Notice of Meeting:

I hereby give notice that an ordinary meeting of the Consultation Hearings will be held on:

Dates:	**Friday 13 November 2026 (Day 1)**
	Monday 16 November 2026 (Day 2)
Time:	**9:30 am**
Venue:	**Council Chambers, Dunedin Public Art Gallery, The Octagon, Dunedin**

Richard Briggs
Chief Executive Officer

Hearings Committee - Bylaws and Policies

Draft Local Alcohol Policy

PUBLIC AGENDA

MEMBERSHIP

Chairperson	Cr Steve Walker	
Members	Cr Brent Weatherall	Cr Andrew Simms
	Cr Mickey Treadwell	Cr Christine Garey
Senior Officer	Bonnie Wright (Manager Compliance Solutions)	
Governance Support Officer	Roxanne Davies	

Roxanne Davies
Governance Support Officer

Telephone: 03 477 4000
governance.support@dcc.govt.nz
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Note: *Reports and recommendations contained in this agenda are not to be considered as Council policy until adopted.*

ITEM TABLE OF CONTENTS **PAGE**

1 Welcome and Introductions 4
2 Apologies 4
3 Declaration of Interest 5

PART A REPORTS (Committee has power to decide these matters)

4 Speaking Schedule 9
5 Draft Local Alcohol Policy Submissions 11

1 WELCOME AND INTRODUCTIONS

2 APOLOGIES

At the close of the agenda no apologies had been received.

DECLARATION OF INTEREST

EXECUTIVE SUMMARY

1. Members are reminded of the need to stand aside from decision-making when a conflict arises between their role as an elected representative and any private or other external interest they might have.

2. Elected members are reminded to update their register of interests as soon as practicable, including amending the register at this meeting if necessary.

RECOMMENDATIONS

That the Committee:

a) **Notes/Amends** if necessary the Elected Members' Interest Register attached as Attachment A; and

b) **Confirms/Amends** the proposed management plan for Elected Members' Interests.

Attachments

	Title	Page
⇩A	Hearings Committee Interest Register	6

Hearings Committee Interest Register 6 November 2026				
Name	**Responsibility (i.e. Chairperson etc)**	**Declaration of Interests**	**Nature of Potential Interest**	**Member's Proposed Management Plan**
Cr Steve Walker	Trustee	Dunedin Wildlife Hospital Trust	Potential grants recipient	Withdraw from discussion and leave the table. If the meeting is in public excluded leave the room. Seek advice prior to the meeting.
	Member	Orokonui Ecosanctuary	Potential grants recipient	Withdraw from discussion and leave the table. If the meeting is in public excluded leave the room. Seek advice prior to the meeting.
	Member	New Zealand Labour Party	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential Property - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Shareholder	Various publicly listed companies	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	NZ Sea Lion Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Justice of the Peace		No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Predator Free Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Edinburgh Sister City Society (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Heritage Fund (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Art Gallery Acquisitions Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	NZ Masters Games Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Regional Transport Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Ōtepoti Dunedin Live Music Advisory Panel	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Predator Free Dunedin (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Christine Garey	Trustee	Garey Family Trust - Property Ownership - Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Daughter employee	Halo Project	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Ashburn Hall Charitable Trust Board	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Performing Arts Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
		Sophia Charter (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	St Paul's Cathedral Foundation (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Theomin Gallery Management Committee (Olveston) (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr Andrew Simms	Director	Landseer Motor Investments Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Landseer Motor Investments Auckland Limited t/a Andrew Simms - Motor vehicle retail	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Stephen Duff Motors Limited t/a Andrew Simms Dunedin - Motor vehicle retail	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Three Diamond Automotive t/a Ralliart NZ - Race car preparation	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Cambridge Finance Limited - Financial Services	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	The Landseer Group Limited - Investments	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Otago Motorhome Centre Limited - Motor vehicle retail	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Landseer Motor Investments Henderson Limited - Motor vehicle retail	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Landseer Motor Investments Moorhouse Limited - Motor vehicle retail	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Director	Minaret Property Investments Limited - Property Investment	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	The Newfoundland Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	The Moturata Trust	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Taieri Trails Group	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Taieri Cricket Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Mosgiel AFC	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Commercial Property. Andersons Bay Road, Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Heritage Fund (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Heritage Advisory Group (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Tūhura Otago Museum Trust Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Taieri Airport Trust (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Mickey Treadwell	Director	Atawhai Interactive Tapui Ltd	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Co-owner	Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Green Party of Aotearoa	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Otaru Sister City Society (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Ice Sports Dunedin Incorporated (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Ōtepoti Dunedin Live Music Advisory Panel (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

Name	Responsibility (i.e. Chairperson etc)	Declaration of Interests	Nature of Potential Interest	Member's Proposed Management Plan
Cr Mickey Treadwell Cont.	Member	Te Ao Tūroa Partnership (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Otago Peninsula Community Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
Cr Brent Weatherall	Owner	Residential Property	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Owner	Business George Street, Dunedin	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Brent Weatherall Jeweller Limited	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Weatherall Trustee Company	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Trustee	Residential Rental Properties	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Club	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Lead	Infrastructure Portfolio (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Public Art Gallery Acquisitions Committee (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Dunedin Public Art Society (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Keep Dunedin Beautiful (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Toitū Otago Settlers Museum Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.
	Member	Strath Taieri Communtiy Board (Council Appointment)	No conflict identified	Seek advice prior to the meeting if actual or perceived conflict of interest arises.

PART A REPORTS

SPEAKING SCHEDULE

Department: Civic

EXECUTIVE SUMMARY

1 The purpose of this report is to provide the Hearings Committee with a schedule of submitters wishing to present their views, in person, on the Draft Local Alcohol Policy.

2 The speaking schedule is attached (Attachment A).

3 As this is an administrative report the Summary of Considerations is not required.

RECOMMENDATIONS

That the Committee:

a) **Notes** the speaking schedule.

Signatories

Author:	Roxanne Davies - Governance Support Officer
Authoriser:	Paul Henderson - General Manager Corporate and Regulatory Services

Attachments

	Title	Page
⇩A	Speaking Schedule	10

DRAFT LOCAL ALCOHOL POLICY HEARING 13 NOVEMBER 2026		
TIME	**SUBMISSION NUMBER**	**NAME**
9.40 am	1318740	Sgt. Tony Ritchie, Police
10.00 am	1318704	Dr Michael Butchard on behalf of Tom Scott, Te Whatu Ora
10.20 am	1318707	Tanya Morrison, Chief Licensing Inspector
10.40 am	1318677	Daniel Leamy, OUSA
10.50 am	1318721 1318723	Chris Hart, Samgan Ltd and Mosgiel Tavern
11.00 am - 11.20 am		**BREAK**
11.20 am - Via AVL	1318959	Claire Gallop, University of Otago
11.30 am	1318689	Jennifer Lamm, Alcohol Healthwatch
11.40 am	1317509	Sharleen on behalf of David Smith, Eureka Bar
11.50 am		
12.00 noon	1315412	Geoff Simons, Alhambra-Union RFC and Roslyn Bowling Club
12.10 pm		
12.20 pm		
12.30 pm - Via AVL	1319950	Greg Hoar, Super Liquor
12.40 pm - 1.30 pm		**LUNCH**
1.30 pm	1317877	John Devereux, Carousel Bar
1.40 pm	1318369	Kimberly Cousins
1.50 pm		
2.00 pm	1315384	Campbell Trotman
2.10 pm		
2.20 pm		
2.30 pm		
2.40 pm		
2.50 pm - 3.10 pm		**BREAK**
3.10 pm	1318696	Claire Grenfell, The Craic Irish Tavern
3.20 pm	1318701	Cathy Maaka
3.30 pm	1318718	Naomi Lindsay, Hospitality NZ Otago
3.40 pm	1318727	Adrian Clifton, Larnach Castle

DRAFT LOCAL ALCOHOL POLICY HEARING 16 NOVEMBER 2026		
TIME	**SUBMISSION NUMBER**	**NAME**
9.40 am	1317910	Malcolm Fleming, Law Courts Hotel
9.50 am	1317096	Bede Crestani
10.00 am	1318691	Rachel Pongi, Safe and Well Ōtepoti
10.10 am	1317739 1318883	Craig Monk
10.20 am	1318222	Dr Adrian Hindes on behalf of Dr Andrew Boyd, WellSouth PHO
10.30 am	1317890	Kim Gotlieb on behalf of Deborah Fraser, Komene Aroha Ki Te Tamariki Trust | Mirror Services
10.40 am	1318713	Andrew Whiley

DRAFT LOCAL ALCOHOL POLICY SUBMISSIONS

Department: Corporate Policy, Civic and Corporate and Regulatory

EXECUTIVE SUMMARY

1 At its 13 August 2026 meeting, the Council resolved to approve a Draft Local Alcohol Policy (Draft LAP) for public consultation using the Special Consultative Procedure (Attachment A).

2 Consultation ran from 25 August to 25 September 2026 and 218 submissions were received. This report presents the submissions and staff analysis to assist the Hearings Committee in hearing submitters and making recommendations to Council.

3 Of the submissions received, 139 commented solely on interpretations of provisions that are not proposed to change. These submissions remain part of the consultation record but are not included in the topic analysis. The remaining 79 submissions are analysed in Attachment B.

4 The Committee is also asked to determine whether two late submissions should be accepted and to consider revised maps prepared in response to submissions (Attachments C, D and E).

RECOMMENDATIONS

That the Committee:

a) **Decides** whether to accept late submissions from the University of Otago Student Services and from Super Liquor Holdings Dunedin which were received one to two days after the closing date.

b) **Considers** the submissions on the review of the Local Alcohol Policy.

c) **Makes** recommendations to Council on the review of the Local Alcohol Policy.

