Commission's new role. After the Bill passes, it is expected that this will be applied to regulated water service suppliers under the Commerce Act.

I want to hear your views on a proposed levy design to recover the cost of the economic regulation regime and ways the levy design could be improved to reflect the principles of equity, efficiency (which includes simplicity), justifiability, and transparency.

Introduction

The Local Government (Water Services Preliminary Arrangements) Act 2024 (**Preliminary Arrangements Act**) establishes the Local Water Done Well framework and the preliminary arrangements for the new water services system, including a foundational information disclosure regime and a bespoke interim economic regulation regime for Watercare. The Government is now establishing a new economic regulation and consumer protection regime for local government water services suppliers under Local Water Done Well, which will be implemented by the Commission.

Economic regulation is a way of influencing the price and quality of products and services supplied by natural monopolies where consumers have limited choices, such as water services. Issues that are apparent in the water services system include:

- significant long-term underinvestment in water infrastructure, including councils not investing in and planning for growth, urban development, and resilience;
- pricing practices that do not reflect costs, including undercharging leading to inadequate revenue to support necessary investment;
- poor asset and financial management;
- drinking water and wastewater services that do not meet regulatory standards and requirements, or community expectations – in some cases, resulting in poor quality drinking water, unreliable supplies, poor environmental outcomes, and/or a lack of resilience to meet requirements to continue to function in an emergency;
- ineffective transparency and accountability mechanisms.

The Commission has a strong track record of implementing economic regulation regimes in other sectors including certain international airports, gas pipelines services, electricity lines services and fibre networks.

This discussion document has been prepared based on Cabinet's approvals for the water services economic regulation regime.¹ The Bill will be introduced to the House of Representatives in late 2024. When passed in mid-2025, the Bill will provide the Commission functions and powers to regulate local government water services suppliers (**regulated suppliers**) under Part 4 of the Commerce Act and enable these regulated suppliers to be levied for these activities. As the Bill progresses through the House of Representatives, amendments are likely to be made which may impact some of the assumptions and analysis in this paper. The Bill provides a risk-based and flexible economic regulatory regime to promote sufficient revenue recovery and investment for the benefit of consumers.

The regime will give New Zealanders peace of mind that revenue collected by local government water services suppliers through rates or water charges is being spent on the level of water infrastructure needed.

The Commission will have a range of tools to promote sufficient revenue recovery, and efficient investment and maintenance so that water services meet regulatory requirements and are delivered at a quality that communities expect.

¹ [https://www.dia.govt.nz/diawebsite.nsf/Files/Proactive-releases-2024/\\$file/Paper-2-Local-Water-Done-Well-Stage-3-Water-Services-Regulatory-System-and-ECO-Minute.pdf](https://www.dia.govt.nz/diawebsite.nsf/Files/Proactive-releases-2024/$file/Paper-2-Local-Water-Done-Well-Stage-3-Water-Services-Regulatory-System-and-ECO-Minute.pdf)

The tools include:

- **Information disclosure:** The Commission will set requirements relating to when certain information must be collected and published. All regulated suppliers will be required to disclose this information to inform the need for any further regulatory intervention and promote transparency about their performance. The Commission's role under information disclosure also includes preparing and publishing reports on regulated suppliers' performance over time.
- **Revenue thresholds:** The Commission will be able to set revenue thresholds at their discretion, so that regulated suppliers have a clear understanding about the level of revenue they need to collect and invest in water infrastructure.
- **Financial ringfence:** The Commission will monitor and enforce the requirement that water services revenue is spent on water services alone.

The Bill will also include a process that enables the following tools to be made available for the Commission (**designation**):

- **Quality regulation:** Infrastructure quality standards or quality incentives to improve services.
- **Performance requirements:** Requirements to perform certain actions or deliver outcomes to improve network service quality. For example: to make specific types of investments.
- **Price-quality regulation:** Minimum and/or maximum prices that may be charged, and/or minimum and/or maximum revenues. Alongside quality and performance requirements.

The designation process will follow a similar process as other Part 4 regulated sectors, which include making recommendations to the Minister of Commerce and Consumer Affairs, and an Order in Council that declares a type of regulation is applied or removed. However, we propose the process is less onerous to ensure there is flexibility to deal with the specific issues as they arise.

The Bill will provide ways to address any issues that are identified in relation to how consumers are being treated by regulated suppliers, including enabling regulations to be set relating to complaints processes and for the Commission to develop a service quality code. The Commission will also be tasked with monitoring compliance with regulatory requirements and, where necessary, taking enforcement action.

The Commission needs effective engagement with the regulated sector and consumers, sector experience, and skills in data analysis, consumer engagement, behavioural economics, along with the ability to identify where they can deliver the biggest overall benefit to existing and future consumers.

The Commerce Commission needs to be resourced carry out its functions

In Budget 2024, the Commission received transitional funding of \$2.232 million for FY2024/2025 to implement the foundational information disclosure regime under the Preliminary Arrangements Act. The Commission has also been appointed as the Crown Monitor for Watercare under the Preliminary Arrangements Act, which is subject to separate funding arrangements (discussed further in Part 1 – Levy structure). This funding arrangement is dedicated to the Crown Monitor functions.

A Crown appropriation from FY2025/2026 onwards will be set up to fund the Commission's functions under the Bill. This appropriation will cap the Commission's costs.

The Government is proposing to implement a levy to fully recover the costs of the Commission's new functions from 1 July 2025 onwards, excluding litigation and Crown Monitor costs for Watercare. It is

proposed that this approach best promotes the principles of equity, efficiency (which includes simplicity), justifiability, and transparency.

This proposed levy model is used to recover the Commission's costs of performing their relevant functions, powers and duties under the Commerce Act, and for this to be fiscally neutral for the Crown. Under this model, the Commission would have incentives to operate efficiently and effectively within the appropriation, and it would return any unspent funds to the Crown. A levy wash-up process would ensure the regulated suppliers only pay the Commission's actual costs, promoting equity, efficiency and justifiability.

Who the levy will apply to and when it will apply

It is expected that the Bill will enable the levy making power (section 53ZE of the Commerce Act) to be applied to regulated water services suppliers (discussed further in Part 1 – levy structure). This would require regulated water services suppliers to pay to the levy determined in accordance with regulations. The Ministry of Business, Innovation and Employment (**MBIE**) administers the levy on behalf of the Minister.

Levy regulations may be made (or amended) on the recommendation of the Minister, after the Minister consults with the suppliers of regulated goods or services, or representatives of those suppliers (section 53ZE(4)).

It is expected that Bill 3 will provide transitional provisions to enable the water services economic regulation regime to be set up. This could include the ability to treat consultation on this discussion document as sufficient for the purposes of meeting the requirement for the Minister to consult before recommending regulations be made setting levies on water services suppliers under section 53ZE(4).

It is expected that the Bill will also enable regulations to be made specifying the amount of levies, or method of calculating the amount of levies on the basis that the estimated costs for an appropriation period of performing the Commission's functions, powers, and duties, and of collecting the levy money, should be met fully out of levies. The proposed levy structure and design is discussed further in Parts 1 and 2.

If the levy regulations come into force after 1 July 2025, the levy making power includes provisions that allow for the recovery of the Commission's costs incurred before the regulations were made and/or before regulated suppliers became subject to Part 4. These provisions will ensure the Commission's costs for the full 2025/26 financial year may be recovered (section 53ZE(2)(g) of the Commerce Act).

Your feedback will help shape the structure and implementation of the levy

We welcome feedback on the proposals contained in this discussion document, which will help shape the levy structure, design, apportionment and implementation.

Once submissions have been received and analysed, a final levy proposal will be developed for the Minister's consideration.

Water Services Authority consultation on levies

As part of Local Water Done Well, the Water Services Authority – Taumata Arowai (**the Authority**) will play a critical role in regulating drinking water suppliers to ensure they meet quality standards and providing oversight of the environment performance of water services networks (including

wastewater and stormwater). The Authority is also consulting on levy funding for the Authority's functions for FY 25/26 and beyond. Local water services suppliers should plan for those proposed costs alongside those covered in this discussion document. Information about the Authority's consultation may be found here: <https://www.taumataarowai.govt.nz/>

Part 1: Levy structure

The preferred option is to set a levy to 100 per cent recover the Commission's costs

The Bill will be introduced to the House of Representatives late 2024. When passed in mid-2025, the Bill will provide the Commission functions and powers to regulate regulated suppliers under the Commerce Act and enable these regulated suppliers to be levied for these activities.

It is expected that the Bill will enable the levy making power (section 53ZE) to be applied to regulated water services suppliers. This would require regulated water services suppliers to pay to the Minister the levy determined in accordance with regulations.

It is expected that the Bill would also enable regulations to be made specifying the amount of levies, or method of calculating the amount of levies on the basis that the estimated costs for an appropriation period of performing the Commission's functions, powers, and duties, and of collecting the levy money, should be met fully out of levies. Part 2 discusses our proposed approach for specifying a levy method, rather than fixed amounts.

The **preferred option** is for a levy to commence to fully (ie 100 per cent) recover the costs of the Commission's new functions from 1 July 2025 onwards from regulated water services suppliers, excluding litigation and Crown Monitor costs for Watercare. Litigation will be funded from the Commission's major litigation fund, which is a dedicated fund for litigation related to all the legislation that the Commission administers.

Depending on the transitional provisions under the Bill, this levy may include some costs of the Commission's associated with its role implementing the 'foundational information disclosure' regime under the Preliminary Arrangements Act, however this cost is currently estimated at \$0.00 as no council or council related water services supplier has been designated as subject to this 'foundational information disclosure' regime.

This approach of 100 per cent levy recovery is consistent with other regulated services under Part 4 of the Commerce Act (ie electricity lines, gas pipeline services and specified airport services). It reflects the 'exacerbator pays' principle, whereby the regulated suppliers drive the need for the Commission's functions and should bear the costs. Further discussion around who the 'regulated suppliers' are is provided below.

It is proposed that a Crown appropriation would be established from FY2025/2026 onwards, and the levy would fully recover the costs of the appropriation, making it fiscally neutral to the Crown.

A forecast of the Commission's costs of implementing and administering the regime for the first five years has been set out in Table 1 below, capped by the appropriation.

Table 1: Forecast of the Commission's costs of implementing and administering the economic regulation regime

Financial year	2025/26	2026/27	2027/28	2028/29	2029/30	Total
Forecast cost (\$000)	\$6,500	\$6,500	\$7,500	\$7,000	\$7,000	\$34,500

Regulated water services suppliers

It is anticipated that a 'regulated supplier', in relation to water services, will be a local government water service supplier that makes core decisions about water services, which is likely to include capital and operating expenditure on the service and the level of charges or revenue recovery for that service. This means there could be more than one regulated supplier within a geographic location if councils choose a split decision-making model. There may also be flexibility to bring in further suppliers if problems persist in the future.

The levy should reflect the Chatham Islands and Watercare's specific circumstances

It is expected that the Bill will exclude the Chatham Islands Council from the economic regulation regime since it receives much of its funding from central government and the benefits associated with economic regulation are unlikely to outweigh the costs. Consistent with the 'exacerbator pays' principle, it is proposed that Chatham Islands Council is also excluded from the levy regime.