BACKGROUND

Developing a LAP

5 The Sale and Supply of Alcohol Act 2012 (the Act) allows territorial authorities to develop Local Alcohol Policies (LAPs). The purpose of the Act is for the benefit of the community as a whole and that the systems of control are reasonable and its administration helps to achieve the object of the Act.

6 The object of the Act is that:

a) the sale, supply, and consumption of alcohol should be undertaken safely and responsibly; and

b) the harm caused by the excessive or inappropriate consumption of alcohol should be minimised.

7 The object of the Act defines harm as *"any crime, damage, death, disease, disorderly behaviour, illness, or injury, directly or indirectly caused, or directly or indirectly contributed to, by the excessive or inappropriate consumption of alcohol."* It also includes any general harm to society or the community.

8 Section 77(1) of the Act states that any or all of the following licensing matters may be included in a LAP (with matters not related to licensing excluded):

a) location of licensed premises by reference to broad areas

b) location of licensed premises by reference to proximity to premises of a particular kind or kinds

c) location of licensed premises by reference to proximity to facilities of a particular kind or kinds

d) whether further licences (or licences of a particular kind or kinds) should be issued for premises in the district concerned, or any stated part of the district

e) maximum trading hours

f) the issue of licences, or licences of a particular kind or kinds, subject to discretionary conditions, and

g) one-way door restrictions.

9 It is a statutory requirement under the Act that Council must consult with the Police, Medical Officer of Health, and the Alcohol Licensing Inspectors (the 'tri-agencies') before the Draft LAP is released for public consultation.

Review of the current LAP

10 The current LAP was first adopted in 2019, and after initial review steps, the Council recommenced its review in 2025, approving a three-stage engagement and consultation process:

- Stage One – reviewing evidence, engaging with key stakeholders and identifying possible LAP content options; this was completed in April 2026.
- Stage Two - wider engagement (approved by the Council on 23 April 2026) to further develop a Draft LAP; this occurred during May-July 2026.
- Stage Three – formal consultation on a Draft LAP, using the Special Consultative Procedure, as required by the Act; this ran from 25 August to 25 September 2026.

11 The Council resolved on 13 August 2026:

Moved (Mayor Sophie Barker/Cr Andrew Simms):

That the Council:

*a) **Notes** the results of the Stage Two engagement for the Local Alcohol Policy Review.*

*b) **Approves** the Draft Local Alcohol Policy for public consultation using the Special Consultative Procedure subject to any amendment.*

*c) **Adopts** the attached Statement of Proposal for consultation subject to any amendment.*

*d) **Notes** that the Hearings Committee for the Local Alcohol Policy will be appointed at a future Council meeting.*

Motion carried by 12 votes to 0 (CNL/2026/122)

12 The August Council report included research on the matters that the Council is required to have regard to under section 78(2) of the Act (e.g. the nature and severity of the alcohol-related problems arising in the district).

13 That report noted that councils can take a precautionary approach to a LAP based on community preferences, meaning there is no requirement to be sure that conditions will minimise alcohol-related harm; it is sufficient that there is a reasonable likelihood that they will do so.

14 After Stage Two engagement was completed, staff identified four feedback emails that had inadvertently not been included in the analysis. Staff reviewed the emails and considered that the views expressed were already represented in the wider Stage Two feedback. All four correspondents were invited to submit on the Draft LAP, with two doing so.

DISCUSSION

15 This section provides:

- Late submissions received
- An explanation for submissions that are outside the scope of the proposed changes
- A numerical summary of the submissions received, and
- An analysis of submission comments.

16 Consultation on the Draft LAP as described in the Statement of Proposal (Attachment A) was carried out from 25 August to 25 September 2026 with 218 submissions received.

Late submissions

17 Two submissions were received one to two days after the consultation period closed, from the University of Otago Student Services and Super Liquor Holdings Dunedin.

18 The Committee is asked to determine whether each late submission should be accepted. In making that decision, the Committee should consider procedural fairness and the circumstances and extent of the delay.

Submissions outside the scope of the proposed changes

19 There were 139 submissions where the comments related solely to an interpretation of the Draft LAP that did not reflect the changes proposed. Of these, 134 understood that the closing time

for Centre Zones to also apply to the CBD that was being proposed was 1.00 am. This was not correct. The proposed closing time for the CBD Zone remains at 3:00am.

20 A further five submissions understood that the proposed changes would reduce entertainment venue closing hours from the proposed retention of 4.00 am to 3.00 am and retain the one-way door requirement for entertainment venues. Neither change is proposed in the Draft LAP (it is proposed to remove the one-way door requirement for entertainment venues). Staff have informed those 139 submitters of the correct content of the Draft LAP.

21 All 139 submissions where the sole focus was misinterpretation of Draft LAP elements remain part of the consultation record, although they have been set aside from the following submissions analysis leaving 79 to assess.

Summary of submissions received

22 Of the 79 submissions analysed, 28 were received from organisations made up of the tri-agencies (3), the public sector (3), NGOs (6), clubs (3), on-licence related premises (10), and off-licence premises (3). There were 51 individual submissions.

23 Table One summarises the number of comments made by the order of the sections in the Draft LAP, with submitters often commenting on several matters. Off-licence provisions attracted the highest number of comments (171 comments).

24 **Table One:** Number of submission comments by section of Draft LAP

Section	Element	Number of Comments
LAP Agreement	Yes	10
	Yes with amendments	47
	No	20
	Blank	2
	Total	**79**
Off-licences	Licence location – sensitive facilities (section 3)	22
	Licence location – freeze and exemptions (section 4)	22
	Licensing hours	34
	Discretionary conditions – should be imposed (three)	53
	Discretionary conditions – may be imposed (three)	32
	General comments	8
	Total	**171**
On-licences	Licensing hours – CBD, Entertainment venues, OWD	41
	Licensing hours – Centre zone	9
	Licensing hours – Residential and rural zone	11
	Discretionary conditions – should be imposed (three)	27
	Discretionary conditions – may be imposed (one)	14
	Discretionary conditions – general comments	8
	Total	**110**
Club Licences	Licensing Hours	3
	Discretionary condition – manager requirement	9
	General comments	5
	Total	**17**
Special Licences	Criteria (including child/young people events)	5
	Licensing hours	7
	Conditions, manager, multiple events	10
	General comments	5

	Total	27
Other comments	E.g. All Licence Discretionary Conditions, Definitions	**11**

Analysis of submissions

25 An analysis of the Draft LAP submissions is provided at Attachment B. This analysis provides a summary of tri-agency and other submission key points by topic, along with staff comments where relevant. This is provided as a framework for the Committee's consideration, alongside the submissions themselves.

26 Revised maps are also attached at Attachments C, D and E for the Committee's consideration. These are in response to feedback from the tri-agencies and are also referred to in the analysis of submissions.

OPTIONS

27 The purpose of this report is to support the Committee's consideration of submissions rather than to recommend a preferred policy option. The Committee does, however, need to determine whether to accept the late submissions identified above.

NEXT STEPS

28 Following the hearings, the Committee will deliberate on the written and oral submissions and make recommendations to Council on the Draft LAP. Staff will prepare the Committee's recommendations and any consequential amendments to the Draft LAP for Council's consideration in late 2026/early 2027.

Signatories

Author:	Paul Cottam - Senior Policy Analyst Kevin Mechen - Alcohol, Psychoactive Substances and Gambling Advisor Anne Gray - Business Advisor - Compliance Solutions
Authoriser:	Paul Henderson - General Manager Corporate and Regulatory Services Bonnie Wright - Manager Compliance Solutions

Attachments

	Title	Page
⇩A	Attachment A - Local Alcohol Policy Statement of Proposal	18
⇩B	Attachment B - LAP Submissions Analysis	36
⇩C	Attachment C - Schedule 1 Revised Map Off-licence Freeze	49
⇩D	Attachment D - Schedule 2 Revised Commercial Zone Map Central Dunedin	51
⇩E	Attachment E - Schedule 2 Commercial Zone Map Wider Dunedin 2	52

SUMMARY OF CONSIDERATIONS

Fit with purpose of Local Government

This decision enables democratic local decision making and action by, and on behalf of communities.

Fit with strategic framework

	Contributes	Detracts	Not applicable
Social Wellbeing Strategy	✓	☐	☐
Economic Development Strategy	☐	☐	✓
Environment Strategy	☐	☐	✓
Arts and Culture Strategy	☐	☐	✓
3 Waters Strategy	☐	☐	✓
Future Development Strategy	☐	☐	✓
Integrated Transport Strategy	☐	☐	✓
Parks and Recreation Strategy	☐	☐	✓
Other strategic projects/policies/plans	☐	☐	✓

The report on the consultation on the Draft LAP aligns with the Social Wellbeing strategic priorities of vibrant and cohesive communities, and safe and healthy people.

Māori Impact Statement

Some submitters identified disproportionate alcohol-related harm experienced by Māori and supported measures in the Draft LAP intended to reduce that harm. These matters are relevant to the social equity outcomes of Te Taki Haruru.

Sustainability

There are no implications for sustainability.

LTP/Annual Plan / Financial Strategy /Infrastructure Strategy

There are no identified implications for the LTP/Annual Plan, Financial or Infrastructure Strategies.

Financial considerations

There are no financial considerations identified.

Significance

This report supports the statutory process for reviewing the LAP. The decisions sought through this report are assessed as low significance under the Council's Significance and Engagement Policy.

Engagement – external

There were 218 submissions received including 25 from a range of organisations.

Engagement - internal

DCC's regulatory and legal teams have contributed to the report.

Risks: Legal / Health and Safety etc.

Legal advice has been obtained on procedural matters relevant to the consultation and hearings process.

Conflict of Interest

There are no known conflicts of interest.

SUMMARY OF CONSIDERATIONS
Community Boards There are no implications for Community Boards.

STATEMENT OF PROPOSAL

Draft Local Alcohol Policy (LAP)

Prepared under section 79 of the Sale and Supply of Alcohol Act 2012 and section 83 of the Local Government Act 2002

Introduction

The Dunedin City Council is proposing to make a new Local Alcohol Policy (LAP) and welcomes your feedback.

The purpose of a LAP is to ensure that the sale, supply and consumption of alcohol occurs in a safe and responsible way and that alcohol-related harm is minimised. The proposed LAP seeks to create an enabling policy that reflects community preferences, recognises the local context of Dunedin, and supports vibrant, safe communities.

A LAP allows territorial authorities to set policies relating to the licensing of alcohol premises within their district. These policies can address matters such as the location of licensed premises, maximum trading hours, and discretionary licence conditions that may be imposed to minimise alcohol-related harm.

Dunedin's current LAP came into effect on 1 February 2019 and overall is considered to be working well; having a positive effect on alcohol consumption behaviours although more can be done. Since the present LAP was made, evidence has emerged regarding the effectiveness of various measures aimed at reducing alcohol-related harm. The draft LAP builds on the existing framework by introducing targeted changes intended to further reduce alcohol-related harm while balancing the needs of residents, visitors, businesses, and communities.

Background and Local Context

Alcohol is a legal product that can contribute positively to social, cultural, and economic activity. However, excessive consumption can result in significant harm to individuals, families, and communities.

Evidence from health services, research, and licensing experience indicates that alcohol availability, outlet density, trading hours, and exposure to alcohol marketing can influence levels of alcohol-related harm. A research report carried out to help inform the Draft LAP noted that:

- The NZ Quality of Life Survey in 2024 found that 70% of Dunedin respondents perceive alcohol and drug problems, or antisocial behaviours caused by alcohol or drugs, to have been an issue in Dunedin, up from 66% in 2020.

- The New Zealand Health Survey 2023/24 indicates that Otago Region has high levels of both heavy and hazardous drinking, and the highest monthly heavy episodic drinking compared to any other region in New Zealand.

- Between 2012 and 2021 Dunedin had the highest age-standardised rate of hospitalisations wholly attributable to alcohol in the country (160 per 100,000 people).
- Between 2022 and 2024, the Dunedin Hospital Emergency Department received approximately 1,400 alcohol-related presentations annually.
- North Dunedin comprises approximately 7–8% of Dunedin's population yet accounted for between 23% and 27% of alcohol-related emergency department presentations.
- There is more than twice the off-licence density in areas of higher deprivation compared to lower deprivation areas, i.e. 0.81 off-licences versus 0.36 per 1,000 people.
- 40% of urban Dunedin is in the highest 20% of alcohol harm related crime in New Zealand per population over the 2022-2025 period.
- For the 2022-2025 period in Dunedin, Police reported 2,002 drink-drive offences and 3,255 incidents of alcohol related harm.
- ACC identified that in 2023 there were 216 claims specifically for alcohol-related harm in Otago; the second highest rate in New Zealand.

Taking this supporting information into account and engagement with key sector organisations, the proposed LAP adopts a precautionary approach, using reasonable and proportionate measures supported by available evidence to minimise alcohol-related harm across the district.

Proposal

Overall, the existing LAP is considered to have had a positive effect on behaviours associated with alcohol consumption although issues remain as noted. The proposed changes are intended to strengthen the policy's effectiveness by:

- Reducing alcohol availability in high-risk locations.
- Limiting exposure of young people to alcohol marketing.
- Supporting safer drinking environments.
- Aligning licensing decisions with community preferences.

The principal proposed changes are summarised below.

1. Licence Location – Sensitive Facilities

Status Quo

The current LAP defines a sensitive facility as:

"Any educational or recreational facility or playground likely to attract predominantly young people under the legal purchase age and any health facility."

Proposed Change

Expand the definition of a sensitive facility proximity for new licence applications to include:

- Marae.
- Places of worship.
- Addiction treatment services.
- Rehabilitation services.
- The Dunedin Central City Bus Hub.

Reason

These facilities are important community locations where exposure to alcohol-related activities may be inappropriate or increase risks for vulnerable groups. Playground has been removed to give the definition more specificity, with significant playgrounds falling under public recreational facilities.

Benefits

✓ Better recognition of culturally significant and community-focused facilities.

✓ Greater protection for vulnerable people and young persons.

✓ Improved consideration of alcohol-related effects when licensing decisions are made.

2. New Off-Licence Location Freeze

Status Quo

The current LAP does not prevent the establishment of new off-licence premises in particular areas.

Proposed Change

Introduce a restriction on new off-licences within:

High Deprivation Areas – areas identified using the New Zealand Deprivation Index.

Exemptions can be made if an application for an off-licence in these areas can show that the primary purpose of their business is not the sale and supply of alcohol.

Reason

Research demonstrates a strong relationship between outlet density and alcohol-related harm, particularly in higher deprivation areas and among younger populations, both relevant to Dunedin.

Benefits

✓ Reduces the concentration of alcohol outlets in high-risk areas.

✓ Limits alcohol availability.

✓ Supports efforts to reduce alcohol-related harm and disorder.

✓ Assists in protecting vulnerable communities.

3. Off-Licence Trading Hours

Status Quo

Current maximum off-licence trading hours are:

Monday to Sunday: 7.00am – 10.00pm

Proposed Change

Reduce permitted trading hours to:

Monday to Sunday: 9.00am – 9.00pm

Reason

National and local evidence indicates that extended availability can contribute to impulsive alcohol purchases and hazardous consumption.

The proposed hours are intended to reduce availability while having minimal impact on legitimate purchasing patterns.

Benefits

✓ Reduces opportunities for impulsive purchasing.

✓ Supports harm minimisation objectives.

✓ Maintains reasonable access to alcohol for consumers.

4. External Advertising and Promotion of Alcohol

Status Quo

There are currently no restrictions on alcohol advertising or promotion displayed on the exterior of off-licence premises.

Proposed Change

Introduce a discretionary condition so that the District Licensing Committee should prohibit external advertising and promotion of alcohol unless there is a good reason not to.

Reason

Research indicates a relationship between exposure to alcohol advertising and the early commencement of drinking, as well as heavier alcohol consumption, among adolescents.

Benefits

✓ Reduces public exposure to alcohol marketing.

✓ Better protects young people from alcohol promotion.

✓ Supports public health objectives.

5. Additional Off-Licence Discretionary Conditions

Proposed Change

Include discretionary conditions that the District Licensing Committee should consider imposing unless there is a good reason not to.

These conditions include:

- Limits on single-unit alcohol sales.
- Restrictions on "buy now, pay later" purchasing schemes.

A discretionary condition on alcohol sales in glass containers is also proposed that the District Licensing Committee may consider imposing:

- Restricting the sale of alcohol in specified glass containers where there is evidence of alcohol-related harm involving broken glass in the locality, a sufficient evidential link between the licensed premises and that harm, is likely to reduce the harm, is proportionate, and that the benefits outweigh the impacts on consumers and licensees.

Reason

These measures are intended to reduce excessive consumption and discourage purchasing behaviours associated with alcohol harm.

Benefits

✓ Supports responsible alcohol sales.

✓ Reduces incentives for excessive drinking.

✓ Provides greater flexibility in managing risk.

6. On-Licence Trading Hours

Status Quo

The current LAP permits on-licence premises to commence alcohol sales from 8.00am.

Closing times vary depending on location and zoning.

Proposed Changes

Opening Hours

Change the earliest alcohol sales time from:

8.00am to 9.00am

Closing Hours

Align trading hours with District Plan's Centre Zones by introducing a maximum closing time of:

1.00am for all licence holders located within those zones.

Reason

The proposed changes are intended to provide greater consistency and align licensing outcomes with planning objectives.

Restaurants and cafés may continue to operate as normal but may not sell alcohol before 9.00am.

Benefits

✓ Consistent approach across licensed premises.

✓ Reduced alcohol availability during higher-risk periods.

✓ Alignment with District Plan outcomes.

7. Additional On-Licence Discretionary Conditions

Proposed Change

Introduce discretionary conditions that should ~~generally~~ be imposed unless there is a good reason not to.

These include requirements relating to:

- Crime Prevention Through Environmental Design (CPTED) principles.
- Security and safety measures.
- Incident registers.
- Staff training records.

Reason

These conditions support safe licensed environments and improve compliance and accountability.

Benefits

✓ Improved public safety.

✓ Better management of licensed premises.

✓ Enhanced record keeping and staff capability.

8. Club Management Requirements

Status Quo

Legislation does not require clubs to have a certified manager present whenever alcohol is available for sale.

Proposed Change

Introduce a discretionary condition requiring clubs to have a holder of a manager's certificate present during busy periods unless there is a good reason not to.

The District Licensing Committee would determine when this condition should apply based on:

- The level of activity at the premises.
- The risk profile of the club.

Reason

Manager presence supports responsible service of alcohol and effective incident management.

Benefits

✓ Improved supervision of alcohol sales.

✓ Enhanced compliance with licensing obligations.

✓ Reduced risk of alcohol-related harm.

Other Proposed Changes

The draft LAP also includes several additional amendments:

- Aligning on-licence location provisions with the Second Generation Plan.
- Introducing discretionary conditions applicable to all licence types relating to:
    - prevention of intoxication;
    - prevention of violent behaviour; and
    - prevention of alcohol sales to prohibited persons.
- Updating definitions and terminology.
- Removing content that duplicates provisions already contained in the Sale and Supply of Alcohol Act 2012.