Watercare is currently subject to a bespoke interim economic regulation regime under the Preliminary Arrangements Act. Under this legislation, the Commission has been appointed as the Crown Monitor, responsible for monitoring Watercare's compliance with a charter that sets out minimum service quality standards and financial performance objectives. The charter is currently under development and is expected to come into effect mid 2025. The Crown Monitor's costs are directly recoverable from Watercare and are hypothecated for the Crown Monitor's functions.

The Crown Monitor may require Watercare to provide any information the Crown Monitor considers may enable it to perform or exercise its functions, duties or powers under the Preliminary Arrangements Act,² and must monitor Watercare's performance under the Charter.³

It is expected that Watercare will be subject to the economic regulation regime under the Bill once it passes. In practice, this means that Watercare, alongside all other regulated water services suppliers, would be subject to information disclosure requirements and could be subject to other information requiring provisions⁴ under the Bill while the Charter is in effect. This is to reflect the fact that the information requiring provisions under the Preliminary Arrangements Act are more limited and specifically related to the interim regime, but the Commission will need these tools under the Bill to set up its enduring function of regulating Watercare, and other regulated water services suppliers.

It is also expected that at the end of the Charter period, Watercare will transition to a price-quality path under the Bill. The proposed levy is designed so that the direct costs associated with this Watercare price-quality regulation, are recovered from Watercare (see Part 2 – levy design).

Other options considered

Consideration was given to a 100 per cent Crown funded model, but this model would not promote the principle of equity, and the 'exacerbator pays' principle, whereby those whose actions give rise to costs and those who benefit from regulation, should pay most of the costs associated with the regulation.

² Section 89.

³ Section 86

⁴ Section 53ZD and 98 of the Commerce Act 1986.

Questions on this section:

1. What are your views on the preferred option for a levy to fully recover the costs of the Commission's new functions from 1 July 2025 onwards from regulated water services suppliers, excluding litigation and Crown Monitor costs for Watercare? Please provide reasons.

Part 2: Levy design

Levies specified for classes of additional regulatory costs (preferred option)

The Commerce Act provides that different levies may be specified for different classes of suppliers, or goods or services (section 53ZE(2)(d)).

The Government has agreed to a risk-based and staged approach to the economic regulation of water services. The Commission will be empowered with a flexible set of regulatory tools so that it may target specific problems present for any or all classes of regulated suppliers or water services. The Government has also agreed that regulated suppliers can be brought into the economic regulatory regime in a staged approach, with the Commission having flexibility to determine which tools apply to particular regulated suppliers, and when.⁵

We propose that this flexible approach should also be reflected in the levy design. Where practicable, the Commission's costs related to a particular regulatory tool should be recoverable from those regulated suppliers subject to that regulatory tool at that time. This is consistent with good cost recovery principles.

Proposed levies for different classes of suppliers

We propose that the levy regulation should specify levies to recover the Commission's costs for different regulatory tools or activities as discussed in the following table:

Activities for which levy payable	Discussion	Regulated suppliers who must pay levy
Core regulation of water services	Information disclosure regulation is intended to apply to all regulated suppliers. The Commission will incur costs of maintaining the information disclosure requirements, including setting rules on core metrics such as asset valuation and cost allocation, performance monitoring and reporting, and compliance investigations. The costs of other regulatory tools, including revenue thresholds, monitoring the financial ringfence and preparatory costs for additional regulation, are also included. We propose that these costs should be recoverable from all regulated suppliers.	All regulated suppliers
Performance requirements	Performance requirements may apply to any regulated supplier following designation from 1 January 2026.	Only regulated suppliers subject to performance requirements

⁵ Cabinet Committee Paper and Minute of Decision, *Local Water Done Well Stage 3: Water Services Regulatory System*, ECO-24-MIN-0107, proactively released and available here: [https://www.dia.govt.nz/diawebsite.nsf/Files/Proactive-releases-2024/\\$file/Paper-2-Local-Water-Done-Well-Stage-3-Water-Services-Regulatory-System-and-ECO-Minute.pdf](https://www.dia.govt.nz/diawebsite.nsf/Files/Proactive-releases-2024/$file/Paper-2-Local-Water-Done-Well-Stage-3-Water-Services-Regulatory-System-and-ECO-Minute.pdf)

Activities for which levy payable	Discussion	Regulated suppliers who must pay levy
Quality only regulation	Quality only regulation may apply to any regulated supplier following designation from 1 January 2026.	Only regulated suppliers subject to quality only regulation
Price-quality regulation	Price-quality regulation may apply to any regulated supplier following designation. The Commission will incur costs relating to setting and administering price-quality regulation. This form of regulation could be imposed from 1 July 2026.	Only regulated suppliers subject to price-quality regulation
Consumer protection measures ⁶	The Bill will enable consumer protection measures to be introduced by regulation, if required. The Commission may also have a role in relation to service quality codes. If regulations relating to consumer protection measures are made, we anticipate that the Commission's costs will be separately identified and recovered from regulated suppliers at that time.	Only regulated suppliers subject to consumer protection measures
Class of waters (stormwater)	Economic regulation will initially apply to water supply (drinking water) and wastewater services only. If stormwater services are subsequently designated as subject to the economic regulation regime, we anticipate that the Commission will develop and apply tailored regulatory tools (eg information disclosure requirements) for regulated suppliers of stormwater services. These costs may be recovered from those regulated suppliers at that time.	Only regulated suppliers of stormwater services

Creating levies to reflect that regulated suppliers may be subject to different regulatory tools is intended to reduce the potential for cross subsidisation and support transparency.

Indicative estimate of Commission's costs

A forecast of Commission costs by activity for the first five years of the economic regulatory regime is as follows:

⁶ Cabinet Paper and Minute of Decision, Local Water Done Well Stage 3: Further Decisions, CAB-24-MIN-0277.03, proactively released and available here: [https://www.dia.govt.nz/diawebsite.nsf/Files/Proactive-releases-2024/\\$file/Paper-3-Local-Water-Done-Well-stage-3-further-decisions-redacted.pdf](https://www.dia.govt.nz/diawebsite.nsf/Files/Proactive-releases-2024/$file/Paper-3-Local-Water-Done-Well-stage-3-further-decisions-redacted.pdf)

Activities for which levy payable	2025/26 (\$000)	2026/27 (\$000)	2027/28 (\$000)	2028/29 (\$000)	2029/30 (\$000)	Total (\$000)
Core regulation of water services	\$6,500	\$6,500	\$6,500	\$6,500	\$6,500	\$32,500
Performance requirements	0	0	0	0	\$0	0
Quality only regulation	0	0	0	0	0	0
Price-quality regulation	0	0	\$1,000	\$500	\$500	\$2,000
Consumer protection measures	0	0	0	0	0	0
Stormwater regulation	0	0	0	0	0	0
Forecast cost (\$000)	\$6,500	\$6,500	\$7,500	\$7,000	\$7,000	\$34,500

Ministers have agreed that the Commission's expenditure for core regulation of water services should be capped at no more than \$6.5 million per year, unless otherwise agreed following a review. Within core regulation, the Commission is expected to:

- In 2025/26, set initial information disclosure requirements, with summary and analysis beginning from 2026/27. The costs of administering these core information disclosure regulations continues in outyears.
- In 2026/27, carry out preparatory work for setting a price-quality path for Watercare. From 2026/27, the Commission may also develop methods and approaches to determine revenue thresholds and develop rules on core metrics such as asset valuation and cost allocation (in advance of input methodologies).

In relation to other additional activities, these forecast costs are based on the following assumptions:

- Stormwater is not designated during this period.
- No consumer protection measures are introduced in this period.
- From 1 July 2028, Watercare will become subject to a price-quality path under the Bill. A year before Watercare's price-quality path under the Bill comes into effect (i.e. 2027/28) the direct costs incurred in preparing Watercare's price-quality path is allocated to Watercare. Once price quality paths are in place, ongoing monitoring costs will be incurred.
- Quality only and Performance requirements regulations are not designated during this period.

It is expected that any regulated supplier would only incur the additional activities' costs, after the regulated supplier (or service, in the case of stormwater) is designated as subject to the additional tool (discussed above). These costs are subject to change.

Other options considered

Alternatives to the proposed option include:

- Further itemising classes of costs – sub levies could be created with greater specificity further reflecting different characteristics of classes of regulated suppliers and the risks they pose. We consider that imposing specific levies on classes of suppliers who are subject to additional regulatory tools is risk-based, as additional regulation is likely to be imposed on those regulated suppliers with greater risk. Any further specificity would create complexity in administration of the levy.
- One levy for all activities – charging all regulated suppliers a share of the Commission’s total costs for its functions under the Bill would be administratively simpler but would result in cross-subsidisation.
- Apportioning general preparatory costs of additional regulation to regulated suppliers prior to that regulation taking effect – for example, the Commission will incur preparatory costs for price-quality regulation for Watercare that will have benefit for regulated suppliers that subsequently become subject to that regulation before those price-quality paths commence. If first water service suppliers to be regulated under these additional tools paid for all preparatory work, this could result in a disproportionately higher share of the costs, from which other regulated suppliers that may subsequently be subject to the same regulation may also benefit.

Questions on this section:

2. What are your views on the proposed levy design?
3. How would the proposed levy design impact on your organisation (whether now or in the future)? Please provide your assessment of the nature and extent of these impacts.
4. Do you have any comments on how the levy design could be improved? Please provide reasons.

Part 3: Levy apportionment

Levy apportioned based on population in regulated supplier district (preferred option)

The levy regulations may specify a method of calculating how the Commission's costs should be apportioned to individual regulated suppliers. We propose that each regulated supplier should pay a portion of the total cost of the activities attributable to them based on its share of the population normally residing within the district areas of all regulated suppliers subject to those activities. The population normally residing within the district area of each regulated supplier shall be based on the latest census data, currently the 2023 Census.

This would require the levy to be determined based on the following:

- Step 1: determine the costs of regulation for each activity by allocating the estimated Commission costs for that financial year (including indirect costs) between the relevant activities.
- Step 2: determine the total population of regulated suppliers subject to each activity by adding up the population within the district of each of the regulated suppliers who must pay that sub-levy for that financial year.
- Step 3: calculate each levy for each regulated supplier by using the following formula:

$$\text{costs of regulation for activity} \times \frac{\text{regulated supplier's normally residing population within district area}}{\text{total population within district of regulated suppliers subject to activity}} = \text{levy for the activity}$$

- Step 4: obtain the total levy amount for each regulated supplier by adding together the activities that the regulated supplier must pay.

The total costs of regulation must not exceed the appropriation or proposed appropriation for the Commission.

As discussed in Part 1, there could be more than one regulated supplier within a geographic location if councils choose a split decision-making model. If two regulated suppliers serve the same normally residing population within the district area, this will be reflected in the levy apportionment.

The Appendix includes an indication of apportionment of levies to councils based on the Commission's current estimate of costs for the first two years of the economic regulation regime.