Options Considered

Option 1 – Status Quo

Retain the current Local Alcohol Policy without amendment.

Advantages

✓ No additional compliance requirements for licence holders.

✓ Existing arrangements remain familiar to businesses and stakeholders.

Disadvantages

✗ Does not respond to emerging evidence of alcohol-related harm.

✗ Does not address concerns regarding outlet density and alcohol availability.

✗ Misses opportunities to strengthen protection for vulnerable communities.

Option 2 – Adopt the Draft Local Alcohol Policy

Adopt the proposed Local Alcohol Policy with the changes outlined in this Statement of Proposal.

Advantages

✓ Strengthens harm minimisation measures.

✓ Better reflects current evidence and community concerns.

✓ Provides a balanced and proportionate approach to alcohol regulation.

✓ Supports healthier and safer communities.

Disadvantages

✗ May impose additional constraints on some licence holders.

✗ May reduce opportunities for new off-licence developments in certain locations.

Related Documents

- Draft Local Alcohol Policy.
- Summary of Information.
- Submission Form.
- Current Local Alcohol Policy.

Have Your Say

What do you think? Should the Council adopt the proposed changes to the LAP?

The Council invites public submissions on the Draft Local Alcohol Policy and the options we've set out above.

Submissions may address any aspect of the proposal, including:

- Sensitive facility provisions.
- Off-licence location restrictions.
- Trading hours.
- Advertising restrictions.

- Discretionary licence conditions.
- Club management requirements.
- Any other matter relating to the proposed LAP.

Following the consultation period, submitters will have the opportunity to present their views at a hearing before Council considers the final policy.

Where to from here?

• The public submission period is from 25 August until 5pm, 25 September 2026.

• Hearings will be held in October. During hearings, you can verbally present your position to the Councillors.

• The Council considers submissions and decides on any changes to the LAP.

• The Council may then adopt the reviewed LAP.

DRAFT LOCAL ALCOHOL POLICY			
Approved by:			
Sponsor:			
Department responsible:			
Date adopted:		**Reviewed:**	
Next review date:		**DOC ID:**	

1. PURPOSE

The purpose of this Local Alcohol Policy (LAP) is to set out the Council's policies in relation to the sale and supply of alcohol in the district, so alcohol licensing decisions are consistent with the Act (section 4):

a) the sale, supply, and consumption of alcohol should be undertaken safely and responsibly; and

b) the harm caused by the excessive or inappropriate consumption of alcohol should be minimised.

The Dunedin Local Alcohol Policy sets out how alcohol should be sold and supplied in accordance with the object of the Act.

2. SCOPE

The LAP must only include matters relating to licensing. Section 77(1) of the Act is prescriptive about the aspects of sale and supply of alcohol that a Local Alcohol Policy can include:

- location of licensed premises by reference to broad areas.
- location of licensed premises by reference to proximity to premises or facilities of a particular kind or kinds.
- whether further licences (or licences of a particular kind or kinds) should be issued for premises in the district or any stated part of the district.
- maximum trading hours.
- the issue of licences, subject to discretionary conditions.
- one-way door restrictions.

3. **LICENCE LOCATION – SENSITIVE FACILITIES**

New off-licences or on-licences for new hotels, pubs, or taverns located in areas other than the Central Business District and District Plan Centre Zones will not be granted for a premises that is within 200m of the nearest boundary of any 'sensitive facility'. Sensitive facilities are places likely to attract young people under the legal purchase age, or where certain parts of the population may be vulnerable and so exposure to alcohol should be minimised.

For the Central Business District and Centre Zones, the distance restriction for new on-licences will be 100m and the distance restriction for new off-licenses will be 200m. Applications for other types

of new on-licence premises, for example restaurants/cafes, will be considered on a case-by-case basis in line with this LAP. Renewals of existing licences are excluded from this part of the LAP.

In the case of clubs, other than the general restrictions stated above, the licence must be for a premises that is located on, or is near, the ground or facility used by the club.

An applicant may be exempt from this policy provision if they can show in their licence application that:

- due to the hours, signage or operation of the premises it will likely have no impact, other than to a minor extent, on the users of the Sensitive Facility; or
- the primary purpose of their business is not the sale and supply of alcohol.

4. LICENCE LOCATION – FREEZE ON THE ISSUE OF NEW OFF-LICENCES

Research demonstrates that outlet density has a significant influence on alcohol-related harm, often in areas of higher levels of deprivation or other demographic characteristics such as age.

To minimise these impacts there will be no new off-licences issued in the following areas:

- In high deprivation areas as shown in Schedule 1.

An applicant may be exempt from this policy provision if they can show in their application that the primary purpose of their business is not the sale and supply of alcohol.

5. OFF-LICENCE PREMISES

5.1 Maximum Licensing Hours

The maximum licensing hours for all off-licence premises in the Dunedin district are:

- Monday to Sunday: 9.00am to 9.00pm.

5.2 Discretionary Conditions – Section 116 and 117

When assessing an off-licence application, consideration should be given to imposing the following conditions for issuing or renewing of off-licences unless there is a good reason not to do so:

- No external-facing display of alcohol-related advertising or promotion including any mobile or temporary signage affixed to or adjacent to the premises. Signage will be limited to displaying the store name and logo only.
- No single sales of beer above 5% ABV (excluding craft beer) or RTDs in containers of 500ml or less.
- No ‘Buy now, pay later’ schemes.

The issuing or renewing off-licences may include, and are not limited to, the following conditions:

- No alcohol deliveries outside licensing hours, including remote sellers.

- Restricting the sale of alcohol in specified glass containers where there is evidence of alcohol-related harm involving broken glass in the locality, a sufficient evidential link between the licensed premises and that harm, that the condition is likely to reduce the harm, is proportionate, and that the benefits outweigh the impacts on consumers and licensees.
- Security arrangements (e.g. CCTV, lighting) appropriate to the type of premises.

6. ON-LICENCE PREMISES

6.1 Maximum Licensing Hours

The maximum licensing hours will apply in the following Second Generation Plan zones (Schedule 2), notwithstanding where existing licence hours continue until renewal (Table One):

Second Generation Plan Zone	Maximum Licensing Hours
Residential and Rural Zones	Sunday to Thursday: 9.00am to 11.00pm Friday to Saturday: 9.00am to 12.00am
Central Business District	Monday to Sunday: 9.00am to 3.00am the following day (One-way door applies 2.30am) Entertainment venues, Monday to Sunday: 5.00pm until 4.00am the following day
Centre Zones* Warehouse Precinct Harbourside Zone	Monday to Sunday: 9.00am to 1.00am the following day

Table One: On-Licence Premises – Maximum Licensing Hours
*Includes Principal Centres, Neighbourhood Centres, Suburban Centre Zones, Rural Centre Zones.

6.2 Discretionary Conditions – Section 117

When assessing an on-licence application, consideration should be given to imposing the following conditions for the issuing or renewing of on-licences unless there is a good reason not to do so:

- Requirements for security and management of outside areas and queues based on Crime Prevention Through Environmental Design (CPTED) principles.
- Maintain a register of material alcohol-related incidents, noting the date, time and details of each incident, and the steps taken by the licensee in response to the incident available for inspection.
    - The register of incidents must be available for inspection by the Police and Licensing Inspectors at any time that the premises is open to the public
    - The incident should be recorded in the incident register within 12 hours of the incident occurring
- Maintain staff training records available for inspection by the Police and Licensing Inspectors at any time that the premises is open to the public. Examples of such records include but are not limited to induction policies, methods for ongoing training, how alcohol-related incidents are recorded, and evidence of any training undertaken.

The issuing or renewing on-licences may include, and are not limited to, the following conditions:

- No sales of rapid intoxication drinks after 12.00am.

7. CLUB LICENCE PREMISES

A club has the meaning defined in this Policy.

7.1 Maximum Licensing Hours

The maximum licensing hours for club licence premises in the Dunedin district are:

- Sunday to Thursday: 10.00am to 11.00pm.
- Fridays and Saturdays: 10.00am to 12.00am.

7.2 Discretionary Conditions – Section 110 and Sections 116 and 117

When assessing a club licence application, consideration should be given to imposing the following conditions on any club licence unless there is a good reason not to do so:

- Require the holder of a manager's certificate to be present when alcohol is available for sale during busy periods e.g. more than X people are on the Club premises, noting that 'X people' will be determined by the District Licensing Committee (DLC). For large events or establishments, a number of licensed managers may be specified.

8. SPECIAL LICENCES

Special licences may be obtained to allow the sale and/or consumption of alcohol at events or occasions on premises that are either unlicensed or are licensed but they wish to operate outside the normal conditions of the licence, for example extending their trading hours or the licensed area.

8.1 Criteria

In addition to the matters in section 142 of the Act, which the DLC must have regard to in deciding whether to issue a special licence, the DLC will consider criteria including but not limited to the following when determining whether a special licence will be issued for an event:

- That the true purpose for the function is other than the mere enjoyment of bar facilities. For example, guests at a wedding or people with a special interest in a sports game.
- That the alcohol is ancillary to the purpose of the event.
- That people attending will see a difference between the event ambiance and a normal trading day (applies mainly to premises extending their normal licence).

Events focused on children and young people, i.e. events centred around under 18 year-olds including but not limited to children's sports games, school galas, school kapa haka events, etc. are not events for which a special licence should be granted.

8.2 Maximum Licensing Hours

Special licences for unlicensed premises will usually be restricted to 12.00am on the day following the start of the event. If there are multiple days covered by the special licence the restriction will apply on each of the days. In exceptional circumstances the DLC may grant greater hours.

For premises already holding an on or club licence, special licences will be granted only for the maximum hours for that type of premises as stipulated in this LAP. If the current hours are already

at the maximum, different hours will be granted only in exceptional circumstances as determined by the DLC.

8.3 Conditions

When assessing a special licence application, considering should be given to imposing the following conditions unless there is a good reason not to:

- for any event with an anticipated patronage of more than 150 people, an Event Management Plan will be required.
- the days on which and the hours during which alcohol may be sold and supplied.
- any reasonable condition consistent with the object of the Act.

8.4 Management of Special Licensed Events

A special licence requires a certified manager to be present. However, if the DLC is satisfied the event is low risk and the named person has some experience, they may waive the requirement to have a certified manager present.

8.5 Multiple Events on One Special Licence

The Act allows the DLC to grant a special licence for a series of events or occasions. The DLC will require the multiple events named in a special licence application to be related in some way. Examples include a theatre group performing several performances over several days or an organisation holding a series of quiz nights.

9 ALL LICENCE DISCRETIONARY CONDITIONS

Given their importance consideration should be given to imposing the following conditions on any licence issued or renewed unless there is a good reason not to do so:

- Plans to prevent intoxication.
- Plans to prevent violent behaviour.
- Plans to prevent the sale and supply of alcohol to prohibited people, e.g., people under 18 years of age, intoxicated people.

DEFINITIONS

ABV – alcohol by volume, a standard measurement of the percentage of pure ethanol.

Act – the Sale and Supply of Alcohol Act 2012.

Alcohol-related harm – harm caused by the excessive or inappropriate consumption of alcohol, including any crime, damage, death, disease, disorderly behaviour, illness or injury directly or indirectly caused, or directly or indirectly contributed to, by the excessive or inappropriate consumption of alcohol. This applies to the individual, the community or society generally.

Areas of high deprivation – areas measured at a deprivation level of 7-10 using the ten-decile New Zealand Index of Socioeconomic Deprivation.

Bar – in relation to a hotel or tavern means any part used principally or exclusively for the sale or consumption of alcohol.

Buy now, pay later – a short-term financing option that allows the purchase goods or services immediately and to be paid for them in small, scheduled instalments over time.

CCTV – Closed circuit television camera.

Club – a body corporate having as its objective the participation in or promoting a sport or other recreational activity, otherwise than for gain; or is a body corporate whose object is not gain; or, holds permanent club charter.

Craft beer – beer produced by craft breweries that are typically small scale, independent and traditional and innovative with flavour and creativity.

Crime Prevention Through Environmental Design – the deterring of criminal behaviour and reducing the fear of crime by intentionally shaping the physical environment (e.g. National guidelines for crime prevention through environmental design in New Zealand | Ministry for the Environment).

DLC – District Licensing Committee comprising a chairperson and two members.

Education facility – any early childhood facility, school, or tertiary institution.

Entertainment venue – a location with an activity involving a live performance intended to entertain patrons.

Environment – the social, economic, aesthetic, and cultural conditions that affect the amenity values of the people and their communities.

Event – an occasion and a gathering and may include a series of events.

Health facility – a premises from which medical ~~and~~ or psychological services are provided.

Hotel – a premises providing lodging as well as alcohol, meals, and refreshments for consumption on the premises.

Material alcohol-related incidents – includes, but is not limited to the following situations where the excessive or inappropriate consumption of alcohol has been a contributing factor:

(a) a patron or staff member is seriously threatened; or
(b) fighting occurs on the premises; or
(c) an external agency such as the Police, Māori Wardens or emergency services has been contacted; or
(d) a patron has been forcibly evicted and/or banned from the premises; or
(e) property is wilfully damaged by a patron;
(f) patrons are found to be involved in any illegal activities on the premises, including drink spiking.

Prohibited people – people who are under 18 years of age or who are intoxicated.

Rapid intoxication drink – is one that is designed to be consumed rapidly or contains a high percentage of alcohol, served in a small glass or container (such as shooters, shots, bombs, test tubes, jelly shots and other similar drinks), prepared on the premises and contains more than 45mL of spirits or liqueur, or is a pre-mixed alcoholic drink containing more than 5% alcohol or containing more alcohol than 2 standard drinks (a pre-mixed drink must fall within both the 5% alcohol by volume threshold and the 2 standard drinks threshold to be served after 12 midnight).

Recreational facility – any sporting complex, including swimming pools.

Restaurant/café – a premises that is used, or intended to be used, principally for the supply of meals or snacks for consumption on the premises.

Restricted area – people under the age of 18 years may not enter.

RTD – ready-to-drink, pre-mixed packaged beverages.

Second Generation Plan – the Operative Dunedin City Second Generation District Plan 2026 (2GP), is Dunedin's second district plan developed under the Resource Management Act 1991 (RMA).

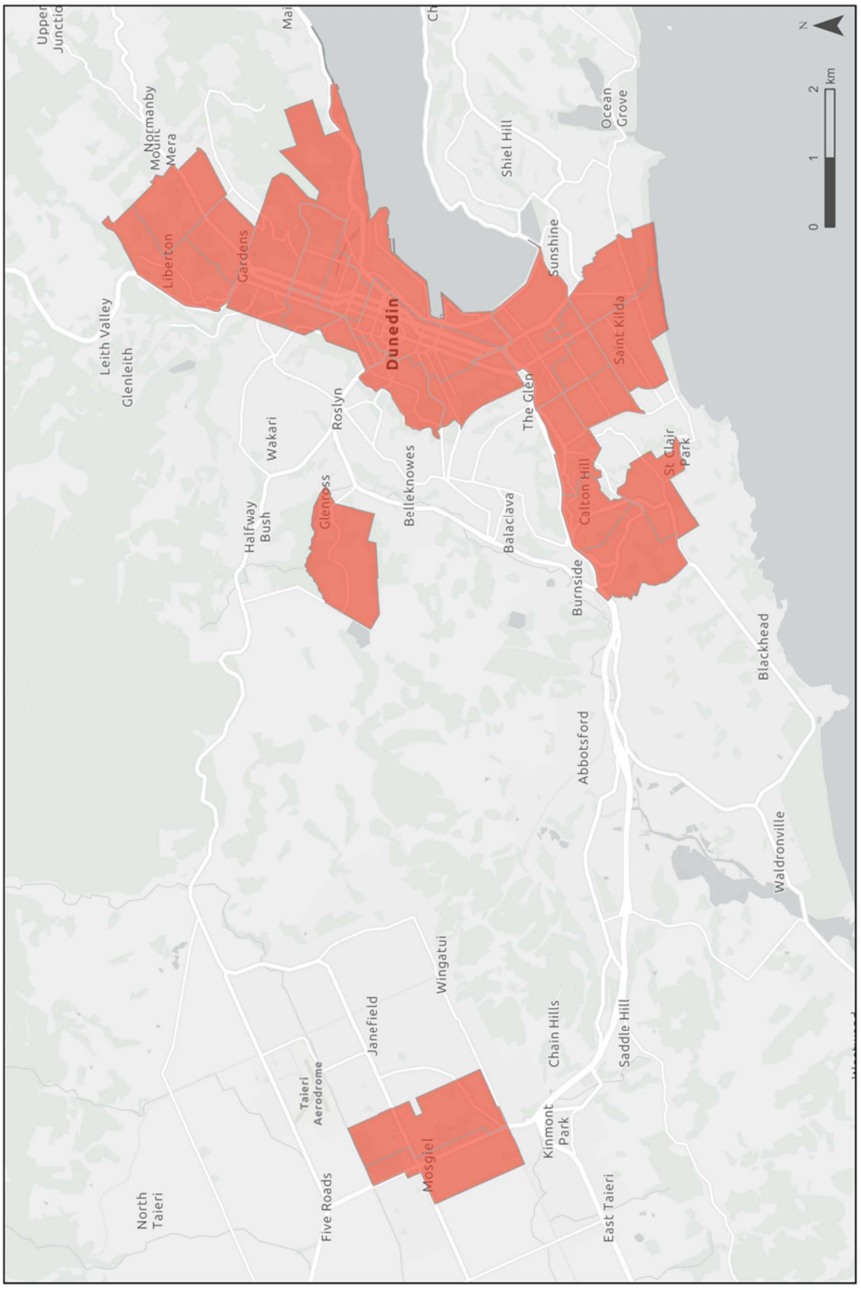
Sensitive facility – any educational, public recreational, or health facility, marae, places of worship, addiction treatment or rehabilitation services, and the Dunedin Central City Bus Hub.

Special licence – a 'temporary' licence allowing the holder to sell and supply alcohol at an event or special occasion. An on-site special licence applies to sale for consumption at the event or special occasion. An off-site special licence allows sales of alcohol for consumption away from the event or special occasion.

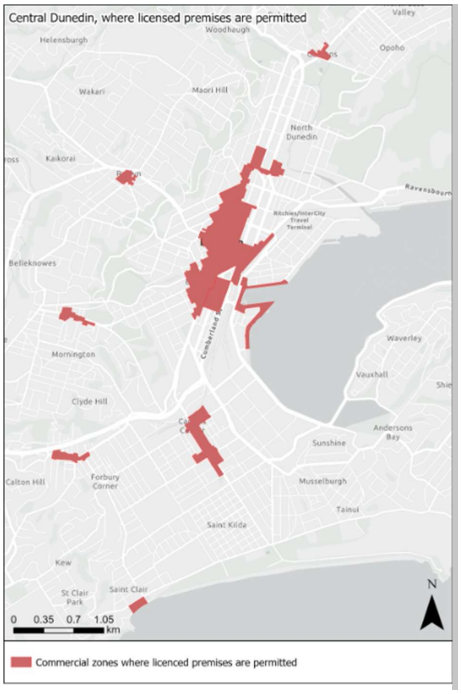
Tavern/pub – a premises used or intended to be used during their business principally for providing alcohol and other refreshments to the public.