As the Commission's costs in the first two years are expected to relate to 'core regulation of water services', the cost per person in each regulated suppliers' district area in each year will be the same (as outlined in the table below):

	2025/26	2026/27
Per person	\$1.30	\$1.30
Per household (2.7 people ⁷)	\$3.51	\$3.51

This method of apportionment is preferred because:

- Allocating costs proportional to each regulated supplier's share of the total population normally residing within the related district areas means the amount of levy payable by each regulated supplier reflects the size of population each regulated supplier serves. Regulated suppliers serving larger population districts will pay a greater share of the costs of regulation, but also the relative proportion of those people who benefit from the regulation.
- The method of apportionment is consistent and verifiable, being based on the latest census data. Being standardised will allow for populations within each regulated supplier's district to be recalculated as regulated suppliers merge or form new service organisations. For example, Wellington Water serves populations in Lower Hutt, Porirua, Upper Hutt and Wellington cities. We note that as census data is collected every five years, this method will result in some inaccuracies, such as people moving from one district to another in between census periods. However, we are advised that historical rates of population growth suggest these inaccuracies should not be significant.
- The method is relatively transparent and administratively simple.

Other options considered

Alternatives to the proposed option (and the reasons these methods are not preferred currently) include:

- A charge based on serviced population of each regulated supplier – under this option the population data for each district area would be adjusted to reflect the population that receives water services from the regulated supplier. This adjustment would exclude that portion of the population within the district that are not connected, such as due to being on self-supply. However, this option is not supported due to lack of accurate data and administrative complexity.
- The number of connections each regulated supplier is responsible for – this option is not supported at this time. The available data is inaccurate and methods of counting connections are not standardised.
- The value of regulated asset base of each regulated supplier – this method is used to apportion Commission costs in the calculation of the levy for regulation of electricity lines, gas pipelines and specified airfield activities. Therefore, it would have the benefit of consistency. However, it

⁷ [https://www.stats.govt.nz/information-releases/family-and-household-projections-2018base-2043/#:~:text=The%20national%20projections%20\(medium%20B,2043%20\(an%20increase%20of%20474%2C000\)00\)](https://www.stats.govt.nz/information-releases/family-and-household-projections-2018base-2043/#:~:text=The%20national%20projections%20(medium%20B,2043%20(an%20increase%20of%20474%2C000)00))

will be some years before valuations of regulatory assets are standardised, verifiable, and has Commission oversight.

- Annual gross revenue of each regulated supplier – similar to the option above for the value of the regulated asset base, we expect it will be some years before revenue for each regulated supplier is collected and verifiable. This method would be administratively complex to apply if councils transfer responsibilities for all or some water services to service organisations.
- A flat charge for each regulated supplier– this method results in a higher charge per consumer of smaller regulated suppliers. It can be argued that this is unfair to consumers in smaller networks, as they are paying more for the costs of regulation relative to other consumers. It may also impact on the financial viability of some smaller regulated suppliers.
- Costs allocated based on time spent by the Commission on regulation of each regulated supplier – this method would be administratively difficult for the Commission to assign costs. It would lead to costs of regulation varying significantly for regulated suppliers year by year depending on the action taken by the Commission in relation to regulation. The first water service suppliers to be regulated or investigated under the economic regulatory regime could also pay a disproportionately higher share of the costs, from which other regulated suppliers subject to the same regulation may also benefit.
- A combination of methods – For example, levying for information disclosure regulation on a flat rate, and levying for price-quality regulation based on share of value of regulated asset base, or some other method. This would be complex to administer.

The merits of any of these options may change over time as more data is collected, standardised and verified. The options could be considered again in any future review.

Exemptions or waivers of levy not proposed

Section 53ZE(2)(i) of the Commerce Act provides that the levy regulations may specify exemptions or waivers from all or any part of the levy for any case or class of cases. No exemptions or waivers are proposed, as this would likely result in other regulated suppliers paying a disproportionate share of the Commission's costs (or the taxpayer). An exemption or waiver would conflict with the principles of equity and simplicity. As discussed in Part 1, it is expected that the Bill will exclude the Chatham Islands Council from the economic regulation regime therefore it is proposed that Chatham Islands Council is also excluded from the levy from the outset.

Questions on this section:

5. Do you have any comments on the preferred option for apportionment of the levy to each regulated supplier?
6. How would the proposed method of apportionment impact on your organisation (whether now or in the future)? Please provide your assessment of the nature and extent of these impacts.
7. Do you have any comments on alternative options to apportion the levy? If another option is preferred, please provide reasons.

Part 4: Levy implementation

Plan to implement and review the levy

The levy will be payable from 1 July 2025 and invoiced as soon as practicable after that date. Consistent with the existing levy recovery regime under Part 4 of the Commerce Act, MBIE will administer the levy on behalf of the Minister, including by:

- Calculating the estimate of the Commission's costs at the start of the financial year, for that activity and apportioned to regulated suppliers at that time; and
- Invoicing regulated water services suppliers quarterly in advance.⁸

The levy wash-up process is proposed to occur annually to ensure the regulated suppliers only pay the Commission's actual costs. As the wash-up would be based on the Commission's actual cost, this would enable any underspend, or additional spend, to be returned, or recovered from regulated suppliers. The Commission's actual costs would be capped by the appropriation.

Under the proposed model, regulated suppliers will have flexibility to decide how best to fund payment of the levy. A Council Controlled Organisation that provides drinking water and wastewater services, for example, may choose to charge the households and businesses connected to its networks an equal amount.

Alternatively, a regulated supplier, such as territorial authority that provides drinking water, wastewater and stormwater services in its district, may choose to pass on the levy through a targeted rate directed at connected properties for drinking water and wastewater services, and a targeted rate directed at ratepayers who own properties in an urban area for stormwater services.

It will be up to regulated water services supplier to determine how best to recover the levy costs from consumers (ie rates, water charges, etc.) and how best to ensure these costs are recorded (ie, whether to include levy charges as an explicit line in rates bills).

Monitoring and evaluation of the levy

Given that it is proposed that a levy methodology, rather than fixed levy costs, are prescribed in regulations, the approach is designed to be enduring. However, the levy will still need to be monitored and reviewed to ensure it continues to promote the principles of equity, efficiency (including simplicity), justifiability, and transparency.

It has been proposed that the Commission will be funded through a Crown appropriation. The first review of the levy and appropriation will be undertaken after two years in FY2027/2028, unless issues are identified earlier. This aligns with when the Water Services Authority – Taumata Arowai, is proposing to review its levy. The Minister will consult regulated suppliers or their representatives as part of this levy review.⁹

⁸ In the first year, transitional arrangements will allow for recovery of any Commission costs arising after 1 July 2025 and before the levy regulations are passed or before the regulated supplier becomes subject to the regime.

⁹ This is consistent with other levy regimes to recover the Commerce Commission costs. For example, *Review of the Commerce Commission's funding for the regulation of Telecommunications and Fibre under the Telecommunications Act 2001, 2020* (available here: [\[link\]](#))

MBIE also supports the Minister to fulfil their role as being responsible for the Commission in accordance with the Crown Entities Act 2004. Performance measures will be set to monitor the Commission's performance, including specifying expected outputs (eg quantity, timeliness and quality) and intended impacts. The Commission will be subject to normal accountability arrangements to Parliament relating to its activities under the appropriation, such as annual reporting and incorporating the new water services regime into its Statement of Intent and annual Statement of Performance Expectations.

Questions on this section:

8. Do you see any issues with your implementation of the levy (receipt of invoices, payment and passing the cost on as you may determine)? If so, what are those issues?
9. Would the proposed implementation approach create any challenges for your organisation? If so, what would these be in practice and are there solutions you wish to propose?
10. Do you have a preference for when the levy should be reviewed next? If so, why?

https://comcom.govt.nz/__data/assets/pdf_file/0025/229831/864dca4f85cbbcd308974b26bd56ef332fb88792.pdf

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Appendix 1: Submission form

We welcome your feedback

This is the Submission Form for responding to the Discussion Paper released by the Competition Policy team at Ministry of Business, Innovation and Employment (MBIE) '[Commerce Commission levy for the economic regulation of water services](#)'. MBIE welcomes your comments by **5pm on Friday, 24 January 2025**.

Please make your submission as follows:

1. Please see the full Discussion Paper to help you have your say.
2. Please read the privacy statement and fill out your details under the 'Submission information' section.
3. Please fill out your responses to the questions in the tables provided. Your submission may respond to any or all of the questions. Questions which we require you to answer are indicated with an asterisk (*). Where possible, please include evidence to support your views, for example references to independent research, facts and figures, or relevant examples. If you would like to make other comments not covered by the questions, please provide these in the 'General Comments' section at the end of the form.
4. If your submission contains any confidential information, please:
 - a. State this in the cover page and/or in the e-mail accompanying your submission.
 - b. Indicate this on the front of your submission (e.g., the first page header may state "In Confidence").
 - c. Clearly mark all confidential information within the text of your submission.
 - d. Set out clearly which parts you consider should be withheld and the grounds under the Official Information Act 1982 (OIA) that you believe apply.
 - e. Provide an alternative version of your submission with confidential information removed in both Word and as a PDF, suitable for publication by MBIE.
5. Before sending your submission, please delete this first page of instructions.
6. Submit your submission by:
 - a. Emailing this form as both a Microsoft Word and PDF document to the Competition Policy team at competition.policy@mbie.govt.nz; or
 - b. Posting your submission to:

Competition Policy team
Ministry of Business, Innovation and Employment
15 Stout Street
PO Box 1473
Wellington 6140

Please direct any questions that you have in relation to the submissions process to competition.policy@mbie.govt.nz.

Release of Information

Please note that submissions are subject to the OIA and the Privacy Act 2020. In line with this, MBIE intends to upload copies of submissions received to MBIE's website at www.mbie.govt.nz. MBIE will consider you to have consented to uploading by making a submission unless you clearly specify otherwise in your submission. MBIE will take your views into account when responding to requests under the OIA and publishing submissions. Any decision to withhold information requested under the OIA can be reviewed by the Ombudsman.

Privacy statement

The information provided in your submission will be used to inform MBIE and other interested agencies' final recommendations to government on the design of a levy to recover the Commerce Commission's costs for economic regulation of water services. Your submission will also become official information, which means it may be requested under the Official Information Act 1982 (OIA). The OIA specifies that information is to be made available upon request unless there are sufficient grounds for withholding it.

Use and release of information

To support transparency in our decision-making, MBIE proactively releases a wide range of information. MBIE will upload copies of all submissions to its website at www.mbie.govt.nz. Your name, and/or that of your organisation, will be published with your submission on the MBIE website unless you clearly specify you would like your submission to be published anonymously. Please tick the box provided if you would like your submission to be published anonymously i.e., without your name attached to it.

If you consider that we should not publish any part of your submission, please indicate which part should not be published, explain why you consider we should not publish that part, and provide a version of your submission that we can publish (if we agree not to publish your full submission). If you indicate that part of your submission should not be published, we will discuss with you before deciding whether to not publish that part of your submission.

We encourage you not to provide personally identifiable or sensitive information about yourself or others except if you feel it is required for the purposes of this consultation.