Young person – under 18 years old.

Schedule 1 – Areas where no issuing of new off-licences applies



Schedule 2 – Commercial zones where licenced premises are permitted



ATTACHMENT B: Draft Local Alcohol Policy submission analysis

This document summarises the level of support expressed by submitters who commented on each proposed change, including the tri-agencies – Te Whatu Ora, Chief Licensing Inspector (CLI) and Police. It also includes selected recommendations and comments that illustrate the range of views expressed by the tri-agencies and other submitters.

Off-Licence Conditions

Licence location – Sensitive facilities	
Current LAP: 100m distance for new licences for hotels, taverns or bottle stores from sensitive facilities (any educational or recreational facility, playground or health facility).	
Proposed Draft LAP: 200m distance for new licences: also apply to marae, places of worship and addiction services	
Of those who commented: Support 10, Support with amendment 10, Oppose 2	
Tri-agency comment	**Staff comment (where relevant)**
• Te Whatu Ora: Extend the 200 m restriction to sports clubs and require a Social Impact Assessment for existing clubs within 200 m of a sensitive sit • Police and CLI: Clarify how the 200 m distance is measured, preferring a straight-line or 'pin drop' approach. • CLI: Recommends removing the requirement for club-licence premises to be located on or near the club's ground or facility.	• Most clubs are considered very low risk and generally open when sensitive sites are closed. • The proposed approach is to measure the 200 m distance by radius from the sensitive facility, consistent with the approach used in most LAPs with similar provisions.
Other submission comment	
• Some submitters sought stronger separation requirements, including increasing the distance from sensitive facilities to 500 m or providing separation between new and existing licensed premises. • Ensure restrictions on new licences do not unintentionally apply to existing licensed premises, including where ownership change • Sensitive locations including tertiary institutions would make it difficult for supervised venues to open near campus	• The restriction does not apply to renewals of existing licences. The LAP can clarify how the restriction applies where a change of ownership requires a new licence and existing-use rights apply.

Licence location – New Off-licence Freeze	
Current LAP: No location restrictions or limits for new off-licences outside Second Generation Plan limitations.	
Proposed Draft LAP: No new off-licences in NZ Deprivation Areas 7-10 with some exemptions.	
Of those who commented: Support 8, Support with amendment 8, Oppose 6	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Recommends refining the proposed freeze area using SA1 NZDep 7–10 data to better reflect the intended areas of the policy, with provision to update the map when deprivation data changes. • Police and CLI: Recommend that only remote-sales off-licences be exempt from the proposed freeze. • Police: Recommend clearer definition of Schedule 1 boundaries.	• Revised off-licence freeze area shown in Attachment C. • It is practical to exempt remote sellers from the proposed freeze.
Other submission comment	
• Ensure renewal of existing licences and changes in ownership of already licensed premises are not adversely affected. • A 'sinking-lid' approach would provide stronger long-term harm minimisation. • Concern that the proposed freeze is an unnecessary restriction on consumers' ability to purchase alcohol and would provide limited benefit.	• Existing licensed premises would not be affected, including where ownership changes.

Off-licence Hours	
Current LAP: Licensing hours 7 am-10 pm.	
Proposed Draft LAP: Licensing hours 9 am-9 pm	
Of those who commented: Support 14, Support with amendment 5, Oppose 15	
Tri-agency comment	**Staff comment**
• All in support, with Te Whatu Ora also recommending 8pm closing time. • Police and CLI: Recommend a nominated implementation date if the new hours are adopted.	• No additional staff comment.
Other submission comment	
• This change would prioritise public wellbeing over commercial competition. • Reduced hours would unnecessarily inconvenience consumers and businesses, without sufficient evidence of a corresponding reduction in alcohol-related harm	

Off Licence Discretionary Conditions

External Advertising	
Current LAP: None	
Proposed Draft LAP: No external-facing display of alcohol related advertising or promotion	
Of those who commented: Support 11, Support with amendment 4, Oppose 5	
Tri-agency comment	**Staff comment**
• All support the proposed restrictions on external advertising, with Te Whatu Ora recommending it applies to all licence types.	• No additional staff comment.
Other submission comment	
• Amend to target harmful external promotion rather than ordinary venue signage, i.e. to 'alcohol **product-related** advertising or promotion'. • Mixed views if it should apply to all licence types.	

Single Sales	
Current LAP: None	
Proposed Draft LAP: No single sales of beer above 5% ABV (excluding craft beer) or RTDs in containers of 500ml or less.	
Of those who commented: Support 4, Support with amendment 3, Oppose 8	
Tri-agency comment	**Staff comment**
• Te Whatu Ora and CLI: Support the proposed single-sales restriction. • Police support with amendment, recommending no single sales under $6, adjusted annually for inflation, and applying the restriction to beer, wine, cider and RTDs	• No additional staff comment.
Other submission comment	
• Should be added to a licence unless there is good reason not to. • Oppose as customers purchase single units for a range of reasons.	

No 'Buy Now, Pay Later' Schemes	
Current LAP: None	
Proposed Draft LAP: No 'Buy now, pay later' schemes accepted as payment.	
Of those who commented: Support 14, Support with amendment 3, Oppose 1	
Tri-agency comment	**Staff comment**
a) Te Whatu Ora: Supports the proposed restriction b) Police and CLI: define as 'A short-term financing option that allows goods and services to be purchased immediately and paid for in small, scheduled instalments over time, excluding bank-issued credit cards.	• Suggested wording for consideration: 'No alcohol may be purchased either remotely or on the premises using a BNPL contract, as that term is defined under the Credit Contracts and Consumer Finance Regulations 2004'.
Other submission comment	
• Well supported by those who commented. • Recommendation of defining to include formal 'Buy Now, Pay Later' schemes only to ensure credit cards are excluded.	

No Alcohol Deliveries Outside Licensing Hours	
Current LAP: None	
Proposed Draft LAP: No alcohol deliveries outside licensing hours, including remote sellers.	
Of those who commented: Support 7, Support with amendment 0, Oppose 1	
Tri-agency comment	**Staff comment**
• Alcohol Licensing recommends clarity on remote off-licences being exempt from this provision.	Would be an 11pm delivery cut-off for remote off-licences in line with the Act.
Other submission comment	
• Well supported by those who commented.	

Restricting the Sale of Alcohol in Specified Glass Containers	
Current LAP: None	
Proposed Draft LAP: Restricting the sale of alcohol in specified glass containers where there is evidence of alcohol related harm	
Of those who commented: Support 12, Support with amendment 4, Oppose 4	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Wording imposes a higher burden of proof than required by statute or case law. • Police: Recommends using “prohibiting” rather than “restricting” for clarity.	• Proposed wording is based on legal advice sought by Council.
Other submission comment	
• Broken glass needs to be reduced and suppliers of alcohol should be responsible for their products’ negative effects. • Should only be applied where there is compelling evidence that such restrictions are necessary.	

Security Arrangements are appropriate to the Premises.	
Current LAP: Security arrangements for the premises (e.g. CCTV, lighting) appropriate to the type of premises	
Proposed Draft LAP: No change	
Of those who commented: Support 4, Support with amendment 0, Oppose 0	
Tri-agency comment	**Staff comment**
• Police and CLI: have consistent, specific CCTV conditions, e.g. provided fully without editing or unreasonable delay.	• No additional staff comment.
Other submission comment	

On-Licence Conditions

On-Licence Hours	
Proposed change: Align current LAP 'areas' to 2GP zones with the following licence hours: 1. CBD 9am-3am, retain one way door *(Current LAP 8am-3am with a 2.30am one way door)* 2. Entertainment venues 5pm-4am *(no change to hours proposed but one way door requirement to be removed)* 3. Centre Zones 9am-1am *(Current LAP: 8am opening, 1am closing for restaurants/cafes, 3am closing for hotels/pubs).* 4. Residential and Rural zones 9am-11pm, and until 12am Friday and Saturday *(no change to current LAP 'residential areas', current LAP's 'remote areas' are 8am-2am).* ***Closing times will depend on location and zoning, some licensees with hours outside their zone can retain them upon renewal***	
Of those who commented: 1. Support 4, Support with amendment 5, Oppose 14 2. Support 6, Support with amendment 2, Oppose 10 3. Support 2, Support with amendment 1, Oppose 6 4. Support 1, Support with amendment 4, Oppose 6	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Recommends a 2.00 am closing time for the CBD and Entertainment Venues. • CLI: Recommends a 3.00 am closing time for CBD premises and a clearer definition of Entertainment Venue. • CLI: Recommends aligning Entertainment Venue hours and conditions with the relevant 2GP zone and clarifying the Entertainment Venue definition.	• Revised Schedule Two maps including CBD shown in Attachments D and E.
Other submission comment	
• 8am opening enables legitimate hospitality occasions. • Entertainment venues should close at 3am. • 2GP Campus Zone hours should be the same as the CBD. • The LAP and the 2GP allow for on-licences to open in North Dunedin, i.e. the inner residential zone. • Recommend exemptions should be made for existing licences outside the proposed zone hours.	• On-licence applications in areas outside the LAP's 2GP zones are subject to the 2GP resource consenting, including hours. • Support exemptions recommendation.