Personal information

All information you provide will be visible to the MBIE officials who are analysing the submissions and/or working on related policy matters, in line with the Privacy Act 2020. The Privacy Act 2020 includes principles that guide how personal information can be collected, used, stored and disclosed by agencies in New Zealand. Please refrain from including personal information about other people in your submission.

Contacting you about your submission

MBIE officials may use the information you provide to contact you regarding your submission. By making a submission, MBIE will consider you to have consented to being contacted, unless you clearly specify otherwise in your submission.

Viewing or correcting your information

We may share this information with other government agencies, in line with the Privacy Act 2020 or as otherwise required or permitted by law. This information will be securely held by MBIE. Generally, MBIE keeps public submission information for ten years. After that, it will be destroyed in line with MBIE's records retention and disposal policy. You have the right to ask for a copy of any personal information you provided in this submission, and to ask for it to be corrected if you think it is wrong.

If you'd like to ask for a copy of your information, or to have it corrected, please contact MBIE by emailing competition.policy@mbie.govt.nz.

Submission information

(Please note we require responses to all questions marked with an *)

Release of information

Please let us know if you would like any part of your submission to be kept confidential.

☐ I would like my submission (or identified parts of my submission) to be kept confidential, and **have stated below** my reasons and grounds under the Official Information Act that I believe apply, for consideration by MBIE.

I would like my submission (or identified parts of my submission) to be kept confidential because [Insert text]
--

[To check the boxes above: Double click on box, then select 'checked']

1. Personal details and privacy	
1.	I have read and understand the Privacy Statement above. Please tick Yes if you wish to continue* [To check the boxes below Double click on box, then select 'checked'] <input type="checkbox"/> Yes <input type="checkbox"/> No
2.	What is your name?* <input type="text"/>
3.	Do you consent to your name being published with your submission?* <input type="checkbox"/> Yes <input type="checkbox"/> No
4.	What is your email address? Please note this will not be published with your submission.* <input type="text"/>
5.	What is your contact number? Please note this will not be published with your submission.* <input type="text"/>

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6.	Are you submitting as an individual or on behalf of an organisation?*
	<input type="checkbox"/> Individual (skip to 8) <input type="checkbox"/> Organisation
7.	If on behalf of an organisation, we require confirmation you are authorised to make a submission on behalf of this organisation.
	<input type="checkbox"/> Yes, I am authorised to make a submission on behalf of my organisation
8.	If you are submitting on behalf of an organisation, what is your organisation's name? Please note this will be published with your submission.
	<div></div>
9.	If you are submitting on behalf of an organisation, which of these best describes your organisation? Please tick one.
	<input type="checkbox"/> Territorial authority <input type="checkbox"/> Regional council <input type="checkbox"/> Existing regulated supplier under the Commerce Act 1986 <input type="checkbox"/> Consumer organization <input type="checkbox"/> Non-governmental organisation <input type="checkbox"/> Academic Institution <input type="checkbox"/> Central government <input type="checkbox"/> Iwi, hapū or Māori organisation <input type="checkbox"/> Academic/Research <input type="checkbox"/> Other. Please describe:

Responses to questions

The Competition Policy team welcomes your feedback on as many sections as you wish to respond to, please note you do not need to answer every question.

Part 1: Levy structure	
1.	<p>What are your views on the preferred option for a levy to fully recover the costs of the Commission's new functions from 1 July 2025 onwards from regulated water services suppliers, excluding litigation and Crown Monitor costs for Watercare? Please provide reasons.</p>
Part 2: Levy design	
2.	<p>What are your views on the proposed levy design?</p>
3.	<p>How would the proposed levy design impact on your organisation (whether now or in the future)? Please provide your assessment of the nature and extent of these impacts.</p>
4.	<p>Do you have any comments on how the levy design could be improved? Please provide reasons.</p>
Part 3: Levy apportionment	
5.	<p>Do you have any comments on the preferred option for apportionment of the levy to each regulated supplier?</p>

6.	How would the proposed method of apportionment impact on your organisation (whether now or in the future)? Please provide your assessment of the nature and extent of these impacts.
7.	Do you have any comments on alternative options to apportion the levy? If another option is preferred, please provide reasons.
Part 4: Levy implementation	
8.	Do you see any issues with your implementation of the levy (receipt of invoices, payment and passing the cost on as you may determine)? If so, what are those issues?
9.	Would the proposed implementation approach create any challenges for your organisation? If so, what would these be in practice and are there solutions you wish to propose?
10.	Do you have a preference for when the levy should be reviewed next? If so, why?

General Comments:

Thank you

We appreciate you sharing your thoughts with us. Please find all instructions for how to return this form to us on the first page.

Appendix 2: Indicative estimate of levy by regulated supplier in first two years

Regulated supplier (eg Council or service organisation)	2023 Census Population	Percentage of Total Population	Indicative levy 2025/26	Indicative levy 2026/27
Ashburton district	34,746	0.7%	45,231	45,231
Watercare - Auckland	1,656,486	33.2%	2,156,341	2,156,341
Buller district	10,446	0.2%	13,598	13,598
Carterton district	10,107	0.2%	13,157	13,157
Central Hawke's Bay district	15,480	0.3%	20,151	20,151
Central Otago district	24,306	0.5%	31,640	31,640
Christchurch city	391,383	7.8%	509,485	509,485
Clutha district	18,315	0.4%	23,842	23,842
Dunedin city	128,901	2.6%	167,798	167,798
Far North district	71,430	1.4%	92,984	92,984
Gisborne district	51,135	1.0%	66,565	66,565
Gore district	12,711	0.3%	16,547	16,547
Grey district	14,043	0.3%	18,281	18,281
Hamilton city	174,741	3.5%	227,470	227,470
Hastings district	85,965	1.7%	111,905	111,905
Hauraki district	21,318	0.4%	27,751	27,751
Horowhenua district	36,693	0.7%	47,765	47,765
Hurunui district	13,608	0.3%	17,714	17,714
Invercargill city	55,599	1.1%	72,376	72,376
Kaikoura district	4,215	0.1%	5,487	5,487
Kaipara district	25,899	0.5%	33,714	33,714
Kapiti Coast district	55,914	1.1%	72,786	72,786
Kawerau district	7,539	0.2%	9,814	9,814
Lower Hutt city (Wellington Water)	107,562	2.2%	140,020	140,020
Mackenzie district	5,115	0.1%	6,658	6,658
Manawatu district	32,415	0.6%	42,196	42,196
Marlborough district	49,431	1.0%	64,347	64,347
Masterton district	27,678	0.6%	36,030	36,030
Matamata-Piako district	37,098	0.7%	48,293	48,293
Napier city	64,695	1.3%	84,217	84,217
Nelson city	52,584	1.1%	68,452	68,452
New Plymouth district	87,000	1.7%	113,253	113,253
Ōpōtiki district	10,089	0.2%	13,133	13,133
Ōtorohanga district	10,410	0.2%	13,551	13,551
Palmerston North city	87,090	1.7%	113,370	113,370
Porirua city (Wellington Water)	59,445	1.2%	77,383	77,383
Queenstown-Lakes district	47,808	1.0%	62,234	62,234
Rangitikei district	15,663	0.3%	20,389	20,389
Rotorua district	74,058	1.5%	96,405	96,405

Regulated supplier (eg Council or service organisation)	2023 Census Population	Percentage of Total Population	Indicative levy 2025/26	Indicative levy 2026/27
Ruapehu district	13,095	0.3%	17,046	17,046
Selwyn district	78,144	1.6%	101,724	101,724
South Taranaki district	29,025	0.6%	37,783	37,783
South Waikato district	25,044	0.5%	32,601	32,601
South Wairarapa district	11,811	0.2%	15,375	15,375
Southland district	31,833	0.6%	41,439	41,439
Stratford district	10,149	0.2%	13,212	13,212
Tararua district	18,660	0.4%	24,291	24,291
Tasman district	57,807	1.2%	75,251	75,251
Taupō district	40,296	0.8%	52,456	52,456
Tauranga city	152,844	3.1%	198,966	198,966
Thames-Coromandel district	31,995	0.6%	41,650	41,650
Timaru district	47,547	1.0%	61,895	61,895
Upper Hutt city (Wellington Water)	45,759	0.9%	59,567	59,567
Waikato district	85,968	1.7%	111,909	111,909
Waimakariri district	66,246	1.3%	86,236	86,236
Waimate district	8,121	0.2%	10,572	10,572
Waipa district	58,686	1.2%	76,395	76,395
Wairoa district	8,826	0.2%	11,489	11,489
Waitaki district	23,472	0.5%	30,555	30,555
Waitomo district	9,585	0.2%	12,477	12,477
Wellington city (Wellington Water)	202,689	4.1%	263,852	263,852
Western Bay of Plenty district	56,184	1.1%	73,138	73,138
Westland district	8,901	0.2%	11,587	11,587
Whakatane district	37,149	0.7%	48,359	48,359
Whanganui district	47,619	1.0%	61,988	61,988
Whangarei district	96,678	1.9%	125,851	125,851
Total	4,993,254	100.00%	6,500,000	6,500,000



Te Kāwanatanga o Aotearoa
New Zealand Government

BRM 11557

SUBMISSION: WATER SERVICES AUTHORITY - TAUMATA AROWAI LEVY FOR 2025-2028

Department: 3 Waters

EXECUTIVE SUMMARY

- 1 This report seeks the Committee's retrospective approval of a Dunedin City Council (DCC) submission to the Water Services Authority – Taumata Arowai (the Authority) on the Authority's proposed levy for 2025-2028.
- 2 The DCC submission is attached to this report as Attachment A. The consultation document is attached as Attachment B.
- 3 Consultation opened in late-2024 and closed on 24 January 2025. There was insufficient time to obtain approval for a draft DCC submission from the Council or the Infrastructure Services Committee in advance of the 24 January 2025 deadline.
- 4 Councillors were provided with opportunities to participate in the development of the DCC submission in January 2025 via a workshop and email feedback. Councillor Jim O'Malley approved the DCC submission for lodging with Authority on 24 January 2025 under his delegated authority as Chair of the Infrastructure Services Committee. Retrospective approval of the DCC submission by the Committee is now sought.

RECOMMENDATIONS

That the Committee:

- a) **Approves**, retrospectively, the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.

BACKGROUND

- 5 The Authority is the drinking water quality regulator for New Zealand. It also has an oversight and standard-setting role for environmental performance of public drinking water, wastewater and stormwater networks.
- 6 In late-2024/early-2025, the Authority consulted on a proposed levy to fund its water services regulatory activities from July 2025. To date, the Authority's activities have been funded by the Crown. However, the Water Services Act 2021 provides for a levy to be introduced to fund the Authority's work. The Authority sought feedback on the proposed structure, design, apportionment and implementation of the levy.
- 7 In summary, the key features of the proposal were:

- a) Levies would be charged to territorial authorities and Council Controlled Organisations that deliver water services to fund the Authority to the value of \$20.658 million in each of the years 2025/26, 2026/27 and 2027/28.
- b) In addition to the levies, the Crown would contribute \$4.642 million in funding to the Authority in each of the three years.
- c) The levies would be separated by drinking water, wastewater and stormwater, but invoiced jointly.
- d) The levies would be based on a per-person charge using 2023 census data. Across the population of the New Zealand, the annual cost would be \$4.14 per person (excluding GST).
- e) The annual levies payable to the Authority by the DCC would be \$533,287.
- f) The levies would be payable from 1 July 2025.
- g) The Authority would monitor, evaluate and review the levy in an ongoing three-year cycle. The first review would be in 2027/28.

DISCUSSION

- 8 The DCC submission noted that the DCC would need to determine how to fund its share of a levy if introduced. It is likely the DCC would pass on the costs to consumers via rates and/or water charges. The DCC would need to consider rating options, including whether to use a general rate approach or a targeted rate approach. A targeted rate approach, for example, could enable to the DCC to collect the levy only from those ratepayers that are connected to DCC three waters services (and are thereby assumed to derive the benefits of the Authority's regulatory activities).
- 9 The DCC submission recommended that:
 - a) The Authority delays introduction of the levy until 1 July 2026, to allow councils the time needed to assess options for incorporating the costs of the levy into operating budgets and rates, and to determine the most efficient system of administration;
 - b) The Authority further reviews the ratio of Crown contributions to funding regulators in other regulatory systems and assesses a phased approach to structure the levy from the 1 July 2026 start date;
 - c) That the Authority publishes the findings of its further reviews and assessments along with the summary of submissions and next steps on this consultation and provides a further opportunity for feedback on the levy proposal with this new information available.

OPTIONS

- 10 Not applicable.

NEXT STEPS

- 11 No further action is required if the Committee retrospectively approves the DCC submission.

- 12 If the Committee does not retrospectively approve the DCC submission, staff will advise the Authority to disregard the DCC submission.

Signatories

Author:	Scott Campbell - Regulation and Policy Team Leader
Authoriser:	John McAndrew - Acting Group Manager, 3 Waters

Attachments

	Title	Page
↓A	DCC submission to the Water Services Authority - Taumata Arowai, 24 Jan 2025	142
↓B	Water Services Authority - Taumata Arowai consultation document	144

SUMMARY OF CONSIDERATIONS
Fit with purpose of Local Government

This decision enables democratic local decision making and action by, and on behalf of communities.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Economic Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Environment Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Arts and Culture Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
3 Waters Strategy	✓	<input type="checkbox"/>	<input type="checkbox"/>
Future Development Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Integrated Transport Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Parks and Recreation Strategy	<input type="checkbox"/>	<input type="checkbox"/>	✓
Other strategic projects/policies/plans	✓	<input type="checkbox"/>	<input type="checkbox"/>

The DCC submission was prepared in line with the goals and objectives of Dunedin's strategic framework.

Māori Impact Statement

There are no known specific impacts for Māori related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.

Sustainability

There are no known specific implications for sustainability related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.

Zero carbon

There are no known specific implications for zero carbon related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

There are no known specific implications for these plans and strategies related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.

Financial considerations

There are no known specific financial implications related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028. Financial impacts for the DCC if the proposed levy is implemented are briefly addressed in the DCC submission and the body of this report.

Significance

This decision is considered low in terms of the Council's Significance and Engagement Policy.

Engagement – external

There has been no external engagement.

SUMMARY OF CONSIDERATIONS

Engagement - internal

Staff from the 3 Waters Group were involved in the development of the DCC submission. The DCC Corporate Policy, Finance and Legal teams were informed about development of the DCC submission.

Risks: Legal / Health and Safety etc.

There are no identified risks directly related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.

Conflict of Interest

There are no known conflicts of interest.

Community Boards

There are no known specific implications for Community Boards related to the DCC submission on the proposed Water Services Authority – Taumata Arowai levy for 2025-2028.



24 January 2025

Water Services Authority – Taumata Arowai
koroero@taumataarowai.govt.nz

Kia ora,

SUBMISSION ON THE PROPOSED WATER SERVICES AUTHORITY – TAUMATA AROWAI LEVY FOR 2025-2028

1. The Dunedin City Council (DCC) thanks the Water Services Authority – Taumata Arowai (the Authority) for the opportunity to make a submission on the proposed levy to fund the Authority's regulatory activities during the period 2025-28.
2. The DCC acknowledges that the ability for the Authority to be funded via levy is provided for in legislation. The DCC understands it is common for regulators to be funded by levies on regulated parties but does have concerns about the appropriateness of a 'user pays' approach in this specific context. The DCC considers the Authority's activities are essentially a Government administrative function for a nationwide public benefit and considers the levy, in this case, an example of the costs of a central government initiative being shifting onto local government. Every time councils are confronted with a new cost like this it has an impact on council budgets and, ultimately, on rates.
3. The Authority's discussion document notes the expectation that water services providers will pass on the costs of the levy to consumers via rates or water charges. Under the present proposal, the levy payable by the DCC from 1 July 2025 would be \$533,287. This would amount to an approximate 0.62% increase in water services rates for 2025/26 (or an approximate 0.23% impact if costs were passed on to all Dunedin ratepayers via a general rate). In times of financial pressures for both councils and members of the community alike, any additional cost increase is burdensome.
4. The DCC recommends that introduction of the levy is delayed until 1 July 2026. This would provide the DCC and other councils with the time needed to assess the different options for incorporating the costs of the levy into operating budgets and rates, and to determine the most efficient system of administration. For example, the DCC may consider whether it would be more appropriate to recover the costs of the levy via a targeted rate on customers connected to water services or via a general rate. At present, it is late in the planning cycle to complete this analysis and incorporate these costs into budgets and rates for financial year 2025/26.
5. The DCC accepts the costs of the Authority's activities being shared by the Crown and the regulated parties to some extent. However, the DCC would have appreciated the inclusion of more detailed information in the discussion document about the proportion of Crown contributions in other regulatory systems. The DCC recommends the Authority further reviews the ratio of Crown contributions in other regulatory systems and also assesses a phased approach to structuring the levy from the 1 July 2026 start date, beginning with a

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higher Crown contribution that could reduce over time. A phased approach would allow the Government and councils further time to manage impacts on council rates and ratepayers' ability to pay.

6. The DCC would further recommend that the Authority publishes the findings of the reviews and assessments recommended above along with the summary of submissions and next steps on this consultation. The DCC considers it would be appropriate for councils to be given a second opportunity to provide feedback on the levy proposal with this new information available.
7. The DCC thanks the Authority once again for the opportunity to make a submission on the proposed levy to fund the Authority's regulatory activities during the period 2025-28. The DCC would welcome an opportunity to speak to this submission.

Kā mihi,



Councillor Jim O'Malley
CHAIR, INFRASTRUCTURE SERVICES COMMITTEE

Consultation on the Water Services Authority – Taumata Arowai levy for 2025 – 2028

Discussion document on a proposed levy for council drinking water suppliers and network operators under the Water Services Act 2021



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Consultation on the Water Services Authority –
Taumata Arowai levy for 2025 - 2028

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How to make a submission

The Water Services Authority – Taumata Arowai (**the Authority**), on behalf of the Minister of Local Government, is consulting on the proposed design for a levy to fund its work regulating drinking water suppliers for safety and quality and overseeing the environmental performance of drinking water, stormwater and wastewater networks under section 201 of the Water Services Act 2021.

In accordance with the Water Services Act, consultation is targeted to territorial authorities and their council-controlled organisations (**CCOs**) that provide water services, and Greater Wellington Regional Council as it is a bulk water supplier. We welcome feedback from the sector to inform the final levy arrangements.

This discussion paper includes some questions you may like to respond to in your submission. The questions are listed in boxes through this document and the full list of questions is provided in **Appendix 1**. You are not required to answer all or any of the questions included. Where possible, please include evidence to support your views, for example, references to facts and figures, or relevant examples.

You will find all the information on this consultation on the Authority website at te-puna-korero.taumataarowai.govt.nz/regulatory/proposed-levy

The consultation is open from 26 November 2024 until 24 January 2025. Please send us your written submission on the proposals and questions raised in this document by **5.00pm on 24 January 2025**.

You can make a submission via:

- our [online survey](#)
- sending your responses to korero@taumataarowai.govt.nz or mailed to Level 2, 10 Brandon Street, PO Box 628, Wellington 6140, New Zealand.

Please include your name, or the name of your organisation and contact details in your submission. **Appendix 2** explains how the Authority will use any information you provide in a submission or feedback form in response to this discussion document. We appreciate your time in providing feedback.

Please direct any questions you may have in relation to the submission process to: korero@taumataarowai.govt.nz.

The Authority notes that some councils currently outsource supply activities to a CCO or other entity. The Authority encourages those councils to discuss the proposed levy settings and the questions in this discussion document with their relevant subsidiaries, contractors or other agents.

Next steps

Following consultation and analysis of feedback, a final levy proposal will be developed for consideration by the Minister of Local Government. The intent is that regulations implementing the levy will come into effect on 1 July 2025.

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Introduction

The Water Services Authority – Taumata Arowai (**the Authority**) is New Zealand’s water services regulator established as part of the response to the Havelock North campylobacter outbreak in 2016, which led to an estimated 8,000 infections and was linked to four deaths following contamination of drinking water.

The functions and powers of the Authority are set out in the Taumata Arowai – the Water Services Regulator Act 2020 and the Water Services Act 2021. The Authority was established in 2021. Its drinking water functions became fully operational with the enactment of the Water Services Act in November 2021. Its functions relating to the wastewater and stormwater commenced in October 2023.

As part of Local Water Done Well the Government’s priorities are to put in place an enduring and sustainable framework for local council ownership and control of water services, with clear rules for water quality and ongoing investment.

The Water Services Authority plays a critical role in Local Water Done Well by regulating drinking water suppliers to ensure they meet quality standards and providing oversight of the environmental performance of water services networks. The focus on ensuring supplies have adequate protozoa and bacterial protections means that the Authority, alongside councils, have supported substantial improvements in access to safe drinking water, with an additional 500,000 New Zealanders now on track to having safe drinking water.

The Government is proposing a range of changes that aim to reduce the cost and burden for drinking water suppliers in complying with the Water Services Act 2021. The changes are designed to improve the efficiency and effectiveness of the drinking water regulatory regime, and the approach the Authority takes to regulating this regime.

Delivering a reasonable, proportionate and pragmatic regulatory approach

In its work, the Authority takes a reasonable, proportionate and pragmatic regulatory approach, providing advice and support to drinking water suppliers as they deliver and maintain cost-effective drinking water safeguards that fit the supply and local conditions.

For councils and other drinking water suppliers, reduced regulatory requirements – and changes to the regulatory approach taken by the Authority – will reduce the costs of compliance particularly for smaller, private and rural suppliers. The Authority will engage more actively with mixed-use rural schemes and larger suppliers and network operators and develop more regulatory solutions for suppliers and network operators to make compliance easier and cheaper.

The Authority is progressing a programme of activities to provide ongoing certainty and clarity for the sector. It will focus on six priorities over the next three years.