On-Licence Discretionary Conditions

Security Arrangements	
Current LAP: Condition of security arrangements for the premises (e.g. door staff, CCTV, lighting)	
Proposed Draft LAP Base security arrangements on Crime Prevention Through Environmental Design principles	
Of those who commented: Support 4, Support with amendment 3, Oppose 1	
Tri-agency comment	**Staff comment**
• Police and CLI: have consistent, specific CCTV conditions, e.g. provided fully without editing or unreasonable delay.	• No additional staff comment.
Other submission comment	
• If CCTV forms part of these expectations the policy should clearly define what is reasonably required, particularly retention, accessibility and provision of footage.	
Incident Register	
Current LAP: No requirement for an incident register.	
Proposed Draft LAP: Maintain an incident register.	
Of those who commented: Support 5, Support with amendment 3, Oppose 0	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Support. • Police and CLI: Remove "material" from "material alcohol-related incident" for on-licences.	• Proposed wording is based on legal advice sought by Council.
Other submission comment	
• Narrow the definition of "material alcohol related incident" to focus on genuinely significant alcohol-related harm.	

Training Register	
Current LAP: No requirement for a training register.	
Proposed Draft LAP: Maintain a training register.	
Of those who commented: Support 7, Support with amendment 4, Oppose 0	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Support. • Police and CLI: Include fire evacuation training and records of evacuation rehearsals.	• No additional staff comment.
Other submission comment	
• Clearly define what staff training records are actually required, rather than creating an open-ended compliance obligation.	

Intoxication Drinks	
Current LAP: No condition on intoxication drinks.	
Proposed Draft LAP: No sales of rapid intoxication drinks after 12am.	
Of those who commented: Support 2, Support with amendment 2, Oppose 10	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Support. • Police and CLI: Oppose as difficult to monitor, measure and enforce.	• No additional staff comment.
Other submission comment	
• Pushes people away from venues where they actively supervised and alcohol is sold in line with the Act.	

Club Licences

Club Licence Hours	
Current LAP: Licensing hours 10am to 11pm (Fridays and Saturdays until 12 midnight).	
Proposed Draft LAP: No change to licensing hours.	
Of those who commented: Support 1, Support with amendment 2, Oppose 0	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Support. • Police and CLI: state any transition arrangements for premises with hours greater than proposed.	• No additional staff comment.
Other submission comment	
• No notable comments	

Manager Requirement	
Current LAP: No requirement for a certified manager to be present.	
Proposed Draft LAP: Certified manager to be present during busy periods.	
Of those who commented: Support 1, Support with amendment 4, Oppose 4	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Threshold for a manager being present needs to be specified, i.e. when there are 50 or more patron and/or trading is after 8pm. • Police and CLI: Manager to be present whenever a special licence is in effect; or a known club activity is taking place.	• No additional staff comment.
Other submission comment	
• Would put additional pressures on any holders of a manager's certificate, and these people are generally volunteers of the club.	

Special Licences

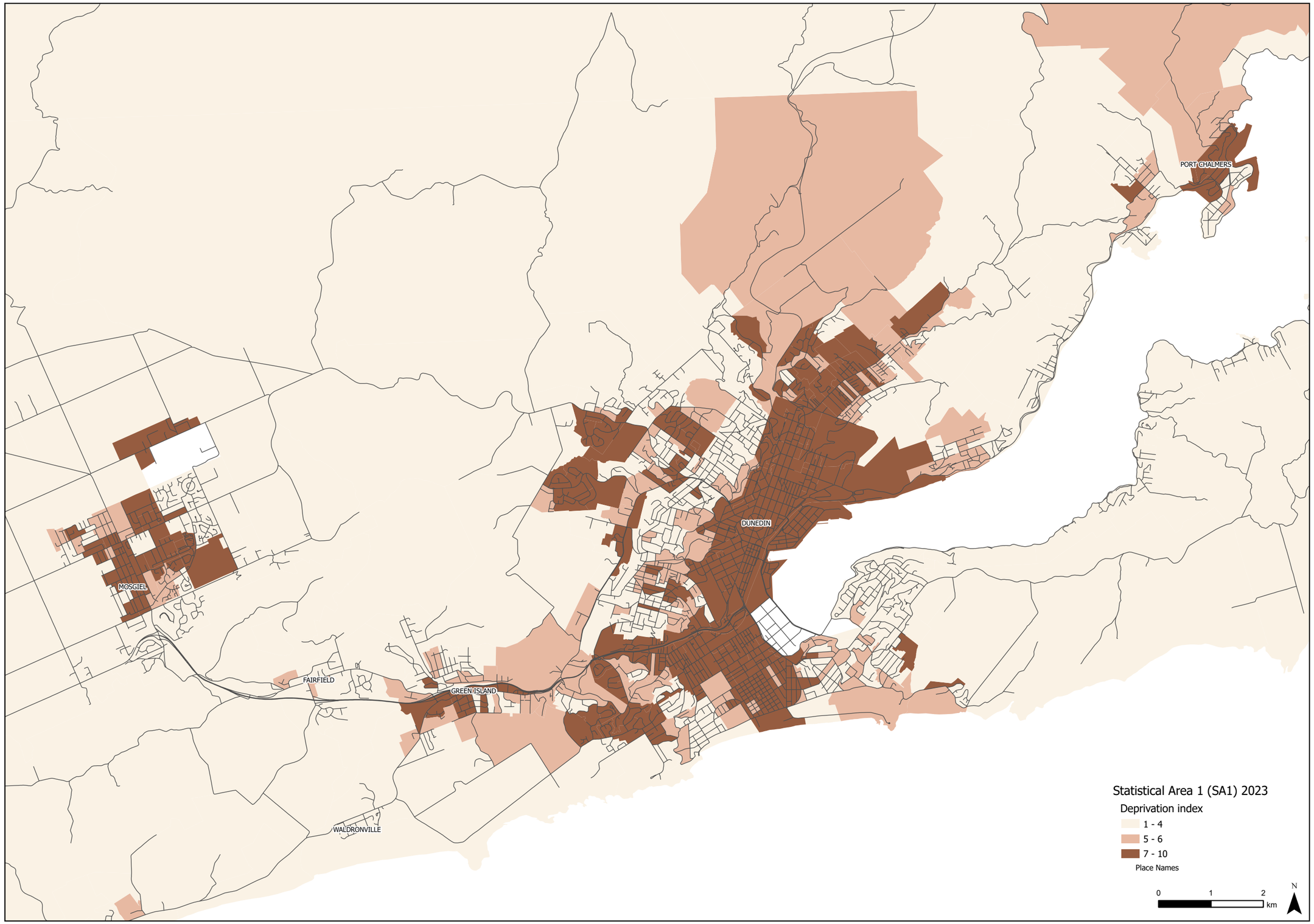
Events Focused on Children and Young People	
Current LAP: No specific condition for events focused on children and young people other than a general criteri to consider the nature of the event.	
Proposed Draft LAP No licence for events focused on children and young people	
Of those who commented: Support 2, Support with amendment 2, Oppose 1	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Supports the proposed provision. • CLI: Recommends clarifying that the presence of under-18s does not automatically prevent a special licence being granted, particularly for mixed or fundraising events.	• No additional staff comment.
Other submission comment	
• Support considering the number or proportion of under-18s attending an event.	

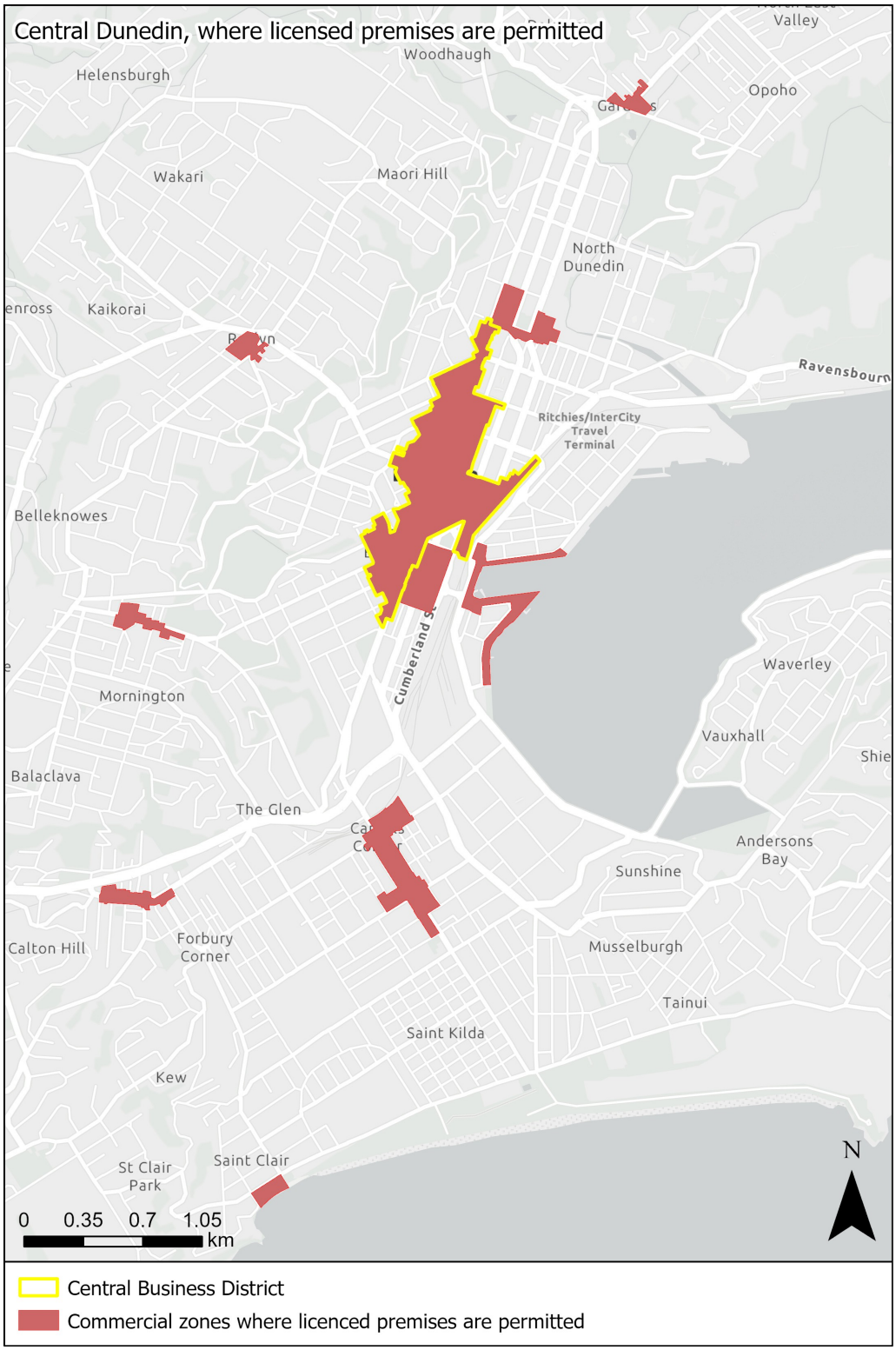
Special Licence Hours	
Current LAP: Licenced and unlicenced premises maximum hours: 1am.	
Proposed Draft LAP: Licenced and unlicenced premises maximum hours: 12am.	
Of those who commented: Support 1, Support with amendment 1, Oppose 5	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Should be for a maximum of six hours. • Police and Alcohol Licensing: Maximum hours should be at the discretion of the DLC.	• No additional staff comment.
Other submission comment	
• Midnight cut-off too early when considering why special licences are sought.	