- Publishing New Zealand’s first national wastewater standards in 2025.
- Developing a range of practical solutions (such as end point treatments/acceptable solutions), technical guidance, information and advice that’s tailored for different types of supplies

- All council drinking water supplies having multi-barrier protections or a plan towards compliance in place by December 2025¹.
- Reviewing one Drinking Water Safety Plan for each council and provide them with feedback on the outcome of that.
- Working alongside councils to collectively lift the quality of data and information that underpins public reporting on the performance of water services.
- Supporting suppliers in emergencies that impact drinking water.

Over the next 12 months, the Authority will seek sector input into major improvements to New Zealand's Drinking Water Quality Assurance Rules and development of new wastewater standards that will reduce cost and increase efficiencies.

With a view to making compliance requirements for small and medium-sized supplies clearer sooner, the Authority is undertaking a review of the Rules in two stages, first seeking feedback on proposed changes to Rules for supplies that serve 500 or fewer people and then consult on proposed changes to Rules for supplies that serve 500 or more people next year. The aim is to make compliance more straightforward for drinking water suppliers and network operators.

Wastewater Standards will set nationally consistent requirements for all wastewater networks and operators to meet. They'll also help to reduce regulatory burden, and enable efficiencies and standardisation, while providing councils with greater certainty of costs for their wastewater network investments.

The Authority will also be engaging regularly and proactively with drinking water suppliers, specifically councils and small suppliers, to ensure interventions meet risk-management requirements and can be addressed in a cost-effective manner and timeframe.

The Authority knows the next four years will be a time of significant change, particularly for local government and their CCOs, as the Government works with councils to deliver Local Water Done Well. The design of the levy seeks to provide as much certainty as possible, while remaining flexible enough to be resilient to system change.

How the Authority has been funded

During the establishment period, the Authority has been largely funded by the Crown, with a small proportion of its funding received through cost recovery fees charged for specific functions under the Water Services (Fees and Charges) Regulations 2021, for instance, for exemptions.

Table 1: The Water Services Authority funding 2024/25

2024/25	\$ millions
Crown Funding	\$21.32

¹ Unless the supplier has an exemption from this requirement

Use of reserves and other revenue	\$3.98
Total Funding Available	\$25.30

Implementing a levy to recover costs of the Authority

The Minister of Local Government is proposing to implement a levy to recover most of the Authority's operating and capital costs from drinking water suppliers and wastewater and stormwater network operators. The levy regime will commence from 1 July 2025.

The Authority's budget will be fixed at the current level of funding of \$25.30m for the next three years. There will continue to be Crown funding to the Authority of \$4.642m per annum, with the remainder funded by the levy. The Crown funding will mean that functions of the Authority that have a national-level or public benefit, such as setting drinking water or wastewater standards, are funded by the Crown.

Before recommending the levy-making regulations, the responsible Minister must:

- consult the drinking water suppliers and network operators who will be affected by the levy, which is the purpose of this discussion document and targeted consultation
- determine the costs of the Authority, including the costs of collecting the levy, to be covered by the levy, and is covered in this discussion document and targeted consultation
- request, and have regard to, advice from the Authority on the proposed levy.

Who the levy will apply to and when it will apply

The Water Services Act 2021 enables regulations prescribing a levy to be set for the purpose of recovering any or all of the costs of the Authority that relate to the exercise of its functions, powers and duties. The levy may be directed at one or more of the following groups: drinking water suppliers, wastewater network operators, or stormwater network operators.

Our preferred option is that the levy be directed at territorial authorities or their council-controlled organisations that deliver water services². This is because territorial authorities, or their CCOs that deliver water services, currently provide water services to most of the population (approximately 84%).

In addition, they manage most drinking water, wastewater and stormwater networks. As the Government works with councils to deliver Local Water Done Well, the Authority will design the levy in a way that considers new and emerging CCO arrangements.

² Greater Wellington Regional Council presents a unique case because it has statutory responsibility for bulk water supply in the Wellington region. Other regional councils do not have this function. The Authority does not propose to impose a levy on Greater Wellington Regional Council, as this will result in Wellington ratepayers potentially being charged twice. This proposal is subject to any feedback received on this discussion document.

Your feedback will help shape the structure and implementation of the levy

The Authority welcomes feedback on proposals to understand councils and council-controlled organisations' views on the structure of a levy and to help identify the most workable option for both the Authority and potential levy payers.

The consultation proposes a preferred levy approach, but final decisions have not been made.

Once submissions have been received and analysed, a final levy proposal will be developed for the Minister of Local Government's consideration. The intent is that regulations implementing the levy will come into effect by 1 July 2025.

Ministry of Business, Innovation and Employment (MBIE) consultation on Commerce

As part of Local Water Done Well, economic regulation and consumer protection will be delivered by the Commerce Commission. MBIE is also consulting on levy funding for the Commerce Commission's functions for FY 25/26 and beyond. Local water services suppliers should plan for those proposed costs alongside those covered in this discussion document. Information about MBIE's consultation is available on their website.

Questions on this section:

What are the most important issues that you/your organisation believes should be addressed by the Authority?

How would you like the Authority to engage with you/your organisation?

Part 1: Levy structure

The Water Services Act 2021 enables a levy to be set through regulations to cover “any or all of the costs” of the Water Services Authority. This means that the levy can be set to cover 100% of the costs incurred by the Authority, or alternatively its costs can be split between levy payers and the Crown.

The **preferred option** for the levy is based on maintaining a Crown contribution of \$4.642m³ per year. This contribution would cover activities that the Authority delivers that have a significant public good. These activities include

- **Reporting**, including producing the Annual Network Performance Report and Annual Drinking Water Regulation Report and annual reporting on environmental performance of networks and operators.
- **Regulatory system design and standard-setting**, including developing acceptable solutions and class exemptions, verification methods and aesthetic values; contributing to setting wastewater and drinking water standards and rules; providing policy advice on legislative and regulatory changes, and monitoring effectiveness of legislation and regulatory practices.

The Minister is proposing that the Authority be funded through a levy on territorial authorities and their CCOs that deliver water services, that covers the remainder of funding over the Crown annual contribution of \$4.642m. The Authority would also continue to cost recover a small proportion of its costs through fees charged for the exercise of particular functions.

Water service providers directly benefit from a well-regulated and efficiently managed water authority. Levying territorial authorities to fund the Authority ensures the Authority will be financially accountable to those it regulates. This also provides stable and predictable funding.

In the first proposed levy period of 2025 – 2028, the levy will be directed at territorial authorities or chosen service delivery organisations. Territorial authorities or their CCOs (that provide water services) currently provide water services to most of the population (approximately 84%) and manage most water networks. As new service delivery vehicles are available to councils as part of Local Water Done Well, these will also be liable to levy arrangements.

Levy efficiency is also a consideration as information about these suppliers is well known, easy to access and, therefore, easy to apportion. It is expected that a levy imposed on these suppliers and network operators will be factored into rates or water charges collected by councils or their subsidiaries through existing local government mechanisms.

³ This contribution includes funding transferred from Ministry of Health for their previous role in drinking water regulation (\$4m) and Public Sector Pay Adjustment funding approved Budget 2023 (\$0.642m)

The scope of the levy during this levy period does not include private/community drinking water suppliers or Crown suppliers/network operators. These suppliers mainly service dispersed populations and have limited ability to recover costs from users. Additionally, the cost of administering a levy to many private suppliers is likely to be greater than the amount collected. This will result in some cross-subsidy by councils that should be reduced by the Crown contribution.

It is proposed that the Chatham Islands Council is excluded from this levy regime since it receives much of its funding from central government and the benefits associated with regulation are unlikely to outweigh the costs. Additionally, it is expected that the Local Government Water Services Bill will exclude the Chatham Islands Council from the economic regulation regime.

All options involve some level of cross-subsidisation and under the Local Government Act territorial authorities are also the supplier of last resort. The Authority considers it is within territorial authorities interests to see these suppliers are well regulated.

This option provides the best balance of accountability, cost-efficiency, and stability.

Table 2: Proposed total funding to Water Services Authority

\$ millions	2025/26	2026/27	2027/28
Proposed funding to Water Services Authority (through levy contribution)	\$20.658	\$20.658	\$20.658
Crown contribution	\$4.642	\$4.642	\$4.642
Total	\$25.30	\$25.30	\$25.30

Part 3 of this document details the anticipated amount councils can expect to pay. Refer to **Appendix 3** for further detail.

Other options considered

Consideration was given to a 100% levy funded model where all funds are recovered by levy contributions. This is administratively more efficient as it does not rely on reconciling different functions/costs to different revenue streams, however this would not see any contribution from the Crown for services that provide a public good, and has the highest degree of cross-subsidisation.

Similarly, a 100% Crown funded model was considered but this would not reflect that those whose actions give rise to costs (i.e. through the act of delivering services in a regulated market) and those who benefit from regulation (i.e. through the consumption of improved quality of services), should pay most of the costs associated with service use and benefit consumption.

Consideration was also given to an option involving recovery of actual costs via additional fees in addition to a levy.

Fees and charges have been implemented for a small number of the Authority functions (assessing applications for exemptions and water supply to planned temporary events). These are provided for in the Water Services (Fees and Charges) Regulations 2021.

This option is arguably more equitable, as it ensures that those that cause certain costs must bear those costs and they are not spread across all levy payers. However, activities that lend themselves to fees would only result in funding for a small proportion of the Authority costs. When these costs are spread across anticipated levy payers the equity impact is negligible. The Authority will retain current cost recovery for specific functions under the Water Services (Fees and Charges) Regulations 2021, for instance, for exemptions.

The Authority also looked at alternative Crown funding / levy funding splits based on Treasury's *Guidelines for Setting Charges in the Public Sector*, which provide that, where there is a Crown – levy split, this be applied on a "beneficiary pays" basis.

A strict application of these guidelines would result in 74% of the Authority's ongoing funding being provided through a levy (\$18.814m), and 26% by the Crown (\$6.4955m), which is marginally higher than the preferred option. Other levy regimes have found that decisions about "who benefits" from a function of a regulator is not always clear, and allocation of funding arrangements to levy payers or the Crown often have to be made on the basis of approximation.

Questions on this section:

Do you/your organisation have views on the preferred option detailed in the Levy Structure section of the discussion document?

Do you/your organisation agree with the focus, in the first levy period, on councils?

Part 2: Levy design

Separate levies for drinking water, wastewater and stormwater (preferred option)

The Authority is proposing that functions relating to the different waters (drinking water, wastewater, and stormwater) are levied separately but invoiced together where possible for ease of administration. This will reduce cross-subsidisation of drinking water-related activities and support transparency and accurate cost recovery, which might happen where one supplier delivers services across the three waters to consumers. This will mean that in practice there will be three separate levies for services covering drinking water, wastewater and stormwater that will be charged to councils depending on what services they provide.

Many of the activities of the Authority are specific to drinking water, wastewater or stormwater, for example, responding to notifications in relation to drinking water safety or compliance issues, setting environmental performance measures, targets, or standards for different kinds of networks, reviewing types of plans, and reporting on networks and network operators. The Authority expects that this is simpler for all parties in the context of different services being provided by different suppliers/network operators.

The Authority will expend most regulatory resources on drinking water-related activities. Its role in wastewater and stormwater is more limited, so the Authority has weighted related activities across those two waters differently in the split of the levy.

Table 4: Costs the Authority can recover from a levy split across three waters

Three waters percentage split	2025/26	2026/27	2027/28	Average
Drinking water	75%	75%	74%	75%
Wastewater	21%	21%	21%	21%
Stormwater	4%	4%	5%	4%

For example, using Option 4, Ashburton's 2025/26 estimated levies of \$143,751 has the following components:

- Drinking Water \$107,813 (\$143,751 x 75%)
- Waste Water \$30,188 (\$143,751 x 21%)
- Storm Water \$5,750 (\$143,751 x 4%)

Splitting the levy across the three different water services is intended to help councils that choose to separate the responsibilities for their water services delivery between themselves and a CCO. An example is where a council retains responsibility for wastewater and stormwater services but delegates or transfers drinking water operations to a CCO. In this instance, responsibility for the portion of the levy for wastewater and stormwater could be charged to the local authority instead of the CCO.

Levying each water service separately will also reduce cross-subsidisation of drinking water related activities for wastewater and stormwater functions, and support transparency, accurate cost recovery and reporting. It will also provide the strongest focus on each water.

Other option considered

As an alternative option to the proposed one, consideration was given to having a single levy across all three waters. This option was considered less appropriate because, through Local Water Done Well, some councils may choose to retain the operation of stormwater networks while drinking and/or wastewater management may be transferred to the new entities. This option would also likely end up with cross-subsidisation which is not a desired outcome.

Questions on this section:

Do you/your organisation have any comments on the proposal to separate levies for drinking water, wastewater and stormwater?

Would splitting the levy between drinking water, wastewater and stormwater result in any benefit for your organisation, or create any barriers (whether now or in the future)?

Part 3: Levy apportionment

Levy based on per-person charge using 2023 Census data (preferred option)

The Authority is proposing to levy based on a per-person charge, using 2023 Census data. This will allow the levy to be calculated by standardised and publicly available information.

To ensure drinking water suppliers or network operators bear equitable costs, the Authority proposes the total amount of the levy charged to each supplier/network operator is based on the population within the district or city council boundaries of that supplier.

This would require the total average leviable cost of the Authority operations over the initial three-year levy period to be divided by the total population to derive the per-person cost. This cost would then be multiplied by the number of people in each city / district to derive the levy for that supplier. For example:

$$\frac{\$20,658,000}{4,993,254} = \$4.14 \text{ per person (rounded)} \times 52,584 \text{ (Nelson City)} = \$217,550$$

This would mean the average cost would be \$4.14 per person (GST exclusive) per year, based on 2023 census population data.

Under this option, the same number of suppliers will be levied as other options considered. This option, however, ensures that calculation of the total amount of a levy more closely reflects the size of the population each council serves, and thus the relative proportion of people who benefit from the services provided by the Authority.

Drinking water suppliers or network operators would choose the best approach for them about how to pass the costs onto their ratepayers, including for those it does not directly provide water services to: e.g., it may choose to charge a lesser amount for domestic self-suppliers.

Table 5: Per-person and per-household cost (per annum)

	Annual cost (GST exclusive)
Per person	\$4.14
Per household (2.7 people ⁴)	\$11.17

⁴ <https://www.stats.govt.nz/information-releases/family-and-household-projections-2018base-2043>

Table 6: Proposed levy across councils calculated on per-person charge using 2023 Census data

Territorial authority and Auckland local board area	2023 Census Population	Annual levy (GST exclusive)
Ashburton district	34,746	\$143,751
Auckland	1,656,486	\$6,853,184
Buller district	10,446	\$43,217
Carterton district	10,107	\$41,814
Central Hawke's Bay district	15,480	\$64,044
Central Otago district	24,306	\$100,558
Christchurch city	391,383	\$1,619,223
Clutha district	18,315	\$75,772
Dunedin city	128,901	\$533,287
Far North district	71,430	\$295,519
Gisborne district	51,135	\$211,555
Gore district	12,711	\$52,588
Grey district	14,043	\$58,098
Hamilton city	174,741	\$722,935
Hastings district	85,965	\$355,653
Hauraki district	21,318	\$88,196
Horowhenua district	36,693	\$151,806
Hurunui district	13,608	\$56,299
Invercargill city	55,599	\$230,023
Kaikoura district	4,215	\$17,438
Kaipara district	25,899	\$107,149
Kapiti Coast district	55,914	\$231,326
Kawerau district	7,539	\$31,190
Lower Hutt city	107,562	\$445,004
Mackenzie district	5,115	\$21,162
Manawatu district	32,415	\$134,107
Marlborough district	49,431	\$204,505
Masterton district	27,678	\$114,509
Matamata-Piako district	37,098	\$153,481
Napier city	64,695	\$267,655
Nelson city	52,584	\$217,550
New Plymouth district	87,000	\$359,935
Ōpōtiki district	10,089	\$41,740
Ōtorohanga district	10,410	\$43,068
Palmerston North city	87,090	\$360,307
Porirua city	59,445	\$245,935
Queenstown-Lakes district	47,808	\$197,790
Rangitikei district	15,663	\$64,801
Rotorua district	74,058	\$306,391
Ruapehu district	13,095	\$54,176
Selwyn district	78,144	\$323,296

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South Taranaki district	29,025	\$120,082
South Waikato district	25,044	\$103,612
South Wairarapa district	11,811	\$48,864
Southland district	31,833	\$131,699
Stratford district	10,149	\$41,988
Taranua district	18,660	\$77,200
Tasman district	57,807	\$239,158
Taupo district	40,296	\$166,712
Tauranga city	152,844	\$632,343
Thames-Coromandel district	31,995	\$132,369
Timaru district	47,547	\$196,711
Upper Hutt city	45,759	\$189,313
Waikato district	85,968	\$355,665
Waimakariri district	66,246	\$274,072
Waimate district	8,121	\$33,598
Waipa district	58,686	\$242,795
Wairoa district	8,826	\$36,515
Waitaki district	23,472	\$97,108
Waitomo district	9,585	\$39,655
Wellington city	202,689	\$838,561
Western Bay of Plenty district	56,184	\$232,443
Westland district	8,901	\$36,825
Whakatane district	37,149	\$153,692
Whanganui district	47,619	\$197,008
Whangarei district	96,678	\$399,974
TOTAL	4,993,254	\$20,658,000

Other options considered

The Authority considered the option of equal shares where each drinking water supplier or network operator would be charged the same levy amount regardless of any factors that may differentiate them. This would be the most efficient approach for the Authority and would be the simplest approach to administer. However, the Authority recognises that requiring smaller suppliers or operators to pay the same levy as a larger supplier could have a substantial impact on their financial viability and would not be equitable.

Table 7: Example of equal shares levy, indicative amount payable (not preferred option)

	2025/26	2026/27	2027/28	Yearly Average
Levy	\$20,658,000	\$20,658,000	\$20,658,000	\$20,658,000
Territorial Authorities	66	66	66	
Levy per Territorial Authority	\$313,000	\$313,000	\$313,000	\$313,000

Another option the Authority considered was using population bands. This approach would see drinking water suppliers and network operators placed in bands based on the size of the population they serve. Each band would be assigned a levy rate with the rate increasing as the population served grows. This approach would be more complex as well as less equitable than the preferred approach. It would also create boundary effects between bands and have no obvious advantages.

Table 9: Example of indicative population-based bands and amount payable (not preferred option)

Band	Population supplied	# in band	Council	2025/26	2026/27	2027/28	Yearly average
1	> 1,000,000	1	Auckland	\$7,737,841	\$7,737,841	\$7,737,841	\$7,737,841
3	350,000 – 500,000	1	Christchurch City	\$1,832,647	\$1,832,647	\$1,832,647	\$1,832,647
9	5,000 – 10,000	12	Hurunui District Carterton District Gore District Central Hawke's Bay District Ruapehu District Kawerau District South Wairarapa District Buller District Stratford District Westland District Wairoa District Waitomo District	\$30,544	\$30,544	\$30,544	\$30,544
10	2,000 – 5,000	5	Waimate District Ōpōtiki District Kaikoura District Ōtorohanga District Mackenzie District	\$10,181	\$10,181	\$10,181	\$10,181

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The Authority also considered a serviced population charge. This would be like the preferred option, but with the general population data adjusted to reflect the population who receive water services from each council or CCO. This option is more equitable in some cases but not in others, as it recognises that, particularly in regional/rural areas, a significant portion of the ratable population may be on self-supply and as such, not subject to regulation from the Authority.

The greatest challenge with this option is information is not readily available at a national level, meaning this option cannot be consistently applied. It would also not achieve the 'simplicity' objective given that it would make calculation of individual levies more administratively difficult.

Lastly, the Authority considered connection numbers as the basis for apportioning levy. This option would see levies calculated based on the number of connections a supplier or operator is responsible for. The Authority does not recommend this option because:

- some suppliers currently do not have an accurate view of how many connections they have (we expect this will be addressed by the time of the second levy period)
- connections are treated in different ways by suppliers, e.g., a 50-unit apartment in one area may be treated as a single connection, while a 50-unit apartment in another supplier's district may be treated as 50 connections
- stormwater networks are open systems that are not generally based on "connections" to a service
- there may be an incentive for suppliers to underreport the number of connections as this would result in a lower levy.

Questions on this section:

Do you/your organisation have any comments on the preferred option of an apportionment approach of charging the levy on a per-person rate?

Would the proposed apportionment approach create any challenges for your organisation?

Part 4: Levy implementation

Plan to implement and review the levy

The levy/levies⁵ will be payable from 1 July 2025 but not invoiced until after that date.

The Authority will work with drinking water suppliers and network operators (including their CCOs that deliver water services) to support implementation, including how they would like to be invoiced and how best to do that.

The Authority proposes to levy annually with levies payable quarterly in advance in line with most councils' rating processes. This will support the Authority cashflow and the cashflow of smaller drinking water suppliers and network operators without being administratively burdensome. A bespoke approach may be necessary for the first invoicing period to accommodate the start of the levy regime. The Authority will use e-invoicing to make payment as easy as possible for suppliers.

Under the proposed model, councils and their CCOs will have flexibility to decide how best to fund payment of the levy/levies. A CCO that provides drinking water and wastewater services, for example, may choose to charge the households and businesses connected to its networks an equal amount.

Alternatively, a territorial authority that provides drinking water, wastewater and stormwater services in its district may choose to charge for the levy through a targeted rate directed at connected properties for drinking water and wastewater services, and a targeted rate directed at ratepayers who own properties in an urban area for stormwater services.

It will be up to councils to determine how best to recover the costs from consumers (i.e., rates, water charges, etc.) and how best to ensure these costs are recorded (i.e., whether to include levy charges as an explicit line in rates bills).

Monitoring and evaluation of the levy

Due to the changing nature of the water services operating environment and strategic context, it will be necessary to regularly review the levy and ensure that it remains fit for purpose. The three-year cycle provides cost predictability for councils, at least for each three-year cycle. Cost recovery does, however, mean that the levy could increase or decrease in the future depending on the functions of the Authority and its operating costs.

The Authority is proposing to monitor, evaluate and review the levy in an ongoing three-year cycle in accordance with usual practice for levy reviews, unless exceptional circumstances justify earlier review in any period. A yearly internal review is proposed to address any need for earlier review than the three-year cycle.