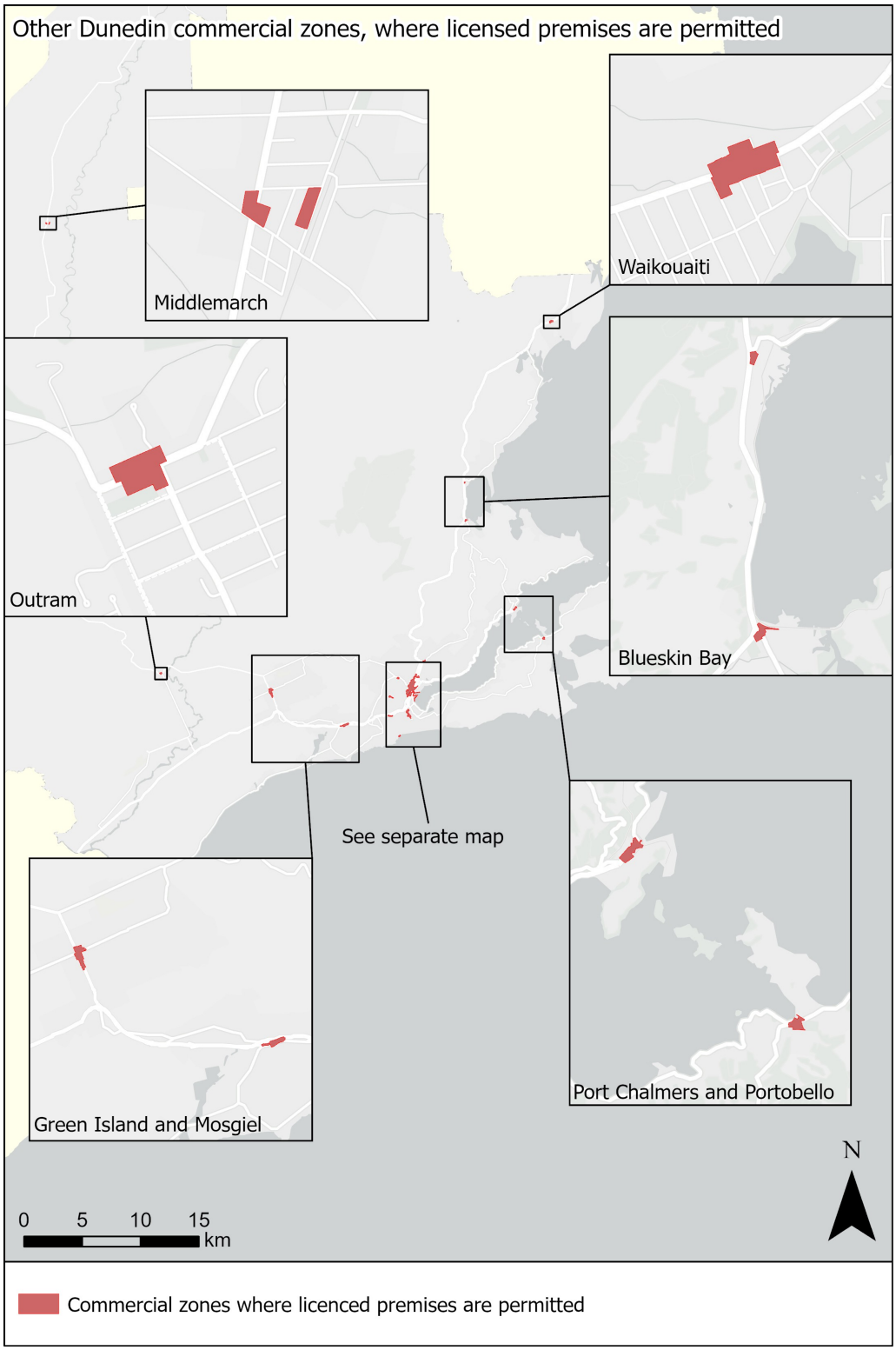
Discretionary Conditions	
Current LAP: A set of discretionary conditions	
Proposed Draft LAP: Revised set of discretionary conditions	
Of those who commented: Support 0, Support with amendment 5, Oppose 0	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Recommends additional discretionary conditions, including maximum drinks per serve, minimum food provision and restrictions on alcohol advertising and sponsorship. • Police and CLI: Recommend that discretionary conditions should be imposed unless there is good reason not to do so.	• Draft LAP states DLC can impose any reasonable condition consistent with the Act.
Other submission comment	
• Discretionary condition to restrict glass containers should be included. • Maintain flexibility for student events operating under special licences or licence extensions.	

Certified Manager Requirement	
Current LAP: Certified manager required, with DLC discretion to waive the requirement in specified circumstances;	
Proposed Draft LAP: Certified manager generally required, with DLC discretion to waive the requirement in specified circumstances; Event Management Plan required where anticipated patronage exceeds 150 people.	
Of those who commented: Support 2, Support with amendment 3, Oppose 0	
Tri-agency comment	**Staff comment**
• Te Whatu Ora: Support • Police and Alcohol Licensing: use 400 patrons as the event-management-plan threshold.	• Draft LAP states DLC can impose any reasonable condition consistent with the Act.
Other submission comment	
• Increase the Event Management Plan threshold from 150 to 400 attendees.	

All Licence Discretionary Conditions, Definitions, Wording	
Proposed Draft LAP: All licence discretionary conditions Plans to prevent intoxication/violent behaviour/selling to minors or intoxicated people	
Tri-agency comment	**Staff comment**
• Police and Alcohol Licensing: Remove as adds no value.	• Proposal recognises DLC ability to impose plans related to the condition.
Proposed Draft LAP: Discretionary conditions (generally)	
Tri-agency comment	**Staff comment**
• Police and Alcohol Licensing: Frame as 'should be imposed unless there is good reason not to do so'.	• Proposed wording is based on legal advice sought by Council.
Proposed Draft LAP: Definitions	
Tri-agency comment	**Staff comment**
Police and Alcohol Licensing: 1. '"Health facility" should be broadened to include premises from which medical, psychological or other health treatment services are provided. 2. Remove reference to "restricted areas" as isn't mentioned in the policy. 3. Define event as 'an occasion or gathering, which may include a series of events'. 4. Education facility - broadening the definition to include any early childhood facility, school, tertiary institution, community learning centre or alternative learning centre.	1= Consistent with the proposed approach 3= 'Event' is defined as such in the Draft LAP.
Proposed Draft LAP: Wording	
Tri-agency comment	**Staff comment**
• Police and Alcohol Licensing: Remove duplicated or non-substantive wording in sections 1 (last sentence), 4 (first sentence) , 8 (first sentence) and 9 (entire section).	• Consistent with the proposed approach for sections 1 and 4.


PORT CHALMERS
DUNEDIN
MOSGIEL
FAIRFIELD
GREEN ISLAND
WALDRONVILLE
Statistical Area 1 (SA1) 2023
Deprivation index
1 - 4
5 - 6
7 - 10
Place Names
0
1
2
km
N


Central Dunedin, where licensed premises are permitted
Woodhaugh
Helensburgh
Valley
Opoho
Wakari
Maori Hill
North Dunedin
Kaikorai
Ravensbourn
Ritchies/InterCity Travel Terminal
Belleknowes
Cumberland St
Waverley
Mornington
Vauxhall
Balaclava
The Glen
Andersons Bay
Sunshine
Forbury Corner
Calton Hill
Musselburgh
Tainui
Saint Kilda
Kew
St Clair Park
Saint Clair
N
0 0.35 0.7 1.05 km
Central Business District
Commercial zones where licenced premises are permitted


Other Dunedin commercial zones, where licensed premises are permitted
Middlemarch
Waikouaiti
Outram
Blueskin Bay
See separate map
Green Island and Mosgiel
Port Chalmers and Portobello
N
0 5 10 15
km
Commercial zones where licenced premises are permitted