The first levy review is proposed to be in 2027-28, before the next levy cycle begins.

⁵ Invoicing is proposed to include three separate levies for services covering drinking water, wastewater and stormwater depending on what services are covered by each organisation.

Alternatively, the review period could be aligned to council long-term planning cycles to allow sufficient time for any design changes and cost implications to be factored into council planning. However, this would require the levy to be reviewed and any changes agreed during the 2026-27 financial year for incorporation into the next cycle of long-term plans.

The Authority is interested in perspectives on the ongoing monitoring of the levy and when the next review should take place.

Questions on this section:

Do you/your organisation see any issues with your implementation of the levy (receipt of invoices, payment and passing the cost on as you may determine)?

Would the proposed implementation approach create any challenges for your organisation?

Do you/your organisation have a preference for when the levy should be reviewed next?

Appendices

Appendix 1: Consultation questions

This discussion paper includes some questions you may like to respond to in your submission. The questions are listed in boxes through this document and the full list of questions is provided below.

Q#	Part	Question
1	Tell us about yourself	What is your name?
2		What is your email address? <i>Your email address will only be used if we need to communicate with you about your submission.</i>
3		Where do you live? <i>(If you are a member of an organisation that is based in more than one region – please select ‘National’)</i> <ul style="list-style-type: none"> • Outside New Zealand • National • Northland / Te Tai Tokerau • Auckland / Tāmaki-makau-rau • Waikato Bay of Plenty / Te Moana-a-Toi • Gisborne / Te Tai Rāwhiti • Hawke’s Bay / Te Matau-a-Māui • Taranaki • Manawatū – Whanganui • Wellington / Te Whanganui-a-Tara • Tasman / Te Tai-o-Aorere • Nelson / Whakatū • Marlborough / Te Taihu-o-tewaka • West Coast / Te Tai Poutini • Canterbury / Waitaha • Otago / Ōtākou • Southland / Murihiku
4		Are you providing feedback as an individual or on behalf of an organisation?
5	Information about your organisation	If you’re providing feedback on behalf of an organisation, please enter the organisation’s name and your position/title within the organisation.
6	Publishing submissions and Official Information Act 1982 requests	Do you give us permission to proactively publish your submission? <i>We’re committed to transparency. For this reason, we:</i> <ul style="list-style-type: none"> • <i>intend to proactively publish submissions made as part of this consultation on our website but only if we are given permission to do so</i> • <i>may also publish a summary of submissions; this summary would be aggregated so that individual submitters can’t be identified.</i>

7		Do you approve including your personal details in response to any related future Official Information Act requests received by the Water Services Authority - Taumata Arowai? <i>Your submission will be subject to requests made under the Official Information Act (even if your submission is not published). Please respond to the question below to let us know if you would like your personal details removed from your submission if it is included in any future OIA response.</i>
8	Introduction	What are the most important issues that you/your organisation believes should be addressed by the Authority?
9		How would you like the Authority to engage with you/your organisation?
10	Part 1 – Levy structure	Do you/your organisation have views on the preferred option detailed in the Levy Structure section of the discussion document?
11		Do you/your organisation agree with the focus, in the first levy period, on councils?
12	Part 2 – Levy design	Do you/your organisation have any comments on the proposal to separate levies for drinking water, wastewater and stormwater?
13		Would splitting the levy between drinking water, wastewater and stormwater result in any benefit for your organisation, or create any barriers (whether now or in the future)?
14	Part 3 – Levy apportionment	Do you/your organisation have any comments on the preferred option of an apportionment approach of charging the levy on a per-person rate?
15		Would the proposed apportionment approach create any challenges for your organisation?
16	Part 4 - Levy implementation	Do you/your organisation see any issues with your implementation of the levy (receipt of invoices, payment and passing the cost on as you may determine)?
17		Would the proposed implementation approach create any challenges for your organisation?
18		Do you/your organisation have a preference for when the levy should be reviewed next?

Appendix 2: Use of information

The information provided in submissions will be used to inform policy development, options analysis, and advice to the Minister of Local Government about the Authority's funding arrangements. If the submitter has agreed, the Authority may contact submitters directly if clarification of any matters in submissions or other feedback is needed.

Information provided in submissions may be shared with the Ministry of Business, Innovation and Employment (MBIE) and the Commerce Commission, to inform MBIE's policy development process for the Commerce Commission's proposed levy for the economic regulation of water services and related advice to Ministers.

Publication of submissions

Following consultation and analysis of feedback, a final levy proposal will be developed for the Minister of Local Government. The Authority may publish copies of submissions, and a summary of submissions, on its website. Submissions may also be the subject of requests under the Official Information Act 1982.

Please clearly indicate if you have any objection to the publication or release of your submission or any information within it, the parts of your submission you consider should be withheld, and the reasons for withholding. If you notify us of an objection, the Authority will take your views into account and will consult with you to the extent the Authority considers necessary before publishing your submission or responding to any relevant request for official information.

Personal information

The Privacy Act 2020 establishes certain principles with respect to the collection, use and disclosure of information about individuals by various agencies including the Authority. Any personal information you include in your submission will only be used or disclosed for the purposes set out in the 'Use of information' section above, for contacting you about your submission, or to advise you of the outcome of the consultation including any next steps.

The Authority may also use personal information you include in your submission for other reasons permitted under the Privacy Act (e.g., with your consent, for a directly related purpose, or where the law permits or requires it). Please clearly indicate in your submission if you do not wish your name, or any other personal information, to be included in any published copy of your submission or included in any summary of submissions.

The Authority will only retain personal information as long as it is required for the purposes for which the information may lawfully be used. Where any information provided (which may include personal information) constitutes public records, it will be retained to the extent required by the Public Records Act 2005.

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Appendix 3: Proposed levy charge across Councils

Table 6: Proposed levy across councils calculated on per-person charge using 2023 Census data

Territorial authority and Auckland local board area	2023 Census Population	Annual levy (GST exclusive)
Ashburton district	34,746	\$143,751
Auckland	1,656,486	\$6,853,184
Buller district	10,446	\$43,217
Carterton district	10,107	\$41,814
Central Hawke's Bay district	15,480	\$64,044
Central Otago district	24,306	\$100,558
Christchurch city	391,383	\$1,619,223
Clutha district	18,315	\$75,772
Dunedin city	128,901	\$533,287
Far North district	71,430	\$295,519
Gisborne district	51,135	\$211,555
Gore district	12,711	\$52,588
Grey district	14,043	\$58,098
Hamilton city	174,741	\$722,935
Hastings district	85,965	\$355,653
Hauraki district	21,318	\$88,196
Horowhenua district	36,693	\$151,806
Hurunui district	13,608	\$56,299
Invercargill city	55,599	\$230,023
Kaikoura district	4,215	\$17,438
Kaipara district	25,899	\$107,149
Kapiti Coast district	55,914	\$231,326
Kawerau district	7,539	\$31,190
Lower Hutt city	107,562	\$445,004
Mackenzie district	5,115	\$21,162
Manawatu district	32,415	\$134,107
Marlborough district	49,431	\$204,505
Masterton district	27,678	\$114,509
Matamata-Piako district	37,098	\$153,481
Napier city	64,695	\$267,655
Nelson city	52,584	\$217,550
New Plymouth district	87,000	\$359,935
Ōpōtiki district	10,089	\$41,740
Ōtorohanga district	10,410	\$43,068
Palmerston North city	87,090	\$360,307
Porirua city	59,445	\$245,935
Queenstown-Lakes district	47,808	\$197,790
Rangitikei district	15,663	\$64,801
Rotorua district	74,058	\$306,391
Ruapehu district	13,095	\$54,176
Selwyn district	78,144	\$323,296

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South Taranaki district	29,025	\$120,082
South Waikato district	25,044	\$103,612
South Wairarapa district	11,811	\$48,864
Southland district	31,833	\$131,699
Stratford district	10,149	\$41,988
Tararua district	18,660	\$77,200
Tasman district	57,807	\$239,158
Taupo district	40,296	\$166,712
Tauranga city	152,844	\$632,343
Thames-Coromandel district	31,995	\$132,369
Timaru district	47,547	\$196,711
Upper Hutt city	45,759	\$189,313
Waikato district	85,968	\$355,665
Waimakariri district	66,246	\$274,072
Waimate district	8,121	\$33,598
Waipa district	58,686	\$242,795
Wairoa district	8,826	\$36,515
Waitaki district	23,472	\$97,108
Waitomo district	9,585	\$39,655
Wellington city	202,689	\$838,561
Western Bay of Plenty district	56,184	\$232,443
Westland district	8,901	\$36,825
Whakatane district	37,149	\$153,692
Whanganui district	47,619	\$197,008
Whangarei district	96,678	\$399,974
TOTAL	4,993,254	\$20,658,000

Appendix 4: How each option applied to the criteria in setting the levy apportionment approach

The below table shows the options we considered relating to the levy apportionment and how they were evaluated against the criteria.

Options	Rationale	Criteria		
		Equity	Efficiency & Effectiveness	Simplicity
Equal shares: Each supplier/network operator is charged the same levy amount regardless of any factors that may differentiate them.	Efficient and simple to understand. Recognises that there is a lack of information relating to how supplier/network operators' size and behaviours will drive our cost. However, raises fairness issues as the impacts would be felt more acutely by smaller suppliers e.g., Westland paying the same amount as Watercare.	✓	✓✓✓	✓✓✓
Population bands: Suppliers and network operators placed in bands based on the size of the population they serve. Each band is assigned a levy rate with the rate increasing as the population served grows.	Administratively efficient but likely to cause cross-subsidisation issues. To avoid this, we would need a large number of population bands. This then reduces the administrative efficiency gains.	✓	✓✓	✓✓
Connections: Levies calculated based on the number of connections a supplier is responsible for.	Relies on suppliers providing accurate information which they do not appear to have. There is no nationally consistent approach to what a connection is, e.g., multi-unit properties connected in different ways such as an apartment counted as one connection or many. Stormwater is not based on connections.	✓✓	✓	✓
Per-person charge: Levy charged to each supplier/network operator is based on the population within the catchment area of that supplier [PREFERRED OPTION] .	Ensures calculation of the quantum of a levy more closely reflects the size of the population they serve, and thus who benefits from our oversight. Relies on third-party data (Stats New Zealand) which reduces reliance on council data. Potential equity issues if suppliers choose to pass costs to all ratepayers and not just those on town supply.	✓✓	✓✓✓	✓✓✓
Serviced population charge: This option takes the population data required for the population band option and adjust it for the population serviced.	This option is more equitable than the population bands option as it recognises that, particularly in regional/rural areas, a significant proportion of the ratable population may be on self-supply and, as such, not subject to regulation from the Authority. The greatest challenge with this option is that data does not exist or is unreliable, meaning this option cannot be consistently applied. It would also not achieve the simplicity objective given that it would make calculation of individual levies more administratively difficult.	✓✓	✓	✓

ITEMS FOR CONSIDERATION BY THE CHAIR

Any items for consideration by the Chair.

Attachments

There are no attachments for this report.